



## **AUGUSTA COUNTY SERVICE AUTHORITY**

### **VERONA, VIRGINIA**

Annual Comprehensive Financial Report  
Years Ended June 30, 2021 and 2020

**Prepared by:**

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# AUGUSTA COUNTY SERVICE AUTHORITY

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Years Ended June 30, 2021 and 2020

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# AUGUSTA COUNTY SERVICE AUTHORITY

## Annual Comprehensive Financial Report Years Ended June 30, 2021 and 2020

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## AUGUSTA COUNTY SERVICE AUTHORITY

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(A governmental organization established March 16, 1966  
under the Water and Waste Authorities Act of 1950  
of the Commonwealth of Virginia)

### BOARD MEMBERS

Andrew C. Middleton, Chairman

Garry R. Gordon, Vice-Chairman

Michael L. Shull

Allen Dahl

Timothy Simmons

Matthew Egeli

Harvey Almarode

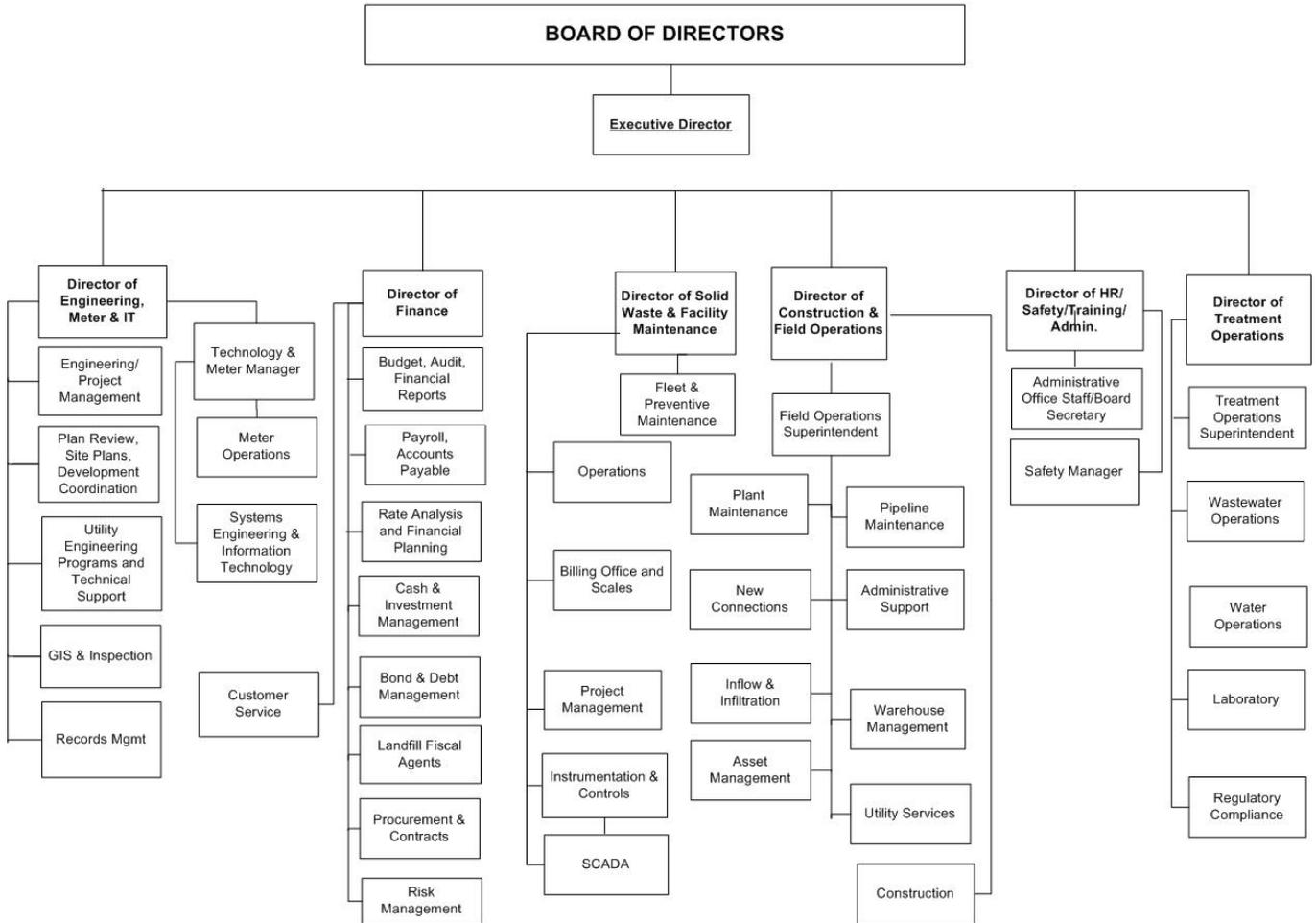
### OFFICIALS

Executive Director  
Treasurer  
Secretary

Phillip A. Martin  
Brent Canterbury  
Jean Marshall

# Organizational Chart

## AUGUSTA COUNTY SERVICE AUTHORITY FUNCTIONAL ORGANIZATIONAL CHART





## AUGUSTA COUNTY SERVICE AUTHORITY

18 GOVERNMENT CENTER LANE, P.O. BOX 859, VERONA, VIRGINIA 24482-0859    PHONE: 540-245-5670    FAX: 540-245-5684

December 14, 2021

The Board of Directors of the  
Augusta County Service Authority  
And Interested Parties

The Annual Financial Report for the Augusta County Service Authority, (the Authority), is hereby submitted for the fiscal years ended June 30, 2021 and 2020. The By-Laws of the Authority, consistent with the Virginia Water and Sewer Authorities Act, requires the Authority to undergo an independent audit as soon after the close of the fiscal year as possible and as required by bond resolutions. The Authority's Master Indenture of Trust for water and sewer bonds, issued in 1994, requires a complete set of audited financial statements be delivered to the trustees, the municipal bond insurance company and subsequent bond issuers no later than 180 days after the end of each fiscal year (Article IX, Sect. 9.10). This report is published to fulfill these requirements for the fiscal year ended June 30, 2021.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that has been established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

PBMares, LLP, Certified Public Accountants, have issued an unmodified "clean" opinion on the Authority's financial statements for the year ended June 30, 2021. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements over the last two years. The MD&A complements this letter of transmittal and should be read in conjunction with it.

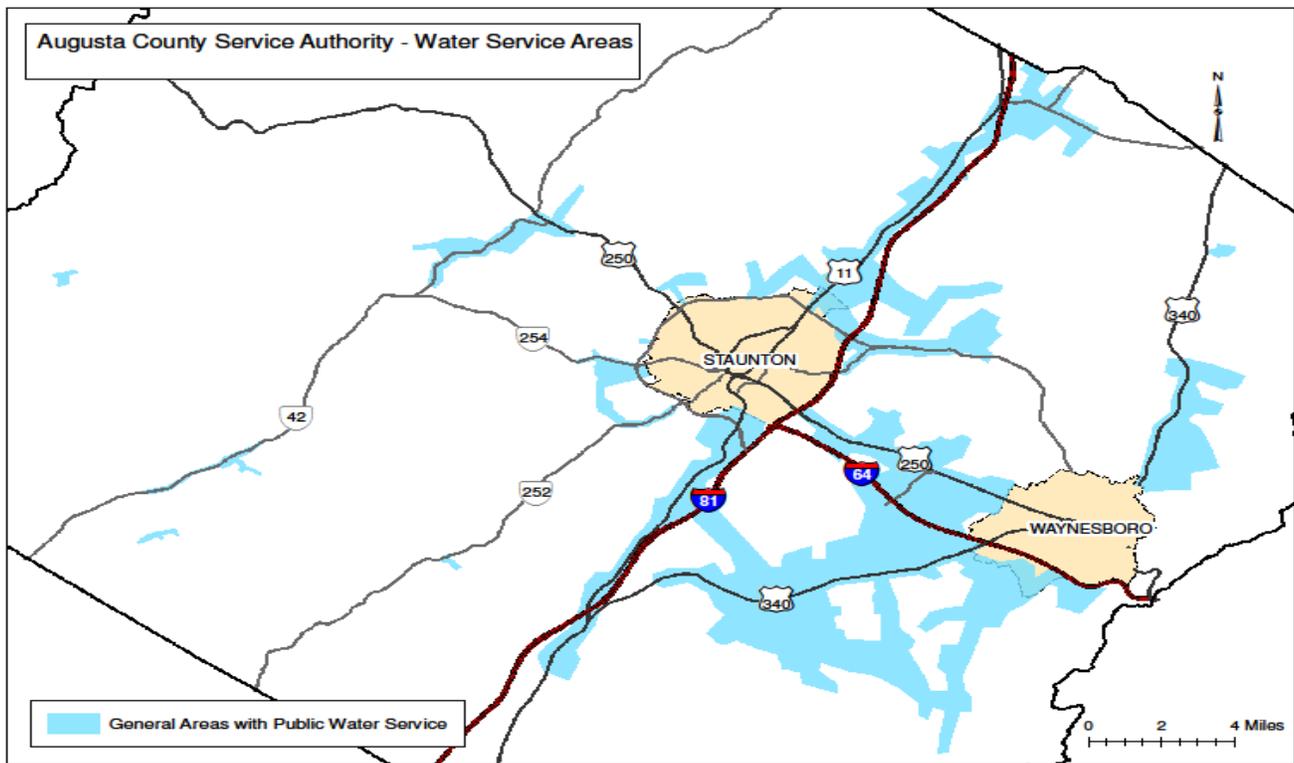
A Board of Directors, consisting of seven members appointed by the Augusta County Board of Supervisors for staggered four-year terms, governs the Authority. One of the board appointments are currently filled by elected members of the Board of Supervisors. (See directory of Authority Officials in this introductory section). The Authority's Executive Director has overall responsibility for its operations and 112 full and part-time employees.

Augusta County is centrally located in the Shenandoah Valley in west-central Virginia, approximately 100 miles from the state capital of Richmond. The County is bounded on the west by the lower elevations of the Allegheny Mountains and on the east by the crest of the Blue Ridge Mountains. The County was formed in 1738 and is the second largest county in Virginia, encompassing 968 square miles of diverse terrain. The County is made up of seven magisterial districts with an overall population of 77,487 and surrounds the independent cities of Staunton and Waynesboro (with estimated populations of 25,750 and 22,196, respectively).

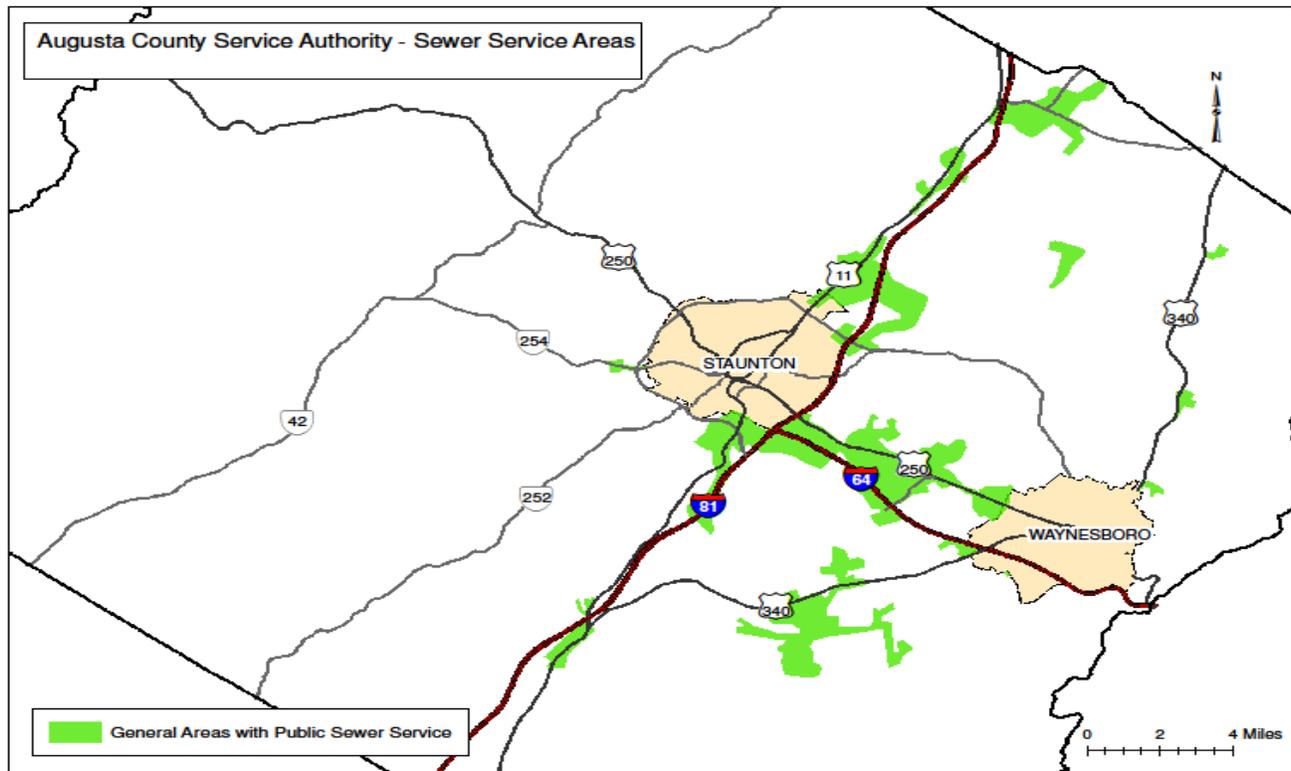
Prior to the creation of the Authority, sanitary districts installed wastewater collection and treatment facilities to serve the small towns that had developed along major highway corridors. Such communities also developed water systems. In 1966, when the Authority was formed, it took over these various assets and operations as well as several small developer-installed systems. Inter-jurisdictional agreements for

water supply and wastewater treatment also exist with the independent political subdivisions of the cities of Staunton and Waynesboro and the Town of Craigsville. The Authority sells approximately 2.56 million gallons per day (mgd) produced from its own water facilities and 1.02 million gallons per day purchased from Staunton under a long-term contract. The Authority has an overall storage capacity of 13 million gallons. It maintains wastewater treatment facilities with a combined treatment capacity of over 15.9 mgd, of which 4.9 mgd is owned by Staunton. The Authority provides water service to 14,903 customers and sewer service to 9,302 customers. Historical trends and additional operational information can be found in Table 20 of the Statistical Section.

The largest area served by the Authority's water system is South River, which includes the U.S. 250 corridor between Staunton and Waynesboro, the U.S. 11 corridor south of Staunton, and the Sherando and Stuarts Draft areas. The second largest water service area is the combined Verona/Weyers Cave systems, which primarily serves customers along U.S. 11 north of Staunton. Smaller systems include the Augusta Springs system along Route 42, the Deerfield system in the George Washington National Forest, the Estaline Valley system along Route 601, the Rt. 250 West and Blackburn systems near Staunton, the Churchville system along Route 42 near U.S. 250, the Harriston and Vesper View systems along U.S. 340 north of Waynesboro, and the Middlebrook system near the intersection of Routes 252 and 676.



The four largest wastewater treatment systems are the Fishersville, Middle River (Verona), Stuarts Draft, and Weyers Cave systems, as shown below. Additional wastewater systems include Harriston, Mount Sidney, New Hope, Greenville and Vesper View.



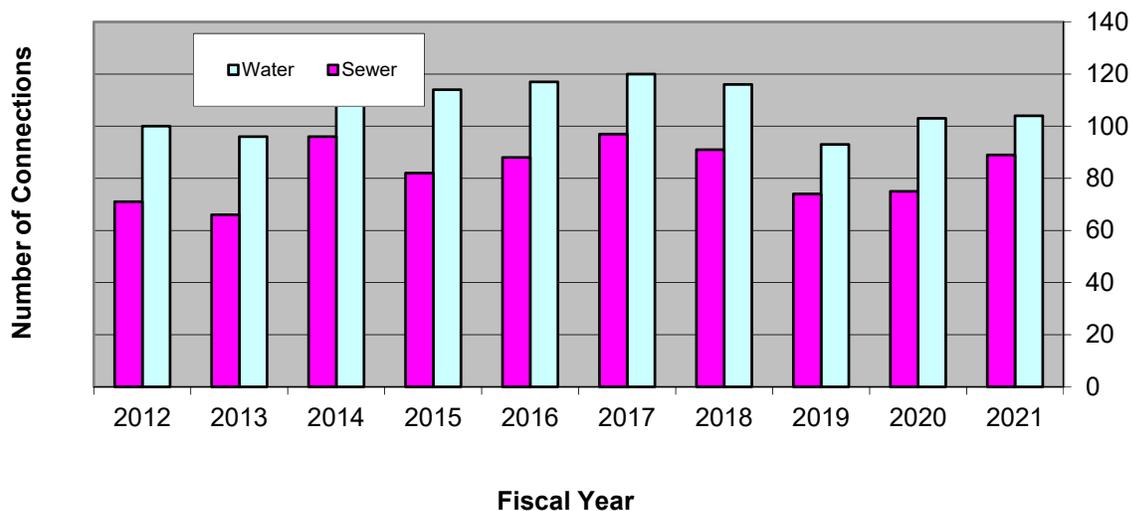
The Authority also operates and serves as fiscal agent for the Augusta Regional Landfill for the County, Staunton and Waynesboro. Fourteen of the 107 Authority employees work full-time to operate this solid-waste facility as well as part-time allocations of some Authority administrative and engineering staff. Last year the landfill received 152,000 tons of solid waste and generated operating revenues of \$3.2 million. The landfill financial transactions are shown only as agency fund statements in this report.

Both the By-Laws of the Authority and its Master Indenture of Trust require the Authority to adopt an annual operations and maintenance budget before the start of the new fiscal year. This annual budget, which is created from the input of all divisions, serves as the foundation for the Authority's financial planning and control. The executive team then uses this budget in an in-house rate-setting model to annually re-examine user rates. They determine if the rates are adequate over a four year period to cover projected operating Capital Improvement Projects (CIP) as well as a number of other parameters including the debt service coverage ratio, rate-setting recommendations, and cash flow requirements. The Board examines the prepared financial plan, approves any rate increases (after a properly advertised public comment period), and adopts the annual budget.

## Local Economic Condition and Outlook

Augusta County experienced an estimated population growth of 5.0% over the period 2011 to 2020, 2.3% less than the 7.3% growth of the state. The number of new customers connecting to the Authority's public water and sewer systems reflects a similar growth rate in a similar ten-year period (4% water and 8% sewer, see the graph below with details in Table 11 of the statistical section). However, the past ten years have shown a definite slowdown due to the depressed housing market. In previous years, readily available real estate and a construction boom along the two major interstate highways had led to this earlier, high customer growth rate. New citizens have been willing to commute to the nearby cities of Charlottesville and Harrisonburg or take advantage of new jobs created by the regional medical complex, shopping centers or business parks formed near the interstate exits. Single-family home permits and new home construction increased in Augusta County by 15.3% in 2020, up from the 7.95% increase in 2019. Since new connections for the Authority are roughly correlated to new construction, the Authority is anticipating only modest revenue in the next few years from new customers.

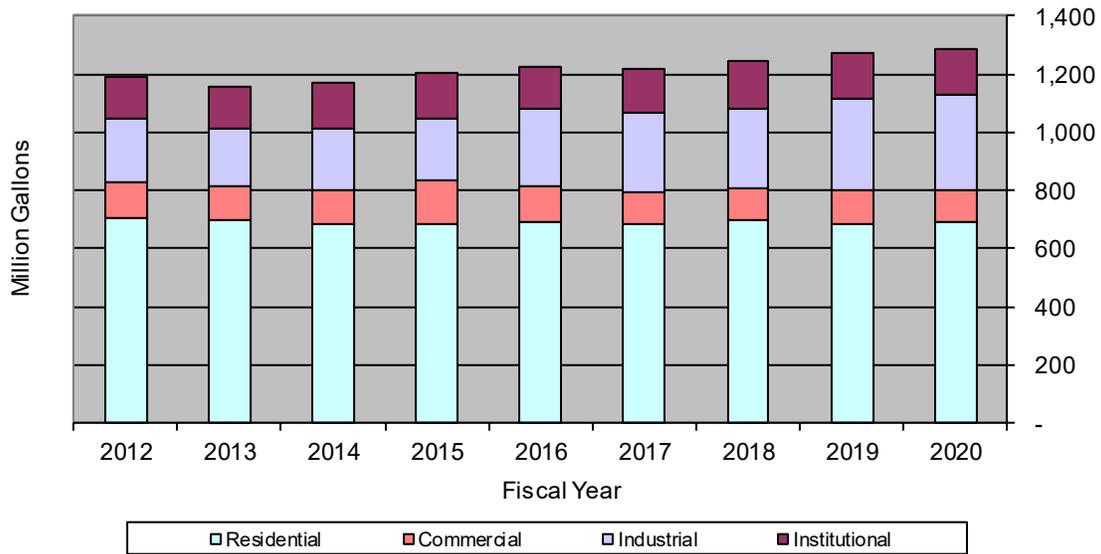
**Augusta County Service Authority:  
New Water and Sewer Connections**



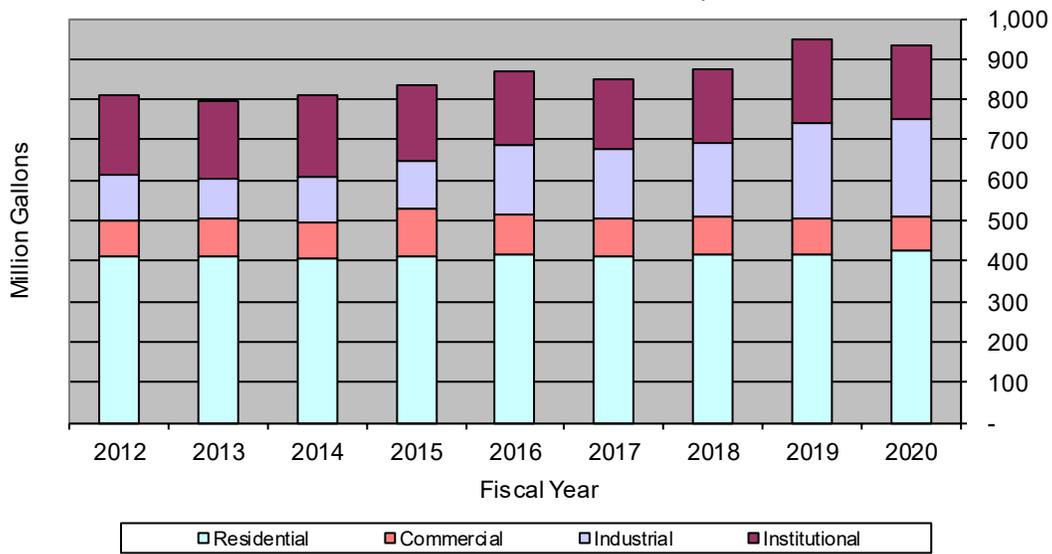
The general economic condition for the Augusta County-Staunton-Waynesboro MSA has historically been below Virginia's average due to its rural nature. The national recession hit the area hard in 2008 and 2009 with a significant loss of manufacturing jobs. This labor segment had previously generated over 25% of the area's revenue. June 2021 reports indicate unemployment was 3.5%, a decrease from 6.5% reported in June 2020. The good news for the area is economic indicators are showing a more positive movement over the last twelve months.

The Authority's overall water consumption and sewer treatment levels increased 2.0% in fiscal year 2021 after increasing 0.2% in fiscal year 2020. The graphs below, with details in Table 12 of the statistical section, indicate that the Authority has shown increases in the gallons of water billed and sewer treated four of the last five years. Overall water consumption increased 1.3% and sewer treatment decreased 3.3% for fiscal year 2021. The water consumption increase was driven mainly by residential and industrial customers while the sewer treatment increase decrease was driven mainly by residential and industrial customers. The Authority periodically reviews the consumption and revenue of its major customers to make adjustments in budget projections as needed. The top ten customers utilize 31% of the billed water and 41% of the billed sewer treatment. The percentage changes from fiscal year 2021 to 2020 shown in Tables 13 and 14 of the statistical section indicate the top ten customers generated 8% more revenue in 2021 while water consumption increased 7% and sewer treatment increased 8%.

Augusta County Service Authority  
Annual Billed Water Consumption



Augusta County Service Authority  
Annual Billed Sewer Consumption



## Major Initiatives and Long-term Financial Planning

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The Authority is subject to regulatory compliance from both state and federal regulatory agencies that are issuing new guidelines in relation to the Safe Drinking Water Act, the Clean Water Act, Homeland Security, Dam Safety Regulations, and initiatives to clean up the Chesapeake Bay. These guidelines accelerate any issues in regards to aging infrastructure as well as the demand for more advanced levels of treatment for water and wastewater. The Authority's management team stays current on these pending regulations and develops their 4-year capital plan as proactively as possible. In this regard, the Authority has instituted an asset management system over the last ten years as a way of managing its infrastructure.

The cornerstone programs of the Authority's Asset Management System are:

- development and adherence to an Authority Master Plan which supports the County's Comprehensive Plan,
- completion of a comprehensive Geographical Information System (GIS) with multiple layers that can guide capital investment decisions in regards to repair and replacement as well as new construction tied into a continuously developing electronic work order system,
- careful review of site plans and inspection of constructed or dedicated infrastructure—to monitor compliance with the Authority's Design and Construction Standards,
- use of an in-house rate model that annually examines rate components to evaluate all costs for maintaining the infrastructure as well as operating the facilities,
- data gathering from extensive SCADA systems that allow real-time monitoring of remote locations so that the Authority's widespread infrastructure is protected and maintained in a timely fashion,
- consistently set aside reserves equivalent to depreciation to fund repair and replacement projects.

This year the Authority was involved in the following major projects in order to proactively manage its infrastructure:

- Residential water meter replacement in process. Projected to take one more year to complete.
- Various pump stations and booster stations were upgraded.
- Infrastructure replacement and rehabilitation projects were initiated or completed in the following areas:
  - capital equipment/vehicle purchases
  - water tank rehabilitation
  - upgraded SCADA hardware
  - several substandard waterline replacement projects
  - generator replacement
  - equipment replacement at wastewater treatment plants.

## Relevant Financial Policies

The Board of Directors of the Authority annually reviews budget assumptions and rate-setting parameters during the budget process to ensure rates are increased equitably and in annual increments small enough that customer affordability is maintained and “rate shock” is reduced while covering all operational expenses and allowing most of the repair and replacement projects to be financed from the operating fund. (See Tables 2-4 in the statistical section for operating revenue and expenses over the past ten years as well as Tables 8 and 9 for the annual increases in user rates.) Therefore, using the annually updated rate model, four year CIP and other analysis in accordance with these Board-approved guidelines and the bond covenants, the Board approved a 3% variable water rate increase and a 3% variable sewer rate increase.

Availability fees for new connections are very conservatively budgeted due to the downturn in the housing market locally which began in 2008. These one-time revenue sources are placed in water and sewer reserves and used only for construction and partial payment of debt service on capacity-related projects in accordance with Board-approved guidelines. (See Tables 6 and 10 for historical trends on availability fee revenue and the availability fee structure.)

Staff continues to carefully evaluate the Authority’s cash and investment holdings along with investment policies. The Authority’s holdings continue to be diversified. \$1.8 million is invested through local and regional banks in laddered Certificates of Deposit, purchased under the Virginia Security for Public Deposits Act guidelines. \$9.7 million has been invested in the Virginia Local Government Investment Pool and money market accounts. Interest earnings decreased 74.9% during fiscal year 2021.

## Long-term Financial Planning and Future Initiatives

Changes in the County’s comprehensive plan and its impact on the Authority’s developing master plan, steady population growth, and increasing regulations governing water and wastewater treatment, present a number of challenges for the Authority over the next few years. The Authority has developed several strategies to assist in the financial planning for capital projects and to maintain fiscal sustainability.

- Cash reserves were built, not only to provide cushion for unpredictable regulatory mandates and unforeseen contingencies, but also to stabilize user rates, to reduce the cash flow impact of the Authority’s significant semi-annual debt service payments, to protect itself against revenue shortfalls, and to enable favorable financing terms with creditors. These cash reserves increased in 2021 but are projected to drop over the next few years as the Authority implements its capital plan. While these reserves will be spent down they will be managed not to decline below the prudent guidelines established by the Board.
- Both operational and capital expenses are monitored regularly against the budget so cost-saving measures can be deployed on a timely basis. In fiscal year 2021 actual operating expenses were 6.0% below budget. In fiscal year 2020 actual operating expenses were 3.5% below budget (see Schedule 2 before the Statistical Section).
- The Authority uses its rate model to project the financial consequences of various “what-if” scenarios throughout the year. This is done in order to anticipate any major changes in the short or long-term financial plans and to remain in compliance with our financial guidelines.
- The Authority continues to request the County and/or developers assist with the capital expense for projects that are driven primarily by economic development or new County fire flow regulations.

Total outstanding long-term debt and other obligations for the Authority exceeded \$21.1 million as of June 30, 2021. Although the Authority is obligated to pay \$4.2 million next year in debt service payments, the Authority has been able to take advantage of the low interest rate environment over the past few

years to fund major portions of its capital improvement plan. Furthermore, these low cost or interest-free loans (see Note 5 in the Notes to the Financial Statements section for loan and refunding details) are often coupled with grant funds and capital contributions from other entities or developers to reduce the long-term burden on the rate payer for a high level of capital improvements.

Table 15 in the statistical section shows the debt per connection and as a percentage of median household income has been steadily decreasing from 2012 levels (the completion of the three major mandated wastewater treatment plant upgrades). Table 16 shows that the debt coverage ratio has remained over 1.30 even with the decline in the local, state and national economies and the additional debt service payments as a result of the three major mandated wastewater treatment plant upgrades.

An actuarial firm conducted a study as of June 30, 2019 to determine the net pension liability of the Authority under GASB Statement 68 for this period. Note 9 describes the Authority's current plans with the Virginia Retirement System and the net pension obligation of \$2,173,131 this year.

An actuarial firm conducted a study as of July 1, 2020 to determine other post-employment benefits (OPEB) liability under GASB Statement 75 for this period. Note 7 describes the Authority's current pay-as-you-go OPEB Health Care policy and the net OPEB obligation of \$847,209 this year.

An actuarial firm conducted a study as of June 30, 2019 to determine the other post-employment benefits (OPEB) liability under GASB Statement 75 for this period. Note 8 describes the Authority's current Group Life Insurance Program with the Virginia Retirement System and the net OPEB obligation of \$401,113 this year.

## **Awards and Acknowledgments**

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The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Augusta County Service Authority for its annual financial report for the fiscal year ended June 30, 2020. This was the nineteenth consecutive year that the Authority has achieved this prestigious award. In order to be awarded a Certificate of Achievement, an authority must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

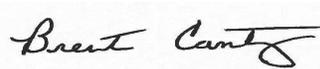
A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the finance and administration departments. In particular, the Authority would like to express its appreciation to Kristen Desper, Accounting Supervisor; and Jessica Griffin, Payroll and Accounts Payable Clerk, who each played an important role in the preparation of this report. Credit also must be given to the Board members and Senior Management staff for their unfailing support for maintaining the highest standards of professionalism in the fiscal management of the Augusta County Service Authority.

Sincerely,



Phillip A. Martin, P.E.,L.S.  
Executive Director  
Augusta County Service Authority



Brent N. Canterbury, CPA  
Director of Finance/CS/Billing/Treasurer  
Augusta County Service Authority



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Augusta County Service Authority  
Virginia**

For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

June 30, 2020

*Christopher P. Morill*

Executive Director/CEO

# **BASIC FINANCIAL STATEMENTS**



## INDEPENDENT AUDITOR'S REPORT

To the Honorable Board of Directors  
Augusta County Service Authority

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities and the fiduciary activity of the Augusta County Service Authority (Authority), as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and fiduciary activity of the Authority, as of June 30, 2021 and 2020, and the respective changes in financial position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require the Management's Discussion and Analysis and the required supplementary information on pages 4-9 and 54-61, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying schedules listed in the table of contents as supplementary schedules, introductory section, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, supplementary schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections, as listed in the table of contents, have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2021 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

*PBMares, LLP*

Harrisonburg, Virginia  
December 14, 2021

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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As management of the Augusta County Service Authority (the Authority), we offer readers of our financial statements this narrative overview and analysis of the financial activities of the Authority for the fiscal years ended June 30, 2021 and 2020. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in the introductory section of this report.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Authority's basic financial statements. Since the Authority is engaged in business-type activities, its basic financial statements are comprised of two components: 1) enterprise fund financial statements and 2) notes to the financial statements. The Authority also operates and is the fiscal agent for the Augusta Regional Landfill (Landfill) by contractual agreement with the Cities of Staunton and Waynesboro and the County of Augusta and, therefore, includes an agency fund statement of fiduciary position. This report contains supplementary information in addition to the basic financial statements themselves.

- **Enterprise fund financial statements.** The enterprise fund financial statements are designed to provide readers with a broad overview of the Authority's finances, in a manner similar to a private-sector business. They can be found on pages 10 through 13 of this report.

The *Statements of Net Position* present information on the Authority's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or declining.

The *Statements of Revenues, Expenses and Changes in Net Position* present information showing how the Authority's net position changed during the fiscal years. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. earned but unused vacation leave).

The *Statements of Cash Flows* disclose net cash provided by or used for operating activities, capital and related financing activities, and investing activities.

- **Fiduciary fund financial statement.** The fiduciary fund financial statement provides information about the financial relationship with the Landfill in which the Authority acts solely as an agent for the benefit of the participating localities, to whom the resources belong.
- **Notes to financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the financial statements. The notes to the financial statements can be found on pages 16 through 53 of this report.

- **Other information.** In addition to the basic financial statements and accompanying notes, there are other sections of the report that present certain required supplementary information concerning the Authority's progress in funding its obligation to provide pension and other post-employment benefits to its employees (pages 54-61). Also presented are budget and actual schedules for fiscal year 2021 income and expenses (pages 62-64). The statistical section following the financial section contains tables with a variety of trends in financial, economic, and operational information.

## Financial Highlights

The Authority's overall financial position has remained steady as described below:

- Total Net Position increased by \$4.6 million or 3.5% compared to last year. Total assets and deferred outflows of resources of the Authority exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year, growing to \$135.3 million. Of this amount, \$20.6 million (unrestricted net position), may be used to meet the Authority's ongoing obligations to customers and creditors.
- Cash flows from operations were a positive \$9.2 million, an increase from last year's \$9.1 million.
- Cash and cash equivalents (including restricted funds) increased overall by \$2.0 million this year, compared to last year's increase of \$3.4 million.

## Statement of Net Position

The following table is a condensed summary of the Statements of Net Position as of June 30, 2021, 2020, and 2019.

|   | <b>Summary of Net Position</b> |                       |                       |
|---|--------------------------------|-----------------------|-----------------------|
|   | <b>As of June 30,</b>          |                       |                       |
|   | <b>2021</b>                    | <b>2020</b>           | <b>2019</b>           |
| Current and other assets                            | \$ 28,646,273                  | \$ 25,717,322         | \$ 24,714,389         |
| Capital assets, net                                 | 133,546,646                    | 134,572,652           | 135,137,043           |
| Total assets  | <u>162,192,919</u>             | <u>160,289,974</u>    | <u>159,851,432</u>    |
| Deferred outflows of resources                      | <u>1,941,352</u>               | <u>1,109,263</u>      | <u>786,379</u>        |
| Total assets and deferred outflows of resources.    | <u>\$ 164,134,271</u>          | <u>\$ 161,399,237</u> | <u>\$ 160,637,811</u> |
| Other Liabilities                                   | 7,242,684                      | 4,867,715             | 4,771,522             |
| Long-term debt outstanding                          | 21,190,150                     | 24,913,586            | 28,536,395            |
| Total liabilities                                   | <u>28,432,834</u>              | <u>29,781,301</u>     | <u>33,307,917</u>     |
| Deferred inflows of resources                       | <u>443,585</u>                 | <u>931,975</u>        | <u>904,039</u>        |
| Total liabilities and deferred inflows of resources | <u>28,876,419</u>              | <u>30,713,276</u>     | <u>34,211,956</u>     |
| Net investment in capital assets                    | 111,854,003                    | 109,681,528           | 106,283,380           |
| Restricted for debt service and bond covenants      | 2,782,631                      | 2,704,234             | 2,629,868             |

Net position increased 3.5% from last year and increased 7.07% from two years ago. The largest portion of the Authority's net position reflects its net investment in capital assets, less any related

outstanding liabilities used to acquire those assets. This significant investment reflects the nature of a public utility and is currently 82.7% (capital asset investments to net position). The Authority uses these capital assets to provide services to its customers; consequently, these assets are *not* available for future spending. Although the Authority's investment in its capital assets is reported net of related debt, it should be noted the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The Authority's net position also consists of restricted and unrestricted net position. Restricted net position includes cash and investments restricted by bond covenant agreements as explained in more detail in Note 1, item E. The majority of these restricted assets are equal to two months of budgeted operating expenses, causing a 2.9% increase from last year due to higher budgeted operating costs for 2021. The unrestricted net position includes all other assets not restricted by an external organization or invested in capital assets. This policy has allowed the Authority to adopt moderate user rate increases over the past ten years as can be seen in detail in Table 8 in the statistical section.

The increase in Current and other assets is mainly attributable to higher cash and cash equivalents at year end compared to 2020. The increase in Deferred inflows of resources and Deferred outflows of resources were the result of actuarial changes.

### **Long-term Debt Activity**

The Authority's total long-term debt decreased by approximately \$3.7 million during the current year compared to last year's \$3.6 million decrease. The debt coverage ratio for the year is 2.53 (see Table 16 for more information) and continues to remain above the Master Trust Indenture requirement of 1.10.

The Authority has 15 bonds issued by the Virginia Resources Authority (VRA). The Authority also has one refunding bond issue based on a 1994 public bond issue - a public issue in September 2015. The City of Staunton had \$12.5 million in bonds issued in 2008 and 2009 for the upgrade of the Middle River Regional WWTP, of which the Authority is contractually obligated to repay 27.9% based on allocated capacity and ownership of the jointly owned facility (and therefore records 27.9% of the grant revenue, drawdown on the debt and Construction in Progress assets). Other long-term obligations of the Authority include two other agreements with Staunton to pay for previous improvements at the Middle River Regional WWTP. More detailed information on the Authority's long-term liabilities and the advance refundings is presented in Note 5 starting on page 26.

## Revenues, Expenses and Changes in Net Position

The results of the Authority's operations are reported in the Statements of Revenues, Expenses and Changes in Net Position. The following table presents a summary of this information for the years ended June 30, 2021, 2020 and 2019.

|   | Changes in Net Position |                       |                       |
|---|-------------------------|-----------------------|-----------------------|
|   | 2021                    | 2020                  | 2019                  |
| Revenues:                                 |                         |                       |                       |
| Operating revenues:                       |                         |                       |                       |
| Water revenues                            | \$ 9,420,157            | \$ 9,140,740          | \$ 8,739,738          |
| Sewer revenues                            | 12,134,434              | 11,875,193            | 11,469,876            |
| Other revenues                            | 362,731                 | 425,083               | 457,939               |
| Total operating revenues                  | <u>21,917,322</u>       | <u>21,441,016</u>     | <u>20,667,553</u>     |
| Nonoperating revenues:                    |                         |                       |                       |
| Interest earned                           | 55,400                  | 220,989               | 252,668               |
| Loss on disposal of assets                | 51,348                  | 23,273                | (54,762)              |
| Capital contributions/construction grants | 1,730,529               | 1,752,572             | 1,070,676             |
| Total nonoperating revenues, net          | <u>1,837,277</u>        | <u>1,996,834</u>      | <u>1,268,582</u>      |
| Total revenues                            | <u>23,754,599</u>       | <u>23,437,850</u>     | <u>21,936,135</u>     |
| Expenses:                                 |                         |                       |                       |
| Operating expenses:                       |                         |                       |                       |
| Water                                     | 3,469,363               | 3,810,921             | 3,364,941             |
| Sewer                                     | 4,872,229               | 4,618,612             | 4,451,221             |
| Admin/general                             | 4,089,978               | 4,193,096             | 3,643,183             |
| Depreciation and amortization             | 6,171,330               | 5,873,713             | 5,733,414             |
| Total operating expenses                  | <u>18,602,900</u>       | <u>18,496,342</u>     | <u>17,192,759</u>     |
| Nonoperating expenses: interest & other   | <u>579,808</u>          | <u>681,402</u>        | <u>780,149</u>        |
| Total expenses                            | <u>19,182,708</u>       | <u>19,177,744</u>     | <u>17,972,908</u>     |
| Increase in net position                  | 4,571,891               | 4,260,106             | 3,963,227             |
| Net Position – beginning of year          | <u>130,685,961</u>      | <u>126,425,855</u>    | <u>122,462,628</u>    |
| Net Position – end of year                | <u>\$ 135,257,852</u>   | <u>\$ 130,685,961</u> | <u>\$ 126,425,855</u> |

In fiscal year 2021 the Authority's net position increased by \$4.6 million, which exceeded last year's \$4.3 million increase and the \$4.0 million increase in 2019. Key elements of this change are due primarily to higher operating revenues whose ten-year trend can be seen in Table 3 (page 68):

- Capital contributions, in the form of "availability fees" from newly connected residential and business customers decreased slightly to \$1,348,522 after reaching \$1,392,368 last year, a decrease of 3%. Funds from availability fees are set aside in special reserves and are used to pay for a portion of the debt service and construction on capacity-related capital projects.
- Capital contributions, in the form of reimbursement grants from state and federal agencies, fluctuates according to project expenditures, decreasing to \$0 in fiscal year 2021 from a fiscal year 2020 level of \$2,599.
- Contributions of dedicated infrastructure from developers increased to \$382,007 in fiscal year 2021 from a fiscal year 2020 level of \$357,605.

Operating revenues increased 2.2% this past year while consumption increased 2.0%. Increased water consumption and wastewater treatment by residential and industrial customers along with a rate increase were the main drivers for the increase (see Table 9 and Table 12 for more information). Operating revenues increased 3.7% in fiscal year 2020 due to rate increases and increased consumption of 0.2%. Increased consumption by institutional and residential customers was the main drivers for the increase. The Authority has budgeted at the current levels of consumption through fiscal year 2022.

Operating expenses increased 0.5% from fiscal year 2021. The increase was mainly attributed to higher pension costs and salaries and benefits. Fiscal year 2020 increased 7.6% from fiscal year 2019. The increase was mainly attributed to higher pension costs, engineering consulting, wholesale water purchases and salaries and benefits.

Schedules 1 and 2, included in the Supplementary Section, show greater detail for fiscal year 2021 on the actual revenue and expenses versus budget comparison and Table 7 shows a full allocation of revenue and expenses between water and sewer activity for fiscal year 2021.

Interest income decreased to \$55,400, a 74.9% decrease from fiscal year 2020. Interest income decreased to \$220,989 in fiscal year 2020, a 12.5% decrease from fiscal year 2019. The decrease in fiscal year 2021 was due to the decrease in interest rates. Gain on disposal of assets of \$51,348 was mainly attributable to the sale of fleet vehicles and used equipment. Interest expense decreased 14.9% during fiscal year 2021 and decreased 12.7% during fiscal year 2020 due to the lower principal balances on outstanding debt and the September 2015 refunding.

### Capital Asset Activity

The Authority's capital assets decreased 0.8% in fiscal year 2021 compared to a 0.4% decrease in fiscal year 2020. See Note 3 Capital Assets for additional information.

The following major capital asset projects were completed during the current fiscal year and were funded as indicated:

| <b>Completed Capital Projects/Dedications</b> | <b>FY2021 Capital<br/>Expense</b> | <b>Total Project<br/>Amount</b> |
|---|-----------------------------------|---------------------------------|
| <b>Water Projects:</b>                        |                                   |                                 |
| Meter & Vault Replacement                     | \$ 1,269,024                      | \$ 1,269,024                    |
| Water connections                             | 81,156                            | 81,156                          |
| Generators                                    | 43,582                            | 43,582                          |
| Well Development                              | 11,802                            | 278,741                         |
| <b>Sewer Projects:</b>                        |                                   |                                 |
| WWTP Equipment Replacement                    | 304,450                           | 522,772                         |
| Pumping Equipment                             | 122,923                           | 212,971                         |
| Generators                                    | 55,803                            | 55,803                          |
| Pump Station Upgrades                         | 44,205                            | 236,650                         |
| Sewer connections                             | 36,187                            | 36,187                          |
| <b>Other Projects:</b>                        |                                   |                                 |
| Capital Equipment/Vehicles                    | 609,890                           | 609,896                         |
| Scada Expansion                               | 280,792                           | 280,792                         |
| <b>Total</b>                                  | <b>\$ 2,859,814</b>               | <b>\$ 3,627,574</b>             |

## **Contacting Authority Management**

This financial report is designed to provide the water and wastewater consumers and other citizens of Augusta County, investors, and creditors with a general overview of the Authority's finances and to demonstrate the Authority's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to the Director of Finance, Augusta County Service Authority, 18 Government Center Lane, P.O. Box 859, Verona, Virginia 24482 or visit the website at [www.acsawater.com](http://www.acsawater.com).

## STATEMENTS OF NET POSITION

June 30, 2021 and 2020

|  | <u>2021</u>        | <u>2020</u>        |
|--|--------------------|--------------------|
| <b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>       |                    |                    |
| Current Assets:  |                    |                    |
| Cash and cash equivalents                              | \$ 21,284,995      | \$ 19,277,392      |
| Accounts receivable                                    | 1,016,237          | 1,246,255          |
| Unbilled accounts receivable                           | 1,911,133          | 1,416,466          |
| Intergovernmental receivable                           | 1,100,960          | 534,284            |
| Inventory  | 365,949            | 295,084            |
| Prepaid expenses                                       | 137,435            | 198,979            |
| Interest and other receivables                         | 46,933             | 44,628             |
|  | <u>25,863,642</u>  | <u>23,013,088</u>  |
| Noncurrent Assets:                                     |                    |                    |
| Restricted Assets:                                     |                    |                    |
| Cash and cash equivalents                              | 2,782,631          | 2,704,234          |
| Total restricted assets                                | <u>2,782,631</u>   | <u>2,704,234</u>   |
| Capital Assets:  |                    |                    |
| Capital assets not being depreciated:                  |                    |                    |
| Land and easements                                     | 1,727,224          | 1,727,224          |
| Construction in progress                               | 4,540,028          | 3,424,260          |
| Capital assets being depreciated and amortized:        |                    |                    |
| Utility infrastructure and other capital assets        | 227,787,687        | 223,996,667        |
| Less allowance for depreciation and amortization       | (100,508,293)      | (94,575,499)       |
| Total capital assets, net                              | <u>133,546,646</u> | <u>134,572,652</u> |
| Total noncurrent assets                                | <u>136,329,277</u> | <u>137,276,886</u> |
| Total assets   | <u>162,192,919</u> | <u>160,289,974</u> |
| Deferred Outflows of Resources                         |                    |                    |
| Deferred loss on refunding of debt                     | 35,872             | 59,467             |
| Pension  | 1,463,546          | 792,847            |
| Other postemployment benefits-health insurance         | 352,321            | 172,328            |
| Other postemployment benefits-GLI                      | 89,613             | 84,621             |
| Total deferred outflows of resources                   | <u>1,941,352</u>   | <u>1,109,263</u>   |
| <b>Total assets and deferred outflows of resources</b> | <u>164,134,271</u> | <u>161,399,237</u> |

The accompanying notes to financial statements are an integral part of this statement.

**STATEMENTS OF NET POSITION**  
**June 30, 2021 and 2020 (Continued)**

|  | <u>2021</u>        | <u>2020</u>        |
|--|--------------------|--------------------|
| <b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES<br/>AND NET POSITION</b> |                    |                    |
| Liabilities:   |                    |                    |
| Current liabilities:   |                    |                    |
| Accounts payable and accrued operating expenses                        | \$ 1,947,822       | \$ 1,564,742       |
| Intergovernmental payables   | 247,684            | 166,524            |
| Accounts payable-capital   | 538,365            | 37,005             |
| Accrued interest   | 148,854            | 175,519            |
| Bonds payable-current portion  | 3,505,136          | 3,492,889          |
| Other obligations-current portion                                      | 167,107            | 230,547            |
| Compensated absences   | 336,514            | 449,793            |
|  | <u>6,891,482</u>   | <u>6,117,019</u>   |
| Total current liabilities  |                    |                    |
| Noncurrent liabilities:  |                    |                    |
| Customers' deposits  | 246,690            | 256,733            |
| Unearned connection fees   | 49,440             | 49,440             |
| Bonds payable  | 16,019,114         | 19,524,250         |
| Other obligations  | 1,498,793          | 1,665,900          |
| Other postemployment benefits obligation - health insurance            | 847,209            | 790,333            |
| Other postemployment benefits obligation - GLI                         | 401,113            | 403,947            |
| Pension obligation   | 2,173,131          | 832,382            |
| Compensated absences   | 305,862            | 141,297            |
|  | <u>21,541,352</u>  | <u>23,664,282</u>  |
| Total other noncurrent liabilities                                     |                    |                    |
|  | <u>21,541,352</u>  | <u>23,664,282</u>  |
| Total noncurrent liabilities   |                    |                    |
|  | <u>28,432,834</u>  | <u>29,781,301</u>  |
| Total liabilities  |                    |                    |
| Deferred Inflows of Resources  |                    |                    |
| Pension  | 149,953            | 571,081            |
| Other postemployment benefits-health insurance                         | 270,344            | 333,572            |
| Other postemployment benefits-GLI                                      | 23,288             | 27,322             |
|  | <u>443,585</u>     | <u>931,975</u>     |
| Total deferred inflows of resources                                    |                    |                    |
|  | <u>28,876,419</u>  | <u>30,713,276</u>  |
| <b>Total liabilities and deferred inflows of resources</b>             |                    |                    |
| Net Position:  |                    |                    |
| Net investment in capital assets                                       | 111,854,003        | 109,681,528        |
| Restricted for debt service and bond covenants                         | 2,782,631          | 2,704,234          |
| Unrestricted   | 20,621,218         | 18,300,199         |
|  | <u>135,257,852</u> | <u>130,685,961</u> |
| <b>Total Net Position</b>  |                    |                    |

The accompanying notes to financial statements are an integral part of this statement.

**STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**Years Ended June 30, 2021 and 2020**

|   | <u>2021</u>           | <u>2020</u>           |
|---|-----------------------|-----------------------|
| Operating Revenues:                             |                       |                       |
| Water revenues                                  | \$ 9,420,157          | \$ 9,140,740          |
| Sewer revenues                                  | 12,134,434            | 11,875,193            |
| Other revenues                                  | <u>362,731</u>        | <u>425,083</u>        |
| Total operating revenues                        | <u>21,917,322</u>     | <u>21,441,016</u>     |
| Operating Expenses:                             |                       |                       |
| Water expenses                                  | 3,469,363             | 3,810,921             |
| Sewer expenses                                  | 4,872,229             | 4,618,612             |
| Administration and general expenses             | 4,089,978             | 4,193,096             |
| Depreciation and amortization                   | <u>6,171,330</u>      | <u>5,873,713</u>      |
| Total operating expenses                        | <u>18,602,900</u>     | <u>18,496,342</u>     |
| Operating income                                | <u>3,314,422</u>      | <u>2,944,674</u>      |
| Nonoperating Revenues (Expenses):               |                       |                       |
| Interest earned                                 | 55,400                | 220,989               |
| Gain on disposal of assets                      | 51,348                | 23,273                |
| Interest expense                                | <u>(579,808)</u>      | <u>(681,402)</u>      |
| Total nonoperating expenses, net                | <u>(473,060)</u>      | <u>(437,140)</u>      |
| Income before capital contributions             | <u>2,841,362</u>      | <u>2,507,534</u>      |
| Capital contributions:                          |                       |                       |
| Availability fees from customers and developers | 1,348,522             | 1,392,368             |
| Construction grants                             | -                     | 2,599                 |
| Contributions of dedicated infrastructure       | <u>382,007</u>        | <u>357,605</u>        |
| Total capital contributions                     | <u>1,730,529</u>      | <u>1,752,572</u>      |
| Change in net position                          | 4,571,891             | 4,260,106             |
| Net Position, beginning of year                 | <u>130,685,961</u>    | <u>126,425,855</u>    |
| Net Position, end of year                       | <u>\$ 135,257,852</u> | <u>\$ 130,685,961</u> |

The accompanying notes to financial statements are an integral part of this statement.

## STATEMENTS OF CASH FLOWS

Years Ended June 30, 2021 and 2020

|   | 2021                 | 2020                 |
|---|----------------------|----------------------|
| Operating activities:   |                      |                      |
| Receipts from customers and users   | \$ 21,080,631        | \$ 21,151,086        |
| Payments to suppliers   | (5,537,750)          | (5,518,820)          |
| Payments to employees   | (6,336,898)          | (6,542,296)          |
| <b>Net cash provided by operating activities</b>  | <u>9,205,983</u>     | <u>9,089,970</u>     |
| Capital and related financing activities:   |                      |                      |
| Payments for capital assets   | (4,261,957)          | (5,378,860)          |
| Proceeds from the sale of assets  | 51,348               | 23,273               |
| Principal payments on bonds   | (3,492,889)          | (3,398,598)          |
| Principal payments on other obligations   | (230,547)            | (224,212)            |
| Contributions in aid of construction  | 1,348,522            | 1,453,167            |
| Interest payments   | (582,878)            | (678,081)            |
| <b>Net cash used in capital and related financing activities</b>                        | <u>(7,168,401)</u>   | <u>(8,203,311)</u>   |
| Investing activities:   |                      |                      |
| Sale of investments   | -                    | 2,315,000            |
| Interest received   | 48,418               | 206,591              |
| <b>Net cash provided by investing activities</b>  | <u>48,418</u>        | <u>2,521,591</u>     |
| <b>Increase in cash and cash equivalents</b>  | 2,086,000            | 3,408,250            |
| Cash and cash equivalents at beginning of year  | <u>21,981,626</u>    | <u>18,573,376</u>    |
| Cash and cash equivalents at end of year  | <u>\$ 24,067,626</u> | <u>\$ 21,981,626</u> |
| Reconciliation of operating income to net cash provided by operating activities:        |                      |                      |
| Operating income  | \$ 3,314,422         | \$ 2,944,674         |
| Adjustments to reconcile operating income to net cash provided by operating activities: |                      |                      |
| Depreciation and amortization   | 6,171,330            | 5,873,713            |
| Pension expense   | 547,854              | 278,449              |
| OPEB Expense - health insurance   | 35,760               | 25,913               |
| OPEB Expense - GLI  | 15,362               | 10,876               |
| Changes in operating assets, deferred inflows & outflows and liabilities:               |                      |                      |
| (Increase) decrease in:   |                      |                      |
| Receivables   | (826,648)            | (287,690)            |
| Inventory   | (70,865)             | 452,810              |
| Prepaid expenses  | 61,544               | (60,405)             |
| Pension costs   | (298,932)            | (229,195)            |
| OPEB Expense - health insurance   | (222,105)            | (142,152)            |
| OPEB-GLI costs  | (27,222)             | (26,310)             |
| Increase (decrease) in:   |                      |                      |
| Customer deposits   | (10,043)             | (2,240)              |
| Payables and accrued expenses-operating   | 515,526              | 251,527              |
| <b>Net cash provided by operating activities</b>  | <u>\$ 9,205,983</u>  | <u>\$ 9,089,970</u>  |
| Significant noncash investing, capital and financing activities:                        |                      |                      |
| Contributions of capital assets   | \$ 382,007           | \$ 357,605           |
| Capital assets acquired through accounts payable  | 538,365              | 37,005               |

The accompanying notes to financial statements are an integral part of this statement.

**STATEMENT OF FIDUCIARY NET POSITION - CUSTODIAL FUND (AUGUSTA REGIONAL LANDFILL)**  
**June 30, 2021 and 2020**

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| <b>ASSETS</b>                             | <u>2021</u>           | <u>2020</u>           |
|---|-----------------------|-----------------------|
| Cash and cash equivalents                 | \$ 11,079,940         | \$ 10,546,848         |
| Prepaid expenses                          | -                     | 15,000                |
| Accounts receivable                       | <u>315,339</u>        | <u>327,385</u>        |
| Total current assets                      | <u>11,395,279</u>     | <u>10,889,233</u>     |
| <br><b>Total assets</b>                   | <br><u>11,395,279</u> | <br><u>10,889,233</u> |
| <br><b>LIABILITIES</b>                    |                       |                       |
| Accounts payable                          | 199,123               | 350,270               |
| Due to other governments                  | 418,969               | 296,732               |
| Compensated absences                      | 127,099               | 100,186               |
| Amounts due from participating localities | <u>(194,601)</u>      | <u>(90,596)</u>       |
| <br><b>Total liabilities</b>              | <br><u>550,590</u>    | <br><u>656,592</u>    |
| <br><b>NET POSITION</b>                   |                       |                       |
| Restricted for:                           |                       |                       |
| Other governments                         | <u>\$ 10,844,689</u>  | <u>10,232,641</u>     |

The accompanying notes to financial statements are an integral part of this statement.

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - CUSTODIAL FUND (AUGUSTA REGIONAL LANDFILL)**

**Years Ended June 30, 2021 and 2020**

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**ADDITIONS**

|                           | <b>2021</b>      |
|---------------------------|------------------|
| Contributions:            |                  |
| Tipping fees              | \$ 3,099,090     |
| Other income              | 235,195          |
| Capital contributions     | <u>600,000</u>   |
| Total additions           | <u>3,934,285</u> |
| Investment earnings:      |                  |
| Interest                  |                  |
| Total investment earnings | <u>23,139</u>    |
| Total additions           | <u>3,957,424</u> |

**DEDUCTIONS**

|  |                      |
|--|----------------------|
| Operating costs                        | <u>3,345,376</u>     |
| Net increase in fiduciary net position | 612,048              |
| Net position - beginning               | <u>10,232,641</u>    |
| Net position - ending                  | <u>\$ 10,844,689</u> |

The accompanying notes to financial statements are an integral part of this statement.

# AUGUSTA COUNTY SERVICE AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

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### Note 1–Significant Accounting Policies:

The Board of Supervisors of Augusta County, Virginia (the County) established the Augusta County Service Authority (the Authority) on March 16, 1966 and the State Corporation Commission chartered the Authority in March 1966 in order to provide a centralized source for the provision of water and sewer service to County residents. The Authority originally existed for a term of 50 years from its date of incorporation, to the year 2016, or until its obligations had been discharged or assumed (whichever was later), and for such further periods as the County Board of Supervisors provided by resolution. On July 24, 2002, the Board of Supervisors approved the extension of the corporate life of the Authority to the year 2052.

The Enabling Act authorizes the Authority, among other things, (a) to acquire, construct, improve, extend, operate and maintain any water, sewer, sewage disposal or garbage/refuse collection and disposal system, (b) to issue revenue bonds of the Authority, payable solely from revenues, to pay all or any part of the cost of such systems, (c) to fix, revise, charge and collect rates, fees and charges for the use of and for the services furnished or to be furnished by any system operated by the Authority, and (d) to enter into contracts with the Commonwealth of Virginia (Virginia), or with any municipality, county, corporation, individual or any public authority, relating to the furnishing of services and facilities of any such system of the Authority. The Enabling Act provides the Authority is subject in all respects to the jurisdiction of the Department of Environmental Quality - Water Division (DEQ), formerly the State Water Control Board of Virginia, under the provisions of the State Water Control Law.

The Authority also serves as the operator and fiscal agent for the Augusta Regional Landfill (Landfill), a hybrid joint-venture and undivided interest between the Cities of Waynesboro and Staunton and the County of Augusta. This relationship was first formalized with a Contract for Sanitary Landfill Operation on December 11, 1970 with the City of Staunton (Staunton) and the County. Two additional agreements were signed in 1990 and 1999 as the Landfill expanded and the City of Waynesboro joined as an owner. On May 6, 2006 a Landfill Management Agreement was signed by the owner localities and reaffirmed on December 31, 2015 to formalize the continuing utilization of the Authority as both operators and fiscal agents for the Landfill. Financial transactions of the Landfill are not included in these financial statements except as a custodial fund.

### **A. Determination of the Reporting Entity**

Augusta County has determined the Authority is a related organization but not a component unit of the County in accordance with Governmental Accounting Standards Board (GASB) Statements 14 and 61. The Authority is a legally separate organization whose Board members are appointed by the County Board of Supervisors. During the year ended June 30, 2021, one member of the Board of Supervisors was also a member of the seven-member Authority Board. The County considered the following in their determination: Under GASB Statement No. 14 the Authority was included in the financial statements as a blended component unit when the governing boards of the two entities were substantially the same. GASB Statement No. 61 requires that the governing boards be substantially the same and a financial benefit and/or burden relationship must be present or the management staff of the primary government and the component unit be substantially the same. The relationship between the County and the Authority does not create a financial benefit and/or burden on the County, and the management staffs of the two organizations are separate from one another.

# AUGUSTA COUNTY SERVICE AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

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### Note 1–Significant Accounting Policies: (Continued)

#### **B. Basic Financial Statements**

Since the Authority is engaged in business-type activities, it is required to present the financial statements required for enterprise funds. Fiduciary (agency) fund statements are also required for the Landfill since these funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Therefore, the basic financial statements and required supplementary information consist of:

- Management’s discussion and analysis
- Enterprise fund financial statements
  - Statements of Net Position
  - Statements of Revenues, Expenses and Changes in Net Position
  - Statements of Cash Flows
- Statement of Fiduciary Net Position
- Statement of Changes in Fiduciary Net Position
- Notes to Financial Statements
- Required Supplementary Information

#### **C. Basis of Accounting**

The Authority operates as an enterprise activity. The Authority’s enterprise (proprietary) fund financial statements are reported using the economic resources measurement focus. Proprietary and fiduciary fund financial statements are reported using the accrual basis of accounting. Under this method, revenues are recognized when earned, and expenses are recorded as liabilities when incurred, without regard to receipt or payment of cash. Nonexchange transactions, in which the Authority gives (or receives) value without directly receiving (or giving) equal value in exchange, include availability fees (fees assessed new customers or developers for the cost of water or wastewater system capacity), grants, and donations. Revenue from availability fees, grants and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. The Authority accrues revenue for services rendered but not yet billed at the end of the fiscal year. The Authority follows all applicable GASB pronouncements.

The Authority distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Authority’s principal ongoing operations. The principal operating revenues of the Authority are charges to customers for sales and services. The Authority also recognizes as operating revenue the portion of new connection charges intended to recover the cost of connecting new customers to the system (hook-up fees). Operating expenses include the cost of sales and services, administrative expenses, and depreciation and amortization on capital assets. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

#### **D. Cash and Cash Equivalents**

The Authority’s cash and cash equivalents consist of cash on hand, demand deposits and certificates of deposit.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**Note 1–Significant Accounting Policies: (Continued)**

**E. Restricted Assets**

Certain proceeds of the Authority’s revenue bonds, as well as certain resources set aside for repayment, are classified as restricted assets on the Statements of Net Position and are limited by applicable bond covenants.

| Master Trust<br>Indenture Title              | Description  | June 30,<br>2021    | June 30,<br>2020    |
|--|--|---------------------|---------------------|
| Revenue bond<br>general operating<br>revenue | Used to report resources set aside to subsidize potential deficiencies from the Authority’s operation that could adversely affect debt service payments. Required minimum level of 1/6 of annual operating expense budget (less depreciation). | \$ 2,282,631        | \$ 2,204,234        |
| Repair and<br>replacement reserve            | Used to report resources set aside to meet unexpected contingencies or to fund asset renewals and replacements.  | 500,000             | 500,000             |
|  |  | <u>\$ 2,782,631</u> | <u>\$ 2,704,234</u> |

**F. Intergovernmental Receivables and Payables**

The details of the intergovernmental receivables and payable are shown below:

| Asset or Liability Item and Description  | June 30,<br>2021    | June 30,<br>2020  |
|--|---------------------|-------------------|
| <b>Intergovernmental receivable</b>  |                     |                   |
| - Due from the Landfill for accrued payables   | \$ 353,867          | \$ 211,950        |
| - Due from state agencies for nutrient credits and operational costs   | 3,990               | 4,410             |
| - Due from Staunton for operational and minor capital costs at the Middle River Regional WWTP and Staunton wholesale sewer consumption | 708,569             | 302,806           |
| - Due from Augusta County for fuel charges, Greenville Sewer reimbursement, Mill Place water tank and other projects                   | 33,279              | 11,199            |
| - Due from Waynesboro for wholesale water  | -                   | 1,248             |
| - Due from other governments for shared operations or wholesale consumption  | 1,255               | 2,671             |
|  | <u>\$ 1,100,960</u> | <u>\$ 534,284</u> |
| <b>Intergovernmental payable</b>   |                     |                   |
| - Due to Augusta County for Greenville Sewer reimbursement and operational costs   | \$ 43,632           | \$ 34,224         |
| - Due to Staunton for wholesale water consumption, laboratory charges and nutrient credits   | 153,679             | 131,670           |
| - Due to Waynesboro for wholesale water  | 49,372              | -                 |
| - Due to the Landfill for accrued payables   | 1,001               | 630               |
|  | <u>\$ 247,684</u>   | <u>\$ 166,524</u> |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 1–Significant Accounting Policies: (Continued)**

**G. Capital Assets**

Capital assets, which include intangibles, property, plant, equipment, and infrastructure assets (e.g., sewer lines and water tanks), are reported in the financial statements. Capital assets are defined by the Authority as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed, by Authority policy, with an anticipated project minimum threshold of \$1 million constructed over more than one year.

Capital assets are depreciated or amortized using the straight-line method over the following estimated useful lives:

| <u>Assets</u>                         | <u>Years</u> |
|---------------------------------------|--------------|
| Utility infrastructure                | 50 to 66     |
| Buildings                             | 66           |
| Equipment                             | 5 to 30      |
| Intangible assets – software          | 5            |
| Vehicles and transportation equipment | 5            |
| Office furniture and fixtures         | 10           |

When, in the opinion of management, certain assets are impaired, any estimated decline in value is accounted for as a non-operating expense. There were no impaired assets as of June 30, 2021.

**H. Compensated Absences**

Authority employees earn vacation and sick leave each month at a scheduled rate in accordance with their years of service. Accumulated unpaid vacation and other compensatory leave amounts are accrued when incurred. Sick leave vests at the lesser of 25% of the value or \$5,000 and the vested amount is recorded as a liability in the financial statements.

**I. Other Significant Accounting Policies**

- Accounts receivable are recorded when billed. The Authority utilizes the direct write-off method for uncollectible accounts. Uncollected balances have not been significant and no allowance for uncollectible accounts is recorded.

# AUGUSTA COUNTY SERVICE AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

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### Note 1–Significant Accounting Policies: (Continued)

#### I. Other Significant Accounting Policies (Continued)

- Unbilled Accounts Receivable: The Authority uses the cycle method of billing customers for services. Under this method, customer billings are made by specified cycles established for the service area and each cycle billed during a specific week every other month. For financial statement purposes, actual billings made in July and August are prorated for services provided for the months of May and June and included as an unbilled receivable.
- Investments are stated at fair value. Investments in the Local Government Investment Pool are reported in the accompanying financial statements as cash equivalents since their average maturity may not exceed 90 days.
- Inventories of materials and supplies are stated at cost using the first-in, first-out method of valuation.

#### J. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenditure) until then. The Authority currently has several items that qualify for reporting in the category. The first item is a deferred loss on refunding. A deferred loss on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The remaining items relate to the pension plan and the other postemployment benefits (OPEB). See Notes 7, 8, and 9 for detail regarding these items.

In addition to liabilities the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The Authority currently has several items that qualify for reporting in the category. The items relate to the pension plan and the other postemployment benefits (OPEB). See Notes 7, 8, and 9 for detail regarding these items.

#### K. Other Post-Employment Benefits-Health Care

The Health Care Plan is a single-employer plan. Differences between expected and actual experience and actuarial assumptions are amortized over the average of the expected remaining service lives of all employees that covered through this plan, which is 6.79 years. Plan amendments are recognized immediately.

# AUGUSTA COUNTY SERVICE AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

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### Note 1–Significant Accounting Policies: (Continued)

#### L. Group Life Insurance

The Virginia Retirement System (VRS) Group Life Insurance Program is a multiple employer, cost sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The Group Life Insurance Program was established pursuant to §51.1-500 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The Group Life Insurance Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net Group Life Insurance Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Group Life Insurance Program OPEB, and Group Life Insurance Program OPEB expense, information about the fiduciary net position of the VRS Group Life Insurance program OPEB and the additions to/deductions from the VRS Group Life Insurance Program OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### M. Pensions

For purposes of measuring the net pension asset or liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Virginia Retirement System (VRS) Authority Retirement Plan and the additions to/deductions from the VRS Authority Retirement Plan fiduciary net position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### N. Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation and amortization, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net investment in capital assets, net of related liabilities excludes unspent debt proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Authority or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

#### O. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### P. Subsequent Events

The Authority has evaluated subsequent events through December 14, 2021, which was the date the financial statements were available to be issued.

# AUGUSTA COUNTY SERVICE AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

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### Note 2—Deposits and Investments:

#### Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act"), Section 2.2-4400 et., seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methods and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

#### Custodial Credit Risk (Deposits)

This is the risk that in the event of a bank failure, the Authority's deposits may not be returned to the Authority. The Authority requires all deposits to comply with the Virginia Security for Public Deposits Act. At year end, none of the Authority's deposits were exposed to custodial credit risk.

#### Investments

Statutes authorize local governments and other public bodies to invest in obligations of the United States or its agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes; bankers' acceptances, repurchase agreements and the State Treasurer's Local Government Investment Pool (LGIP).

The Authority has investments in the LGIP. The LGIP is a professionally managed money market fund which invests in qualifying obligations and securities as permitted by Virginia statutes. Pursuant to Section 2.2-4605 *Code of Virginia*, the Treasury Board of the Commonwealth sponsors the LGIP and has delegated certain functions to the State Treasurer. The LGIP reports to the Treasury Board at their regularly scheduled monthly meetings. Investments in the LGIP are stated at amortized cost and classified as cash and cash equivalents. The fair value of the LGIP is the same as the value of the pool shares, i.e., the LGIP maintains a stable net asset value of \$1 per share. The LGIP has been assigned an "AAAm" rating by Standard & Poor's. The maturity of the LGIP is less than one year.

#### Custodial Credit Risk (Investments)

The Authority's investment policy provides that securities purchased for the Authority shall be held by the Authority Treasurer or by the Treasurer's custodian. If held by a custodian, the securities must be in the Authority's name or in the custodian's nominee name and identifiable on the custodian's books as belonging to the Authority. Further, if held by a custodian, the custodian must be a third-party, not a counterpart (buyer or seller) to the transaction. At June 30, 2021 all of the Authority's investments were held in accordance with this policy.

#### Credit Risk (Investments)

The Authority's investment policy for credit risk is consistent with the investments allowed by state statute as detailed above.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**Note 2—Deposits and Investments: (Continued)**

The Authority’s rated debt investments as of June 30, 2021 were rated by Standard and Poor’s and the ratings are presented below using the Standard & Poor’s rating scale.

| Authority's Rated Investments' Values |                      |
|---------------------------------------|----------------------|
|                                       | Fair Quality Ratings |
|                                       | AAAm                 |
| LGIP                                  | \$ 5,257,274         |
| LGIP-Custodial Fund                   | 6,433,311            |
| Money Market Mutual Fund              | 4,430,071            |
| Total                                 | \$ 16,120,656        |

**Concentration of Credit Risk**

The Authority’s investment policy limits the investment in bankers’ acceptances to 40% of total funds available for investment. Not more than 35% of the Authority’s total investments may be in commercial paper and not more than 5% in the obligations of any one issuer in commercial paper. At June 30, 2021 all of the Authority’s investments were held in accordance with this policy.

**Interest Rate Risk**

Interest rate risk is defined as the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting exposure to fair value losses arising from increasing interest rates and to comply with the laws of the Commonwealth, the Authority’s policy limits the investment of funds to investments with a stated maturity of no more than five years from the date of purchase. Interest rate risk does not apply to LGIP since it is an external investment pool classified in accordance with GASB Statement No. 79.

|                          | Fair Value   | Less Than 1 Year |
|--------------------------|--------------|------------------|
| LGIP                     | \$ 5,257,274 | \$ 5,257,274     |
| LGIP-Custodial Fund      | 6,433,311    | 6,433,311        |
| Certificates of deposit  | 1,783,330    | 1,783,330        |
| Money Market Mutual Fund | 4,430,071    | 4,430,071        |

The Authority categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The Authority has the following recurring fair value measurements as of June 30, 2021:

- Certificates of deposit in the amount of \$1,783,330 are valued using quoted market prices (Level 1 inputs).
- Money market in the amount of \$4,430,071 are valued using quoted market prices (Level 1 inputs).

# AUGUSTA COUNTY SERVICE AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

### Note 3—Capital Assets and Depreciation/Amortization:

Effective July 1, 1968, the Authority adopted an accounting system to facilitate financial reporting on a basis generally used by municipally owned facilities. The previous accounting system which was prescribed by the Auditor of Public Accounts, Commonwealth of Virginia, for use in the counties of Virginia did not provide for the reporting of utility plant in service. Thus, it became necessary for the Authority to reconstruct its "capital outlay" expenditures for prior years and to place a value on property contributions from the County in order to fairly record and present the capital asset in service.

The following method was used to value the property contributed by the County at July 1, 1966 and July 1, 1978. Actual costs of these facilities were obtained from the audited financial reports of the County. Replacement cost less depreciation was determined by appreciating actual costs at the rate of 5% per year and depreciating actual costs at the rate of 2% per year. Subdivisions dedicated to the County or Authority were computed on a basis of pipe size, footage and estimated costs of fittings to arrive at a value at the date of acquisition.

Under this method of valuation, a total adjusted value of over \$5.3 million was obtained by the Authority by lease-purchase in consideration of the Authority's assumption of Sanitary District bonded debt in the amount of approximately \$1.1 million. The difference of \$4.2 million was recorded as a contribution in aid of construction.

Both the \$1.7 million cost of assets acquired by the Authority from the date of its inception to June 30, 1968 and the value of aforementioned assets contributed by the County have been distributed to the various capital asset accounts at the discretion of management. Since July 1, 1968, all additions to plant have been recorded in capital asset accounts.

A summary of changes in capital assets for the current and prior year follows:

|   | Balance<br>July 1,<br>2020 | Additions             | Disposals        | Transfers          | Balance<br>June 30,<br>2021 |
|---|----------------------------|-----------------------|------------------|--------------------|-----------------------------|
| Capital assets not being depreciated:                 |                            |                       |                  |                    |                             |
| Land and easements                                    | \$ 1,727,224               | \$ -                  | \$ -             | \$ -               | \$ 1,727,224                |
| Construction in progress                              | 3,424,260                  | 4,269,287             | -                | (3,153,519)        | 4,540,028                   |
| Total capital assets not being depreciated            | <u>5,151,484</u>           | <u>4,269,287</u>      | <u>-</u>         | <u>(3,153,519)</u> | <u>6,267,252</u>            |
| Capital assets being depreciated and amortized:       |                            |                       |                  |                    |                             |
| Utility infrastructure                                | 153,884,053                | 382,007               | -                | 696,913            | 154,962,973                 |
| Buildings   | 6,460,277                  | -                     | -                | -                  | 6,460,277                   |
| Equipment and software                                | 60,210,680                 | 143,012               | (113,407)        | 2,456,606          | 62,696,891                  |
| Vehicles and transportation equipment                 | 3,371,350                  | 351,018               | (125,129)        | -                  | 3,597,239                   |
| Office furniture and fixtures                         | 70,307                     | -                     | -                | -                  | 70,307                      |
| Total capital assets being depreciated/amortized      | <u>223,996,667</u>         | <u>876,037</u>        | <u>(238,536)</u> | <u>3,153,519</u>   | <u>227,787,687</u>          |
| Less: accumulated depreciation and amortization for:  |                            |                       |                  |                    |                             |
| Utility infrastructure                                | (55,965,750)               | (3,017,584)           | -                | -                  | (58,983,334)                |
| Buildings   | (1,883,284)                | (96,870)              | -                | -                  | (1,980,154)                 |
| Equipment and software                                | (34,502,954)               | (2,771,132)           | 113,407          | -                  | (37,160,679)                |
| Vehicles and transportation equipment                 | (2,157,388)                | (283,787)             | 125,129          | -                  | (2,316,046)                 |
| Office furniture and fixtures                         | (66,123)                   | (1,957)               | -                | -                  | (68,080)                    |
| Total accumulated depreciation/amortization           | <u>(94,575,499)</u>        | <u>(6,171,330)</u>    | <u>238,536</u>   | <u>-</u>           | <u>(100,508,293)</u>        |
| Total capital assets being depreciated/amortized, net | <u>129,421,168</u>         | <u>(5,295,293)</u>    | <u>-</u>         | <u>3,153,519</u>   | <u>127,279,394</u>          |
| Total capital assets, net                             | <u>\$ 134,572,652</u>      | <u>\$ (1,026,006)</u> | <u>\$ -</u>      | <u>\$ -</u>        | <u>\$ 133,546,646</u>       |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**Note 3—Capital Assets and Depreciation/Amortization: (Continued)**

|   | Balance<br>July 1,<br>2019 | Additions           | Disposals        | Transfers          | Balance<br>June 30,<br>2020 |
|---|----------------------------|---------------------|------------------|--------------------|-----------------------------|
| Capital assets not being depreciated:                 |                            |                     |                  |                    |                             |
| Land and easements                                    | \$ 1,605,335               | \$ 46,500           | \$ -             | \$ 75,389          | \$ 1,727,224                |
| Construction in progress                              | 4,544,164                  | 4,306,437           | -                | (5,426,341)        | 3,424,260                   |
| Total capital assets not being depreciated            | <u>6,149,499</u>           | <u>4,352,937</u>    | <u>-</u>         | <u>(5,350,952)</u> | <u>5,151,484</u>            |
| Capital assets being depreciated and amortized:       |                            |                     |                  |                    |                             |
| Utility infrastructure                                | 150,357,625                | 299,405             | -                | 3,227,023          | 153,884,053                 |
| Buildings   | 6,225,947                  | -                   | -                | 234,330            | 6,460,277                   |
| Equipment and software                                | 58,249,625                 | 71,456              | -                | 1,889,599          | 60,210,680                  |
| Vehicles and transportation equipment                 | 3,016,142                  | 585,524             | (230,316)        | -                  | 3,371,350                   |
| Office furniture and fixtures                         | 70,307                     | -                   | -                | -                  | 70,307                      |
| Total capital assets being depreciated/amortized      | <u>217,919,646</u>         | <u>956,385</u>      | <u>(230,316)</u> | <u>5,350,952</u>   | <u>223,996,667</u>          |
| Less: accumulated depreciation and amortization for:  |                            |                     |                  |                    |                             |
| Utility infrastructure                                | (53,033,890)               | (2,931,860)         | -                | -                  | (55,965,750)                |
| Buildings   | (1,789,965)                | (93,319)            | -                | -                  | (1,883,284)                 |
| Equipment and software                                | (31,862,986)               | (2,639,968)         | -                | -                  | (34,502,954)                |
| Vehicles and transportation equipment                 | (2,181,096)                | (206,608)           | 230,316          | -                  | (2,157,388)                 |
| Office furniture and fixtures                         | (64,165)                   | (1,958)             | -                | -                  | (66,123)                    |
| Total accumulated depreciation/amortization           | <u>(88,932,102)</u>        | <u>(5,873,713)</u>  | <u>230,316</u>   | <u>-</u>           | <u>(94,575,499)</u>         |
| Total capital assets being depreciated/amortized, net | <u>128,987,544</u>         | <u>(4,917,328)</u>  | <u>-</u>         | <u>5,350,952</u>   | <u>129,421,168</u>          |
| Total capital assets, net                             | <u>\$ 135,137,043</u>      | <u>\$ (564,391)</u> | <u>\$ -</u>      | <u>\$ -</u>        | <u>\$ 134,572,652</u>       |

**Note 4—Construction in Progress:**

The Authority has a number of uncompleted construction projects shown as an asset, Construction in Progress, at June 30, 2021 and 2020. Presented below are tables of the major categories of projects showing the expenses, transfers of completed projects to asset or expense accounts and the ending balances of each project at year end for the current and prior year:

| Description    | Balance<br>July 1, 2020 | Additions           | Disposals/<br>Transfers | Balance<br>June 30, 2021 |
|----------------|-------------------------|---------------------|-------------------------|--------------------------|
| Water Projects | \$ 2,048,148            | \$ 2,493,931        | \$ (1,793,025)          | \$ 2,749,054             |
| Sewer Projects | 1,284,763               | 1,260,545           | (896,605)               | 1,648,703                |
| Other Projects | 91,349                  | 514,811             | (463,889)               | 142,271                  |
| Total          | <u>\$ 3,424,260</u>     | <u>\$ 4,269,287</u> | <u>\$ (3,153,519)</u>   | <u>\$ 4,540,028</u>      |
| Description    | Balance<br>July 1, 2019 | Additions           | Disposals/<br>Transfers | Balance<br>June 30, 2020 |
| Water Projects | \$ 2,736,498            | \$ 3,047,411        | \$ (3,735,761)          | \$ 2,048,148             |
| Sewer Projects | 1,622,939               | 1,070,526           | (1,408,702)             | 1,284,763                |
| Other Projects | 184,727                 | 188,500             | (281,878)               | 91,349                   |
| Total          | <u>\$ 4,544,164</u>     | <u>\$ 4,306,437</u> | <u>\$ (5,426,341)</u>   | <u>\$ 3,424,260</u>      |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**Note 5–Long-Term Debt:**

Annual requirements to amortize long-term obligations and the related interest are as follows:

| Years Ending<br>June 30,          | Bonds                |                     | Other Obligations   |                   | Total<br>Annual<br>Debt Service |
|-----------------------------------|----------------------|---------------------|---------------------|-------------------|---------------------------------|
|                                   | Principal            | Interest            | Principal           | Interest          |                                 |
| 2022                              | \$ 3,505,136         | \$ 444,710          | \$ 167,107          | \$ 40,935         | \$ 4,157,888                    |
| 2023                              | 2,902,528            | 360,332             | 171,345             | 36,697            | 3,470,902                       |
| 2024                              | 2,970,120            | 291,204             | 175,690             | 32,352            | 3,469,366                       |
| 2025                              | 1,760,377            | 230,348             | 180,145             | 27,896            | 2,198,766                       |
| 2026                              | 1,597,659            | 188,225             | 184,714             | 23,328            | 1,993,926                       |
| 2027-2031                         | 6,525,536            | 361,614             | 786,899             | 45,268            | 7,719,317                       |
| 2032-2036                         | 245,149              | 894                 | -                   | -                 | 246,043                         |
| 2037                              | 17,745               | -                   | -                   | -                 | 17,745                          |
| Total per Financing<br>Agreements | \$ <u>19,524,250</u> | \$ <u>1,877,327</u> | \$ <u>1,665,900</u> | \$ <u>206,476</u> | \$ <u>23,273,953</u>            |

Changes in long-term indebtedness for the current and previous years are as follows:

|                             | Balance<br>July 1,<br>2020 | Additions         | Reductions            | Balance<br>June 30,<br>2021 | Due within<br>one year |
|-----------------------------|----------------------------|-------------------|-----------------------|-----------------------------|------------------------|
| Revenue Bonds               | \$ 23,017,139              | \$ -              | \$ (3,492,889)        | \$ 19,524,250               | \$ 3,505,136           |
| Other obligations           | 1,896,447                  | -                 | (230,547)             | 1,665,900                   | 167,107                |
| Total long-term debt        | 24,913,586                 | -                 | (3,723,436)           | 21,190,150                  | 3,672,243              |
| Compensated absences        | 591,090                    | 387,800           | (336,514)             | 642,376                     | 336,514                |
| Total long-term liabilities | \$ <u>25,504,676</u>       | \$ <u>387,800</u> | \$ <u>(4,059,950)</u> | \$ <u>21,832,526</u>        | \$ <u>4,008,757</u>    |

|                             | Balance<br>July 1,<br>2019 | Additions         | Reductions            | Balance<br>June 30,<br>2020 |
|-----------------------------|----------------------------|-------------------|-----------------------|-----------------------------|
| Revenue Bonds               | \$ 26,415,736              | \$ -              | \$ (3,398,597)        | \$ 23,017,139               |
| Other obligations           | 2,120,659                  | -                 | (224,212)             | 1,896,447                   |
| Total long-term debt        | 28,536,395                 | -                 | (3,622,809)           | 24,913,586                  |
| Compensated absences        | 612,066                    | 601,613           | (622,589)             | 591,090                     |
| Total long-term liabilities | \$ <u>29,148,461</u>       | \$ <u>601,613</u> | \$ <u>(4,245,398)</u> | \$ <u>25,504,676</u>        |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 5—Long-Term Debt: (Continued)**

Details of long-term indebtedness:

| <u>Revenue Bonds:</u>   | <u>Remaining<br/>Principal</u> | <u>Principal<br/>Amount<br/>Due<br/>Within<br/>One Year</u> |
|---|--------------------------------|---|
| <p>\$127,500 Water and Sewer Revenue Bond (Augusta Springs Filtration Project), Series 2000, issued through the Virginia Resources Authority, principal payable semi-annually beginning June 1, 2001 through December 1, 2030. No interest.</p>   | \$ 40,375                      | \$ 4,250  |
| <p>\$8,525,029 Sewer Revenue Bond (Stuarts Draft WWTP Project), Series 2000, issued through the Virginia Resources Authority, principal and interest payable semi-annually beginning September 1, 2002 through March 1, 2022; interest rate 3.5%.</p>                                     | 590,997                        | 590,997   |
| <p>\$1,317,068 Sewer Revenue Bond (Staunton Plaza Project) Series 2000, issued through the Virginia Resources Authority, principal and interest payable semi-annually beginning March 1, 2002 through September 1, 2021; interest rate 3.5%.</p>  | 46,073                         | 46,073  |
| <p>\$819,580 Sewer Revenue Bond (Vesper View Project), Series 2000, issued through the Virginia Resources Authority, principal and interest payable semi-annually beginning March 1, 2002 through September 1, 2021; interest rate 3.85%.</p>   | 29,756                         | 29,756  |
| <p>\$965,165 Water and Sewer Revenue Bond (Augusta Springs Tank Project), Series 2002, dated October 11, 2002 issued through the Virginia Resources Authority, principal payable semi-annually beginning November 1, 2003 through May 1, 2033. No interest.</p>                           | 386,066                        | 32,172  |
| <p>\$5,500,000 Water and Sewer System Revenue Bond (Fishersville WWTP Project), Series 2003, dated April 25, 2003 issued through the Virginia Resources Authority, principal and interest payable semi-annually beginning May 1, 2005 through November 1, 2024; interest rate 3.5%.</p>   | 1,279,141                      | 349,759   |
| <p>\$140,500 Water and Sewer System Revenue Bond (Deerfield Project) issued through the Virginia Resources Authority, principal payable semi-annually through August 1, 2032. No interest.</p>  | 53,858                         | 4,683   |
| <p>\$264,650 Water and Sewer System Revenue Bond (Hodge Street Project) Series 2005, dated February 25, 2005 issued through the Virginia Resources Authority, principal and interest payable semi-annually beginning September 1, 2006 through September 1, 2025; interest rate 3.1%.</p> | 75,841                         | 15,958  |
| <p>\$8,011,000 Water and Sewer System Revenue Refunding Bonds, Series 2015, dated September 30, 2005, principal and interest payable semi-annually beginning May 1, 2016 through November 1, 2023; interest rate 1.85%.</p>   | 3,143,000                      | 1,031,000   |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**Note 5—Long-Term Debt: (Continued)**

| <b>Revenue Bonds: (Continued)</b>   | <u>Remaining<br/>Principal</u> | <u>Principal<br/>Amount<br/>Due<br/>Within<br/>One Year</u> |
|---|--------------------------------|---|
| \$544,580 Water and Sewer System Revenue Bond (3 Membrane Filtration Projects), Series 2007A, dated May 9, 2007, issued through the Virginia Resources Authority, principal payable semi-annually beginning November 1, 2007 through May 1, 2037. No interest.  | \$ 283,919                     | \$ 17,745   |
| \$816,690 Water and Sewer System Revenue Bond (Harriston Tank Replacement) Series 2007B, dated June 19, 2007 issued through the Virginia Resources Authority, principal and interest payable semi-annually beginning November 1, 2008 through May 1, 2033; interest rate 0.5%.  | 412,498                        | 33,439  |
| \$17,028,808 Water and Sewer System Revenue Bond (Fishersville WWTP ENR Upgrade Project), Series 2007C, dated October 11, 2007 issued through the Virginia Resources Authority, principal and interest payable semi-annually beginning March 1, 2010 through September 1, 2029; interest rate 2.77%.  | 8,349,712                      | 892,606   |
| \$926,913 Water and Sewer System Revenue Bond (Churchville Filtration), Series 2009A, dated June 4, 2009 issued through the Virginia Resources Authority, principal and interest payable semi-annually beginning November 1, 2009 through May 1, 2029; interest rate 2.86%. Build America Bond (Direct Payment) election, 35% federal interest credit.  | 433,399                        | 50,578  |
| \$1,348,598 Water and Sewer System Revenue Bond (Berry Farm Filtration), Series 2009B, dated June 4, 2009 issued through the Virginia Resources Authority, principal and interest payable semi-annually beginning November 1, 2009 through May 1, 2029; interest rate 3.05%. Build America Bond (Direct Payment) election, 35% federal interest credit. | 626,400                        | 73,314  |
| \$8,000,000 Water and Sewer System Revenue Bond (Stuarts Draft WWTP ENR Upgrade Project), Series 2009C, dated December 14, 2009 issued through the Virginia Resources Authority, principal and interest payable semi-annually beginning September 1, 2011 through March 1, 2031; interest rate 3.35%.   | 3,678,995                      | 325,866   |
| \$189,301 Water and Sewer System Revenue Bond (Dooms Water Energy and Efficiency Improvements), Series 2011, dated January 13, 2011 issued through the Virginia Resources Authority, principal and interest payable semi-annually beginning March 1, 2013 through March 1, 2033; interest rate 3%.  | <u>94,220</u>                  | <u>6,940</u>  |
| <b>Total Revenue Bonds</b>  | <u>19,524,250</u>              | <u>3,505,136</u>  |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 5–Long-Term Debt: (Continued)**

| <b><u>Other Obligations:</u></b>   | <b><u>Remaining<br/>Principal</u></b> | <b><u>Principal<br/>Amount<br/>Due<br/>Within<br/>One Year</u></b> |
|--|---------------------------------------|--|
| Agreement for \$3,235,798 of City of Staunton’s bond issues for Middle River Sewage Treatment Plant, due in semi-annual installments of \$110,194 including principal and interest through March 1, 2030, interest computed at 3%. | \$ 1,665,900                          | \$ 167,107   |
| <b>Total Other Obligations</b>   | <u>1,665,900</u>                      | <u>167,107</u>   |
| <b>Total Long-Term Indebtedness</b>  | <u>\$ 21,190,150</u>                  | <u>\$ 3,672,243</u>  |

**Note 6–Compliance with Terms of Bond Resolution (2015 Refunding Issue):**

**Debt Service Coverage**

Revenues for the fiscal year ended June 30, 2021 were adequate for the payment of operating expenses and satisfied the revenue covenant of the bond issue. The amount available for debt service was 2.53 times the actual debt service for the fiscal year, including service of long-term lease obligations and principal and interest on other debt service.

**Events of Default**

No event has occurred that would constitute an event of default under the terms of the 2015 Refunding Revenue Bonds and supplementary indentures of trust of the original 1994 bond issue.

**Note 7–Other Postemployment Benefits-Health Insurance:**

The Authority participates in a defined benefit single-employer health plan and Authority employees are eligible for a limited amount of post-employment health and dental benefits as defined in the Authority’s Board-approved Personnel Policy Manual. An actuarial study was conducted in fiscal year 2020 for future direct and implicit costs amortized over 6.79 years.

GASB Statement 75 addressed how local governments should account for and report their costs related to post-employment health care and other non-pension benefits. Historically, the Authority funded any retiree health benefit subsidies on a pay-as-you-go basis but GASB Statement 75 required the Authority accrue the cost of the retiree health subsidy and other post-employment benefits during the period of employees’ active employment, while the benefits are earned, and record the unfunded actuarial accrued liability in order to account for the total future cost of post-employment benefits. This funding methodology mirrors the funding approach used for pension benefits.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 7–Other Postemployment Benefits-Health Insurance: (Continued)**

**A. Plan Description**

The Authority administers a single-employer defined benefit healthcare plan that provides healthcare insurance for eligible retirees and their dependents through the Authority’s group health insurance plan, which covers both active and retired members. Retirees who have five or more years of service with the Authority and are age 55 or older with full or reduced retirement benefits from the VRS Retirement System are eligible to remain in the healthcare plan at the blended premium rate with a \$2,500 per year maximum subsidy (paid by the Authority) until they are eligible for Medicare or unsubsidized when Medicare is available. Retirees and terminated employees can also elect COBRA coverage for up to eighteen months if previously enrolled in the Authority’s health or dental insurance plans.

Eligible employees must elect coverage immediately upon retirement. Employees who terminate prior to retirement eligibility are not eligible for the health insurance. Dependents, including surviving spouses, are permitted access to medical coverage also. As of the end of the current fiscal year, there were four retirees and two post-employment participants under the COBRA option who participated in the Authority’s group insurance plan.

The plan does not issue a publicly available financial report. The contribution requirements of plan members are established and may be amended by the Authority’s Board of Directors.

As of the July 1, 2019 actuarial valuation, the following employees were covered by the benefit terms:

|   | <u>Number</u>     |
|---|-------------------|
| Active members  | 112               |
| Inactive members or their beneficiaries<br>currently receiving benefits | <u>4</u>          |
| Total covered employees   | <u><u>116</u></u> |

**B. Total OPEB Liability (TOL)**

The Authority’s OPEB liability was measured as of July 1, 2020, and the total OPEB Liability was determined by an actuarial valuation as of July 1, 2019.

**Actuarial Assumptions**

The total OPEB liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

|                        |   |
|------------------------|---|
| Salary Increases       | 2.5%  |
| Discount rate*         | 2.45% as of June 30, 2020   |
| Healthcare trend costs | 4.20% for fiscal year 2020, 6.25% for fiscal year end 2021, decreasing 0.25% per year to an ultimate rate of 4.50%. |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 7–Other Postemployment Benefits-Health Insurance: (Continued)**

Mortality Rates                      RP-2014 Fully Generational Mortality Table, with base year 2006, using two-dimensional mortality improvement scale MP-2020.

\* Discount rates used to measure TOL were based on the Municipal GO AA 20-year yield curve.

**C. Changes in the Total OPEB Liability**

|  | <u>Total OPEB<br/>Health Care<br/>Liability</u> |
|--|---|
| Balance at June 30, 2019                     | \$ 790,333                                      |
| Changes for the Year:                        |   |
| Service cost                                 | 49,938  |
| Interest                                     | 25,407  |
| Effect of assumption changes or other inputs | 123,531   |
| Benefit payments                             | <u>(142,000)</u>                                |
| Net changes                                  | <u>56,876</u>                                   |
| Balance at June 30, 2020                     | <u>\$ 847,209</u>                               |

**Sensitivity of the total OPEB liability to changes in the discount rate.**

The following presents the Authority's Total OPEB Liability, calculated using the discount rate of 2.45%. It also presents what the Authority's Total OPEB Liability would be if it were calculated using a discount rate one percentage point lower (1.45%) and one percentage point higher (3.45%) than the current rate.

|                      | 1% Decrease<br>(1.45%) | Current Discount<br>Rate (2.45%) | 1% Increase<br>(3.45%) |
|----------------------|------------------------|----------------------------------|------------------------|
| Total OPEB Liability | \$ 932,769             | \$ 847,209                       | \$ 770,876             |

**Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate.**

The following presents the Authority's Total OPEB Liability, calculated using the current healthcare trend rates. It also presents what the Authority's Total OPEB Liability would be if it were calculated using healthcare trend rates that are one percentage point lower or one percentage point higher than the current rate.

|                      | 1% Decrease<br>(5.25%) | Current Discount<br>Rate (6.25%) | 1% Increase<br>(7.25%) |
|----------------------|------------------------|----------------------------------|------------------------|
| Total OPEB Liability | \$ 755,778             | \$ 847,209                       | \$ 957,095             |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 7–Other Postemployment Benefits-Health Insurance: (Continued)**

|   | <u>Deferred<br/>Outflows<br/>of Resources</u> | <u>Deferred<br/>Inflows<br/>of Resources</u> |
|---|---|--|
| Net difference between expected and actual experience     | \$ 57,822                                     | \$ 187,452                                   |
| Changes of assumptions                                    | 73,012  | 82,892                                       |
| Employer contributions subsequent to the measurement date | <u>221,487</u>                                | <u>-</u>                                     |
| Total   | <u>\$ 352,321</u>                             | <u>\$ 270,344</u>                            |

The \$221,487 reported as deferred outflows of resources related to the OPEB Health Insurance resulting from the employer’s contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the OPEB Health Insurance will be recognized in the OPEB Health Insurance expense in future reporting periods as follows:

| <u>Year Ending June 30</u> |                     |
|----------------------------|---------------------|
| 2022                       | \$ (39,585)         |
| 2023                       | (39,585)            |
| 2024                       | (39,585)            |
| 2025                       | (33,418)            |
| 2026                       | (834)               |
| Thereafter                 | <u>13,497</u>       |
|                            | <u>\$ (139,510)</u> |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 8–Group Life Insurance Program:**

**A. Plan Description**

The VRS Group Life Insurance Program is a multiple employer, cost sharing plan. All full-time, salaried permanent employees of the Authority are automatically covered by the VRS GLI program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI program. For members who elect the optional GLI coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from the members’ paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

The specific information for GLI Program OPEB, including eligibility, coverage and benefits is set out in the table below:

| <b>GROUP LIFE INSURANCE PROGRAM PLAN PROVISIONS</b>   |
|---|
| <p><b>Eligible Employees</b><br/>The GLI was established July 1, 1960, for state employees, teachers and employees of political subdivisions that elect the program.</p> <p>Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.</p>   |
| <p><b>Benefit Amounts</b><br/>The benefits payable under the GLI have several components.</p> <ul style="list-style-type: none"><li>• Natural Death Benefit – The natural death benefit is equal to the employee’s covered compensation rounded to the next highest thousand and then doubled.</li><li>• Accidental Death Benefit – The accidental death benefit is double the natural death benefit.</li><li>• Other Benefit Provisions – In addition to the basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances. These include:<ul style="list-style-type: none"><li>○ Accidental dismemberment benefit</li><li>○ Safety belt benefit</li><li>○ Repatriation benefit</li><li>○ Felonious assault benefit</li><li>○ Accelerated death benefit option</li></ul></li></ul> |
| <p><b>Reduction in Benefit Amounts</b><br/>The benefit amounts provided to members covered under the GLI are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.</p>  |
| <p><b>Minimum Benefit Amount and Cost-of-Living Adjustment (COLA)</b><br/>For covered members with at least 30 years of service credit, there is a minimum benefit payable under GLI. The minimum benefit was set at \$8,000 by statute. This amount is increased annually based on the VRS Plan 2 COLA and was increased to \$8,616 effective June 30, 2021.</p>   |

# AUGUSTA COUNTY SERVICE AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

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### Note 8—Group Life Insurance Program: (Continued)

#### **B. Contributions**

The contribution requirements for the GLI are governed by Sections 51.1-506 and 51.1-508 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% X 60%) and the employer component was 0.54% (1.34% X 40%). Employers may elect to pay all or part of the employee contribution, however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2021 was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the GLI from the Authority were \$27,166 and \$25,949 for the years ended June 30, 2021 and June 30, 2020, respectively.

#### **C. GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB**

At June 30, 2021, the Authority reported a liability of \$401,113 for its proportionate share of the net GLI OPEB liability. The net GLI OPEB liability was measured as of June 30, 2020 and the total GLI OPEB liability used to calculate the net GLI OPEB liability was determined by an actuarial valuation performed as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. The covered employer's proportion of the net GLI OPEB liability was based on the covered employer's actuarially determined employer contributions to the GLI for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2020, the participating employer's proportion was 0.02482% as compared to 0.02494% at June 30, 2019.

For the year ended June 30, 2021, the Authority recognized GLI OPEB expense of \$15,362. Since there was a change in the proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2021, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

|   | <u>Deferred<br/>Outflows<br/>of Resources</u> | <u>Deferred<br/>Inflows<br/>of Resources</u> |
|---|---|--|
| Net difference between expected and actual experience                                   | \$ 10,263                                     | \$ 3,617                                     |
| Net difference between projected and actual earnings on<br>GLI OPEB program investments | 27,669  | -  |
| Changes of assumptions  | 20,143  | 8,410  |
| Changes in proportion   | 4,372   | 11,261                                       |
| Employer contributions subsequent to the measurement date                               | <u>27,166</u>                                 | <u>-</u>                                     |
| Total   | <u>\$ 89,613</u>                              | <u>\$ 23,288</u>                             |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 8–Group Life Insurance Program: (Continued)**

**C. GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB (Continued)**

The information above is derived from the actuarial valuation report for the Augusta County Service Authority. The Authority has recorded a net GLI OPEB liability of \$401,113 on its Statements of Net Position based on a percentage of contributions to the plan for fiscal years 2014-2020. The Authority’s percentage of total contributions to the plan was 88.21 percent. This percentage was used to allocate a portion of the net GLI OPEB liability to the Authority.

The \$27,166 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer’s contributions subsequent to the measurement date will be recognized as a reduction of the net GLI OPEB liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

| <u>Year Ended June 30</u> |                    |
|---------------------------|--------------------|
| 2022                      | \$ (7,832)         |
| 2023                      | (7,832)            |
| 2024                      | (7,832)            |
| 2025                      | (7,832)            |
| 2026                      | (7,831)            |
|                           | <u>\$ (39,159)</u> |

**D. Actuarial Assumptions**

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

|  |  |
|--|--|
| Inflation                              | 2.5%   |
| Salary increases, including inflation: |  |
| Locality – general employees           | 3.5%-5.35%   |
| Investment rate of return              | 6.75%, net of plan investment expenses, including inflation* |

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of the OPEB liabilities.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**Note 8–Group Life Insurance Program: (Continued)**

**D. Actuarial Assumptions (Continued)**

**Mortality Rates**

Pre-Retirement: RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement: RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement: RP-2014 Disability Life Mortality Table projected with Scale BB to 2020; males set forward two years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

|  |  |
|--|--|
| Mortality Rates<br>(pre-retirement, post-retirement healthy, and disabled) | Updated to a more current mortality table – RP-2014 projected to 2020            |
| Retirement Rates   | Lowered rates at older ages and changed final retirement from 70 to 75           |
| Withdrawal Rates   | Adjusted termination rates to better fit experience at each age and service year |
| Disability Rates   | Lower disability rates   |
| Salary Scale   | No change  |

**E. Net GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI represents the program’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2020, NOL amounts for the GLI is as follows (amounts expressed in thousands):

|   |                             |
|---|-----------------------------|
|   | <u>GLI OPEB<br/>Program</u> |
| Total GLI OPEB liability  | \$ 3,523,938                |
| Plan fiduciary net position   | <u>1,855,102</u>            |
| <b>Employers’ net GLI OPEB liability</b>                                    | <b><u>\$ 1,668,836</u></b>  |
| Plan fiduciary net position as a percentage of the total GLI OPEB liability | 52.64%                      |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**Note 8–Group Life Insurance Program: (Continued)**

**E. Net GLI OPEB Liability (Continued)**

The total GLI OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

**F. Long-Term Expected Rate of Return**

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class (Strategy)               | Long-Term<br>Target<br>Asset<br>Allocation | Arithmetic<br>Long-Term<br>Expected<br>Rate of Return | Weighted<br>Average<br>Long-Term<br>Expected<br>Rate of Return |
|--------------------------------------|--|---|--|
| Public Equity                        | 34.00%                                     | 4.65%   | 1.58%  |
| Fixed Income                         | 15.00%                                     | 0.46%   | 0.07%  |
| Credit Strategies                    | 14.00%                                     | 5.38%   | 0.75%  |
| Real Assets                          | 14.00%                                     | 5.01%   | 0.70%  |
| Private Equity                       | 14.00%                                     | 8.34%   | 1.17%  |
| MAPS - Multi-Asset Public Strategies | 6.00%                                      | 3.04%   | 0.18%  |
| PIP - Private Investment Partnership | 3.00%                                      | 6.49%   | 0.19%  |
| Total                                | 100.00%                                    |   | 4.64%  |
|                                      |  | Inflation   | 2.50%  |
|                                      |  | *Expected arithmetic nominal return                   | 7.14%  |

\* The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations, provide a median return of 6.81%.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 8–Group Life Insurance Program: (Continued)**

**G. Discount Rate**

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2020, the rate contributed by the Authority for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2020 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

The following presents VRE’s proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what VRE’s proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

|  | 1%<br>Decrease<br>(5.75%) | Current<br>Discount Rate<br>(6.75%) | 1% Increase<br>(7.75%) |
|--|---------------------------|-------------------------------------|------------------------|
| Authority’s proportionate share of the<br>GLI net OPEB liability | \$ 527,294                | \$ 401,113                          | \$ 298,643             |

**I. Group Life Insurance Program Fiduciary Net Position**

Detailed information about the GLI’s Fiduciary Net Position is available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at [varetire.org/pdf/publications/2020-annual-report.pdf](http://varetire.org/pdf/publications/2020-annual-report.pdf), or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, Virginia, 23218-2500.

**Note 9–Pension Plan:**

Name of Plan: Virginia Retirement System (VRS)

Identification of Plan: Agent Multiple-Employer Pension Plan

Administering Entity: Virginia Retirement System (System)

**A. Plan Description**

The Pension Plan is a single-employer plan. All full-time, salaried permanent employees of the Authority are automatically covered by VRS Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 9—Pension Plan: (Continued)**

**A. Plan Description (Continued)**

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

| <b>PLAN 1</b>  | <b>PLAN 2</b>   | <b>HYBRID<br/>RETIREMENT PLAN</b>   |
|--|---|---|
| <p><b>About Plan 1</b><br/>Plan 1 is a defined benefit plan. The retirement benefit is based on a member’s age, service credit and average final compensation at retirement using a formula.</p> | <p><b>About Plan 2</b><br/>Plan 2 is a defined benefit plan. The retirement benefit is based on a member’s age, service credit and average final compensation at retirement using a formula.</p>                | <p><b>About the Hybrid Retirement Plan</b><br/>The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan.</p> <ul style="list-style-type: none"> <li>•The defined benefit is based on a member’s age, service credit and average final compensation at retirement using a formula.</li> <li>•The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.</li> <li>•In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.</li> </ul> |
| <p><b>Eligible Members</b><br/>Members are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013 and they have not taken a refund.</p>           | <p><b>Eligible Members</b><br/>Members are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.</p> | <p><b>Eligible Members</b><br/>Members are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:</p> <ul style="list-style-type: none"> <li>•Political subdivision employees.*</li> <li>• Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1 through April 30, 2014; the plan’s effective date for opt-in members was July 1, 2014.</li> </ul>  |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 9—Pension Plan: (Continued)**

**A. Plan Description (Continued)**

| <b>PLAN 1</b>   | <b>PLAN 2</b>  | <b>HYBRID<br/>RETIREMENT PLAN</b>   |
|---|--|---|
| <p><b>Hybrid Opt-In Election</b><br/>Non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.</p> <p>The Hybrid Retirement Plan’s effective date for eligible Plan 1 members who opted in was July 1, 2014.</p> <p>If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.</p> <p>Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.</p> <p><b>Retirement Contributions</b><br/>Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction.</p> <p>Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.</p> | <p><b>Hybrid Opt-In Election</b><br/>Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.</p> <p>The Hybrid Retirement Plan’s effective date for eligible Plan 2 members who opted in was July 1, 2014.</p> <p>If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.</p> <p>Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.</p> <p><b>Retirement Contributions</b><br/>Same as Plan 1.</p> | <p><b>*Non-Eligible Members</b><br/>Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:</p> <ul style="list-style-type: none"> <li>• Political subdivision employees who are covered by enhanced benefits for hazardous duty employees</li> </ul> <p>Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.</p> <p><b>Retirement Contributions</b><br/>A member’s retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee’s creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.</p> |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 9–Pension Plan: (Continued)**

**A. Plan Description (Continued)**

| <b>PLAN 1</b>  | <b>PLAN 2</b>                                    | <b>HYBRID<br/>RETIREMENT PLAN</b>  |
|--|--|--|
| <p><b>Service Credit</b><br/>Service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member was granted.</p> <p>A member’s total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.</p> | <p><b>Service Credit</b><br/>Same as Plan 1.</p> | <p><b>Service Credit</b><br/><b><u>Defined Benefit Component</u></b><br/>Under the defined benefit component of the plan, service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member was granted.</p> <p>A member’s total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.</p> <p><b><u>Defined Contribution Component</u></b><br/>Under the defined contribution component, service credit is used to determine vesting for the employer contribution portion of the plan.</p> |
| <p><b>Vesting</b><br/>Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of service credit. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.</p> <p>Members are always 100% vested in the contributions they make.</p>                    | <p><b>Vesting</b><br/>Same as Plan 1.</p>        | <p><b>Vesting</b><br/><b><u>Defined Benefit Component</u></b><br/>Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of service credit. Plan 1 or Plan 2 members with at least five years (60 months) of service credit who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.</p>   |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 9—Pension Plan: (Continued)**

**A. Plan Description (Continued)**

| PLAN 1   | PLAN 2  | HYBRID<br>RETIREMENT PLAN   |
|--|---|---|
|  |   | <p><b><u>Defined Contribution Component</u></b><br/>                     Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.</p> <p>Members are always 100% vested in the contributions they make.</p> <p>Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.</p> <ul style="list-style-type: none"> <li>• After two years, a member is 50% vested and may withdraw 50% of employer contributions.</li> <li>• After three years, a member is 75% vested and may withdraw 75% of employer contributions.</li> <li>• After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.</li> </ul> <p>Distribution is not required by law until age 70½.</p> |
| <p><b>Calculating the Benefit</b><br/>                     The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.</p> <p>An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.</p> | <p><b>Calculating the Benefit</b><br/>                     See definition under Plan 1.</p> | <p><b>Calculating the Benefit</b><br/> <b><u>Defined Benefit Component</u></b><br/>                     See definition under Plan 1</p> <p><b><u>Defined Contribution Component</u></b><br/>                     The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.</p>   |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 9–Pension Plan: (Continued)**

**A. Plan Description (Continued)**

| <b>PLAN 1</b>   | <b>PLAN 2</b>   | <b>HYBRID<br/>RETIREMENT PLAN</b>   |
|---|---|---|
| <p><b>Average Final Compensation</b><br/>A member’s average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.</p>   | <p><b>Average Final Compensation</b><br/>A member’s average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.</p>   | <p><b>Average Final Compensation</b><br/>Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.</p>  |
| <p><b>Service Retirement Multiplier</b><br/>The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.</p> | <p><b>Service Retirement Multiplier</b><br/>Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013.<br/><br/>For non-hazardous duty members the retirement multiplier is 1.65% for service credit earned, purchased or granted on or after January 1, 2013.</p> | <p><b>Service Retirement Multiplier</b><br/><b><u>Defined Benefit Component</u></b><br/>The retirement multiplier for the defined benefit component is 1.0%.<br/><br/>For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.</p> |
| <p><b>Normal Retirement Age</b><br/>Age 65.</p>   | <p><b>Normal Retirement Age</b><br/>Normal Social Security retirement age.</p>  | <p><b>Normal Retirement Age</b><br/><b><u>Defined Benefit Component</u></b><br/>Same as Plan 2.</p>   |
|   |   | <p><b><u>Defined Contribution Component</u></b><br/>Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>   |
| <p><b>Earliest Unreduced Retirement Eligibility</b><br/>Age 65 with at least five years (60 months) of service credit or at age 50 with at least 30 years of service credit.</p>                                      | <p><b>Earliest Unreduced Retirement Eligibility</b><br/>Normal Social Security retirement age and have at least five years (60 months) of service credit or when their age and service equal 90.</p>  | <p><b>Earliest Unreduced Retirement Eligibility</b><br/><b><u>Defined Benefit Component</u></b><br/>Normal Social Security retirement age and have at least five years (60 months) of service credit or when their age plus service credit equals 90.</p>   |
|   |   | <p><b><u>Defined Contribution Component</u></b><br/>Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>   |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 9—Pension Plan: (Continued)**

**A. Plan Description (Continued)**

| <b>PLAN 1</b>   | <b>PLAN 2</b>   | <b>HYBRID<br/>RETIREMENT PLAN</b>   |
|---|---|---|
| <p><b>Earliest Reduced Retirement Eligibility</b><br/>Age 55 with at least five years (60 months) of service credit or age 50 with at least 10 years of service credit.</p>   | <p><b>Earliest Reduced Retirement Eligibility</b><br/>Age 60 with at least five years (60 months) of service credit.</p>  | <p><b>Earliest Reduced Retirement Eligibility</b><br/><b>Defined Benefit Component</b><br/>Age 60 with at least five years (60 months) of service credit.</p> |
| <p><b>Cost-of-Living Adjustment (COLA) in Retirement</b><br/>The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.</p>  | <p><b>Cost-of-Living Adjustment (COLA) in Retirement</b><br/>The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 2%), for a maximum COLA of 3%.</p> | <p><b>Cost-of-Living Adjustment (COLA) in Retirement</b><br/><b>Defined Benefit Component</b><br/>Same as Plan 2.</p>   |
| <p><b>Eligibility:</b><br/>For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of service credit, the COLA will go into effect on July 1 after one full calendar year from the retirement date.</p> <p>For members who retire with a reduced benefit and who have less than 20 years of service credit, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.</p> | <p><b>Eligibility:</b><br/>Same as Plan 1.</p>  | <p><b>Eligibility:</b><br/>Same as Plan 1 and Plan 2.</p>   |
|   |   | <p><b>Defined Contribution Component</b><br/>Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>              |
|   |   | <p><b>Defined Contribution Component</b><br/>Not applicable.</p>  |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 9—Pension Plan: (Continued)**

**A. Plan Description (Continued)**

| <b>PLAN 1</b>   | <b>PLAN 2</b>   | <b>HYBRID<br/>RETIREMENT PLAN</b>   |
|---|---|---|
| <p><b><u>Exceptions to COLA Effective Dates:</u></b><br/>                     The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:</p> <ul style="list-style-type: none"> <li>• The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.</li> <li>• The member retires on disability.</li> <li>• The member retires directly from short-term or long-term disability under the Virginia Sickness and Disability Program (VSDP).</li> <li>• The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.</li> <li>• The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit.</li> <li>• The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.</li> </ul> <p><b>Disability Coverage</b><br/>                     Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.70% on all service, regardless of when it was earned, purchased or granted.</p> | <p><b><u>Exceptions to COLA Effective Dates:</u></b><br/>                     Same as Plan 1.</p> <p><b>Disability Coverage</b><br/>                     Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.</p> | <p><b><u>Exceptions to COLA Effective Dates:</u></b><br/>                     Same as Plan 1 and Plan 2.</p> <p><b>Disability Coverage</b><br/>                     Eligible political subdivision (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.</p> <p>Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.</p> |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 9—Pension Plan: (Continued)**

**A. Plan Description (Continued)**

| <u>PLAN 1</u>  | <u>PLAN 2</u>   | <u>HYBRID<br/>RETIREMENT PLAN</u>   |
|--|---|---|
| <p><b>Purchase of Prior Service</b><br/>Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as service credit in their plan. Prior service credit counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. Members also may be eligible to purchase periods of leave without pay.</p> | <p><b>Purchase of Prior Service</b><br/>Same as Plan 1.</p> | <p><b>Purchase of Prior Service<br/><u>Defined Benefit Component</u></b><br/>Same as Plan 1, with the following exceptions:</p> <ul style="list-style-type: none"> <li>• Hybrid Retirement Plan members are ineligible for ported service.</li> </ul> <p><b><u>Defined Contribution Component</u></b><br/>Not applicable.</p> |

**B. Employees Covered by Benefit Terms (All Authority employees including the Landfill)**

As of the June 30, 2020 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

|  | <u>Number</u> |
|--|---------------|
| Inactive Members or Their Beneficiaries Currently Receiving Benefits | <u>68</u>     |
| Inactive Members:  |               |
| Vested   | 9             |
| Non-Vested   | 21            |
| Active Elsewhere in VRS  | <u>12</u>     |
| Total Inactive Members   | <u>42</u>     |
| Active Members   | <u>111</u>    |
| Total  | <u>221</u>    |

The totals above are reflective of both Service Authority and Landfill employees. Separate data is not available for each entity.

**C. Contributions**

The contribution requirement for active employees is governed by Section 51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Authority’s contractually required contribution rate for the year ended June 30, 2021 was 6.50% for Plan 1, Plan 2 and the Hybrid Plan of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by an employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Authority were \$298,932 and \$229,194 for the years ended June 30, 2021 and June 30, 2020, respectively.

# AUGUSTA COUNTY SERVICE AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

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### Note 9—Pension Plan: (Continued)

#### **D. Net Pension Liability**

The Authority's net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2019, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

#### **E. Actuarial Assumptions**

The total pension liability for the Authority's retirement plan was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal Actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

|                                       |   |
|---------------------------------------|---|
| Inflation                             | 2.50%   |
| Salary increases, including inflation | 3.50% - 5.35%   |
| Investment rate of return             | 6.75%, net of pension plan investment expense, including inflation* |

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

|                    |  |
|--------------------|--|
| Mortality Rates    | 14% of deaths are assumed to be service related.   |
| - Pre-retirement   | RP-2014 Employee Rates at age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.                                     |
| - Post-retirement  | RP-2014 Employee Rates at age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90 |
| - Post-disablement | RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.   |

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

|   |  |
|---|--|
| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Update to a more current mortality table – RP-2014 projected to 2020                               |
| Retirement Rates  | Lowered rates at older ages and changed final retirement from 70 to 75                             |
| Withdrawal Rates  | Adjusted rates to better fit experience at each year age and service through nine years of service |
| Disability Rates  | Lowered rates  |
| Salary Scale  | No change  |
| Discount Rate   | Decrease rate from 7.00% to 6.75%  |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**Note 9—Pension Plan: (Continued)**

**F. Long-Term Expected Rate of Return:**

The long-term expected rate of return on pension system investments was determined using log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension system investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class (Strategy)               | Long-Term Target Asset Allocation | Arithmetic Long-Term Expected Rate of Return | Weighted Average Long-Term Expected Rate of Return |
|--------------------------------------|-----------------------------------|--|--|
| Public Equity                        | 34.00%                            | 4.65%  | 1.58%  |
| Fixed Income                         | 15.00%                            | 0.46%  | 0.07%  |
| Credit Strategies                    | 14.00%                            | 5.38%  | 0.75%  |
| Real Assets                          | 14.00%                            | 5.01%  | 0.70%  |
| Private Equity                       | 14.00%                            | 8.34%  | 1.17%  |
| MAPS - Multi-Asset Public Strategies | 6.00%                             | 3.04%  | 0.18%  |
| PIP - Private Investment Partnership | 3.00%                             | 6.49%  | 0.19%  |
| Total                                | 100.00%                           |  | 4.64%  |
|                                      |                                   | Inflation                                    | 2.50%  |
|                                      |                                   | *Expected arithmetic nominal return          | 7.14%  |

\* The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations, provide a median return of 6.81%.

**G. Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2020, the alternate rate was the employer contribution rate used in fiscal year 2012 or 90% of the actuarially determined employer contribution rate from the June 30, 2017, actuarial valuations, whichever was greater. From July 1, 2020 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**Note 9—Pension Plan: (Continued)**

**H. Changes in the Net Pension Liability**

|   | Total<br>Pension<br>Liability | Plan<br>Fiduciary<br>Net Position | Net Pension<br>Liability |
|---|-------------------------------|-----------------------------------|--------------------------|
| Balance at June 30, 2019                                      | \$ 16,575,895                 | \$ 15,743,513                     | \$ 832,382               |
| Changes for the Year:   |                               |                                   |                          |
| Service cost  | 452,803                       | -                                 | 452,803                  |
| Interest  | 1,096,194                     | -                                 | 1,096,194                |
| Difference between expected and actual experience             | 547,475                       | -                                 | 547,475                  |
| Contributions – employer                                      | -                             | 229,194                           | (229,194)                |
| Contributions – employee                                      | -                             | 237,604                           | (237,604)                |
| Net investment income   | -                             | 299,597                           | (299,597)                |
| Benefit payments, including refunds of employee contributions | (764,543)                     | (764,543)                         | -                        |
| Administrative expense  | -                             | (10,317)                          | 10,317                   |
| Other changes   | -                             | (355)                             | 355                      |
| Net changes   | <u>1,331,929</u>              | <u>(8,820)</u>                    | <u>1,340,749</u>         |
| Balance at June 30, 2020                                      | <u>\$ 17,907,824</u>          | <u>\$ 15,734,693</u>              | <u>\$ 2,173,131</u>      |

**Sensitivity of the Net Position Liability to Changes in the Discount Rate**

The following presents the net position liability of the Authority, calculated using the discount rate of 6.75%, as well as what the Authority’s net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

|                              | 1% Decrease<br>(5.75%) | Current<br>Discount<br>Rate<br>(6.75%) | 1% Increase<br>(7.75%) |
|------------------------------|------------------------|--|------------------------|
| Plan’s net pension liability | \$4,446,198            | \$2,173,131                            | \$287,009              |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

**Note 9—Pension Plan: (Continued)**

**I. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2021 the Authority recognized pension expense of \$547,854. The Authority also reported deferred outflows of resources and deferred inflows of resources from the following sources:

|  | <u>Deferred<br/>Outflows<br/>of Resources</u> | <u>Deferred<br/>Inflows<br/>of Resources</u> |
|--|---|--|
| Net difference between projected and actual earnings on plan investments | \$ 472,970                                    | \$ -   |
| Differences between expected and actual experience                       | 427,575                                       | 120,143                                      |
| Changes of assumptions   | 264,069                                       | 29,810                                       |
| Employer contributions subsequent to the measurement date                | <u>298,932</u>                                | <u>-</u>                                     |
| Total  | <u>\$ 1,463,546</u>                           | <u>\$ 149,953</u>                            |

The \$298,932 reported as deferred outflows of resources related to pensions resulting from the Authority’s contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022.

Amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| <u>Year Ending June 30</u> | <u>Amount</u>       |
|----------------------------|---------------------|
| 2022                       | \$ 164,599          |
| 2023                       | 330,957             |
| 2024                       | 316,022             |
| 2025                       | 203,083             |
|                            | <u>\$ 1,014,661</u> |

**J. Pension Plan Fiduciary Net Position**

Additional financial information supporting the preparation of the VRS Political Subdivision Plan Schedules (including the unmodified audit opinion on the financial statements and required supplementary information) is presented in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website [varetire.org/pdf/publications/2020-annual-report.pdf](http://varetire.org/pdf/publications/2020-annual-report.pdf), or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, Virginia 23218-2500.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 10—Commitments and Contingencies:**

**Construction Contracts**

The Authority is obligated under professional and construction contracts at year-end, as follows:

| <u>Major Projects</u>                | <u>Contracts</u> | <u>Remaining<br/>Commitment</u> |
|--------------------------------------|------------------|---------------------------------|
| <b>Water</b>                         |                  |                                 |
| Water Tank Upgrades                  | \$ 10,120        | \$ 1,610                        |
| Booster Station Upgrades             | 25,440           | 11,160                          |
| Treatment Plant Improvements         | 5,300            | 2,980                           |
| Substandard Waterlines               | 8,060            | 6,810                           |
|                                      |                  | <u>22,560</u>                   |
| <b>Sewer</b>                         |                  |                                 |
| Electrical Upgrades                  |                  |                                 |
| Pump Station Upgrades                | 15,500           | 6,000                           |
| Treatment Plant Improvements         | 8,000            | 8,000                           |
|                                      |                  | <u>14,000</u>                   |
| <b>Other</b>                         |                  |                                 |
| Master Plans                         | 128,660          | 120,260                         |
| Modeling                             | 111,690          | 36,075                          |
| Building Design                      | 99,500           | 87,943                          |
|                                      |                  | <u>244,278</u>                  |
| Total Authority Contract Commitments | \$               | <u>280,838</u>                  |

**Note 11—Risk Management:**

The Authority is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Authority carries commercial insurance for these risks of loss including general liability and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**Health Insurance**

Authority employees, retirees and employee dependents are eligible for medical benefits from a health insurance internal-service fund. Funding is provided by charges to Authority departments, employees and retirees. The program is supplemented by stop loss protection, which limits the Authority’s annual liability.

Based on the requirements of GASB Statement No. 10, the Authority records an estimated liability for indemnity healthcare claims. The following represents the change in the fund’s claims liability for 2021.

| <u>Year Ended</u> | <u>Beginning<br/>Liability</u> | <u>Increase</u> | <u>Decrease</u> | <u>Ending<br/>Liability</u> |
|-------------------|--------------------------------|-----------------|-----------------|-----------------------------|
| June 30, 2021     | \$ 878,898                     | \$ 1,420,557    | \$ 1,299,487    | \$ 999,968                  |

## AUGUSTA COUNTY SERVICE AUTHORITY

### NOTES TO FINANCIAL STATEMENTS

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#### Note 12– Pending GASB Statements

At June 30, 2021, the Governmental Accounting Standards Board (GASB) had issued statements not yet implemented by the Authority. The statements which might impact the Authority are as follows:

GASB Statement No. 87, *Leases*, will increase the usefulness of the Authority's financial statements by requiring reporting of certain lease assets and liabilities and deferred inflows of resources for leases that previously were classified as operating leases. Statement No. 87 will be effective for fiscal years beginning after June 15, 2021.

GASB Statement No. 91, *Conduit Debt Obligation*, will provide a single method of reporting conduit debt obligations by issuer and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. Statement No. 91 will be effective for the fiscal years beginning after December 15, 2021.

GASB Statement No. 92, *Omnibus 2020*, will improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics, including intra-entity transfers, the effective date of No. 87, *Leases*, the applicability of Statements No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and Amendments to Certain Provisions of GASB Statements 67 and 68, as amended, and No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, as amended, to reporting assets accumulated for postemployment benefits, the applicability of certain requirements of Statement No. 84, *Fiduciary Activities*, to postemployment benefit arrangements, measurement of liabilities (and assets, if any) related to asset retirement obligations (AROs) in a government acquisition, reporting by public entity risk pools for amounts that are recoverable from reinsurers or excess insurers, reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature, terminology used to refer to derivative instruments. Statement No. 92 will be effective for fiscal years beginning after June 15, 2021.

GASB Statement No. 93, *Replacement of Interbank Offered Rates*, will address accounting and financial reporting implications that result from the replacement of an interbank offered rate—most notably, the London Interbank Offered Rate (LIBOR), which is expected to cease to exist in its current form at the end of 2021, prompting governments to amend or replace financial instruments for the purpose of replacing LIBOR with other reference rates, by either changing the reference rate or adding or changing fallback provisions related to the reference rate. Portions of Statement No. 93 will be effective for fiscal years beginning after June 15, 2020, June 15, 2021, and December 31, 2021.

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, will improve financial reporting by addressing issues related to public-private and public-public partnership arrangements. Statement No. 94 will be effective for fiscal years beginning after June 15, 2022.

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, will provide guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). Statement No. 96 will be effective for fiscal years beginning after June 15, 2022.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS**

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**NOTE 12—PENDING GASB STATEMENTS (CONTINUED):**

GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*, will (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. Statement No. 97 will be effective for fiscal years beginning after June 15, 2021.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**AUGUSTA COUNTY SERVICE AUTHORITY**

**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS - VIRGINIA RETIREMENT SYSTEM**

|  | Fiscal Year June 30, |                      |                      |                      |                      |                      |                      |
|--|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
|  | 2014                 | 2015                 | 2016                 | 2017                 | 2018                 | 2019                 | 2020                 |
| Total pension liability  |                      |                      |                      |                      |                      |                      |                      |
| Service cost   | \$ 403,495           | \$ 391,011           | \$ 396,575           | \$ 397,063           | \$ 387,563           | \$ 411,733           | \$ 452,803           |
| Interest   | 816,293              | 864,660              | 916,370              | 976,743              | 1,013,714            | 1,061,198            | 1,096,194            |
| Changes of assumptions   | -                    | -                    | -                    | (289,030)            | -                    | 477,891              | -                    |
| Difference between expected and actual experience                          | -                    | 5,646                | 118,858              | 38,456               | (82,067)             | (167,044)            | 547,475              |
| Benefit payments, including refunds of employee contributions              | (556,519)            | (518,411)            | (545,396)            | (583,150)            | (637,314)            | (662,036)            | (764,543)            |
| <b>Net change in total pension liability</b>                               | <b>663,269</b>       | <b>742,906</b>       | <b>886,407</b>       | <b>540,082</b>       | <b>681,896</b>       | <b>1,121,742</b>     | <b>1,331,929</b>     |
| Total pension liability - beginning  | 11,939,593           | 12,602,862           | 13,345,768           | 14,232,175           | 14,772,257           | 15,454,153           | 16,575,895           |
| Total pension liability - ending (a)                                       | <b>\$ 12,602,862</b> | <b>\$ 13,345,768</b> | <b>\$ 14,232,175</b> | <b>\$ 14,772,257</b> | <b>\$ 15,454,153</b> | <b>\$ 16,575,895</b> | <b>\$ 17,907,824</b> |
| Plan fiduciary net position  |                      |                      |                      |                      |                      |                      |                      |
| Contributions - employer   | \$ 351,778           | \$ 332,040           | \$ 345,634           | \$ 277,763           | \$ 284,723           | \$ 229,602           | \$ 229,194           |
| Contributions - employee   | 200,727              | 204,396              | 212,681              | 221,797              | 229,787              | 234,980              | 237,604              |
| Net investment income  | 1,620,011            | 545,851              | 219,361              | 1,540,306            | 1,040,954            | 999,512              | 299,597              |
| Benefit payments, including refunds of employee contributions              | (556,519)            | (518,411)            | (545,396)            | (583,150)            | (637,314)            | (662,036)            | (764,543)            |
| Administrative expense   | (8,634)              | (7,344)              | (7,643)              | (8,809)              | (8,922)              | (9,853)              | (10,317)             |
| Other  | 85                   | (115)                | (92)                 | (1,374)              | (930)                | (630)                | (355)                |
| <b>Net change in plan fiduciary net position</b>                           | <b>1,607,448</b>     | <b>556,417</b>       | <b>224,545</b>       | <b>1,446,533</b>     | <b>908,298</b>       | <b>791,575</b>       | <b>(8,820)</b>       |
| Plan fiduciary net position - beginning                                    | 10,208,697           | 11,816,145           | 12,372,562           | 12,597,107           | 14,043,640           | 14,951,938           | 15,743,513           |
| Plan fiduciary net position - ending (b)                                   | <b>\$ 11,816,145</b> | <b>\$ 12,372,562</b> | <b>\$ 12,597,107</b> | <b>\$ 14,043,640</b> | <b>\$ 14,951,938</b> | <b>\$ 15,743,513</b> | <b>\$ 15,734,693</b> |
| Authority's net pension liability - ending (a) - (b)                       | <b>\$ 786,717</b>    | <b>\$ 973,206</b>    | <b>\$ 1,635,068</b>  | <b>\$ 728,617</b>    | <b>\$ 502,215</b>    | <b>\$ 832,382</b>    | <b>\$ 2,173,131</b>  |
| Plan fiduciary net position as a percentage of the total pension liability | 93.8%                | 92.7%                | 88.5%                | 95.1%                | 96.8%                | 95.0%                | 87.9%                |
| Covered payroll  | \$ 3,943,903         | \$ 4,103,117         | \$ 4,382,405         | \$ 4,596,992         | \$ 4,775,526         | \$ 4,900,710         | \$ 4,987,345         |
| Authority's net pension liability as a percentage of covered payroll       | 19.95%               | 23.72%               | 37.31%               | 15.85%               | 10.52%               | 16.98%               | 43.57%               |

**Notes to Schedule:**

- (1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Landfill will present information for those years for which information is available.
- (2) The information on this schedule is derived from the actuarial valuation report for the Augusta County Service Authority, which consolidated information for both the Augusta County Service Authority and Landfill employees. Amounts have been allocated between the Augusta County Service Authority and the Landfill based on the contributions for each entity.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**SCHEDULE OF AUTHORITY CONTRIBUTIONS - VIRGINIA RETIREMENT SYSTEM**

|  | Fiscal Year June 30, |              |              |              |              |              |              |              |  |
|--|----------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--|
|  | 2014                 | 2015         | 2016         | 2017         | 2018         | 2019         | 2020         | 2021         |  |
| Contractually required contribution (CRC)        | \$ 351,778           | \$ 332,040   | \$ 345,634   | \$ 277,763   | \$ 284,723   | \$ 229,602   | \$ 229,194   | \$ 298,932   |  |
| Contributions in relation to the CRC             | 351,778              | 332,040      | 345,634      | 277,763      | 284,723      | 229,602      | 229,194      | 298,932      |  |
| Contribution deficiency (excess)                 | \$ -                 | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         |  |
| Covered payroll                                  | \$ 3,943,903         | \$ 4,103,117 | \$ 4,382,405 | \$ 4,596,992 | \$ 4,775,526 | \$ 4,900,710 | \$ 4,987,345 | \$ 5,030,752 |  |
| Contributions as a percentage of covered payroll | 8.92%                | 8.09%        | 7.89%        | 6.04%        | 5.96%        | 4.69%        | 4.60%        | 5.94%        |  |

**Notes to Schedule:**

- (1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for those years for which information is available.
- (2) The information on this schedule is derived from the actuarial valuation report for the Augusta County Service Authority, which consolidated information for both the Augusta County Service Authority and Landfill employees. Amounts have been allocated between the Augusta County Service Authority and the Landfill based on the contributions for each entity.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - VIRGINIA RETIREMENT SYSTEM**  
**Year Ended June 30, 2021**

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**Note 1. Change of Benefit Terms**

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Note 2. Changes of Assumptions**

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumption as a result of the experience study and VRS Board action are as follows:

**Non-Hazardous Duty**

|   |   |
|---|---|
| Mortality Rates<br>(pre-retirement, post-retirement<br>healthy, and disabled) | Update to a more current mortality table - RP -2014 projected<br>to 2020                              |
| Retirement Rates  | Lowered rates at older ages and changed final retirement from<br>70 to 75                             |
| Withdrawal Rates  | Adjusted rates to better fit experience at each year age and<br>service through nine years of service |
| Disability Rates  | Lowered rates   |
| Salary Scale  | No change   |
| Discount Rate   | Decrease from 7.00% to 6.75%  |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**SCHEDULE OF CHANGES IN TOTAL OPEB HEALTH CARE LIABILITY AND RELATED RATIOS**

|  | Fiscal Year June 30, |                   |                   |                   |
|--|----------------------|-------------------|-------------------|-------------------|
|  | 2017                 | 2018              | 2019              | 2020              |
| Total OPEB Health Care liability:                                |                      |                   |                   |                   |
| Service cost   | \$ 63,357            | \$ 66,136         | \$ 49,811         | \$ 49,938         |
| Interest   | 39,923               | 41,445            | 34,081            | 25,407            |
| Changes of benefit terms   | -                    | (22,853)          | -                 | -                 |
| Differences between expected and actual experience               | -                    | (85,536)          | (196,622)         | 68,336            |
| Changes in assumptions   | -                    | (149,027)         | 35,830            | 55,195            |
| Benefit payments   | (25,762)             | (98,700)          | (36,710)          | (142,000)         |
| <b>Net change in total OPEB liability</b>                        | <b>77,518</b>        | <b>(248,535)</b>  | <b>(113,610)</b>  | <b>56,876</b>     |
| Total OPEB Health Care liability - beginning                     | 1,074,960            | 1,152,478         | 903,943           | 790,333           |
| Total OPEB Health Care liability - ending                        | <u>\$ 1,152,478</u>  | <u>\$ 903,943</u> | <u>\$ 790,333</u> | <u>\$ 847,209</u> |
| Plan Fiduciary Net Position:                                     |                      |                   |                   |                   |
| Contributions - employer   | \$ 25,762            | \$ 98,700         | \$ 36,710         | \$ 142,000        |
| Benefit payments, including refunds of employee                  | (25,762)             | (98,700)          | (36,710)          | (142,000)         |
| <b>Net change in plan fiduciary net position</b>                 | <b>-</b>             | <b>-</b>          | <b>-</b>          | <b>-</b>          |
| Plan fiduciary net position - beginning                          | -                    | -                 | -                 | -                 |
| Plan fiduciary net position - ending (b)                         | <u>\$ -</u>          | <u>\$ -</u>       | <u>\$ -</u>       | <u>\$ -</u>       |
| <b>OPEB Health Care liability - ending (a) - (b)</b>             | <b>\$ 1,152,478</b>  | <b>\$ 903,943</b> | <b>\$ 790,333</b> | <b>\$ 847,209</b> |
| Plan fiduciary net position as a percentage of the total         | 0.00%                | 0.00%             | 0.00%             | 0.00%             |
| Covered employee payroll   | \$ 4,438,441         | \$ 4,509,525      | \$ 4,952,392      | \$ 4,964,859      |
| Total OPEB liability as a percentage of covered employee payroll | 25.97%               | 20.05%            | 15.96%            | 17.06%            |

Note to Schedule:

- (1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for those years which information is available.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**SCHEDULE OF THE AUTHORITY'S CONTRIBUTIONS - OPEB - HEALTH CARE**

|   | Fiscal Year June 30, |              |              |              |              |
|---|----------------------|--------------|--------------|--------------|--------------|
|   | 2017                 | 2018         | 2019         | 2020         | 2021         |
| Actuarially determined contributions (ADC)                | \$ 56,420            | \$ 85,535    | \$ 32,334    | \$ 142,000   | \$ 221,487   |
| Contributions in relation to the ADC                      | 25,762               | 98,700       | 36,710       | 142,000      | 221,487      |
| Contribution deficiency (excess)                          | \$ 30,658            | \$ (13,165)  | \$ (4,376)   | \$ -         | \$ -         |
| Covered employee payroll                                  | \$ 4,438,441         | \$ 4,509,525 | \$ 4,952,392 | \$ 4,964,859 | \$ 4,964,859 |
| Contributions as a percentage of covered employee payroll | 0.58%                | 2.19%        | 0.74%        | 2.86%        | 4.46%        |

Note to Schedule:

- (1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for those years which information is available.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**SCHEDULE OF THE AUTHORITY CONTRIBUTIONS - OPEB - GROUP LIFE INSURANCE PROGRAM**

|  | 2017         | 2018         | 2019         | 2020         | 2021         |
|--|--------------|--------------|--------------|--------------|--------------|
| Contractually required contribution (CRC)        | \$ 23,904    | \$ 24,833    | \$ 25,484    | \$ 25,949    | \$ 27,166    |
| Contributions in relation to the CRC             | 23,904       | 24,833       | 25,484       | 25,949       | 27,166       |
| Contribution deficiency (excess)                 | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         |
| Covered payroll                                  | \$ 4,596,992 | \$ 4,775,526 | \$ 4,900,710 | \$ 4,987,345 | \$ 5,030,752 |
| Contributions as a percentage of covered payroll | 0.52%        | 0.52%        | 0.52%        | 0.52%        | 0.54%        |

**Notes to Schedule:**

- (1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for those years for which information is available.
- (2) The information on this schedule is derived from the actuarial valuation report for the Augusta County Service Authority, which consolidated information for both the Augusta County Service Authority and Landfill employees. Amounts have been allocated between the Augusta County Service Authority and the Landfill based on the contributions for each entity.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**SCHEDULE OF THE AUTHORITY SHARE OF NET OPEB LIABILITY - GROUP LIFE INSURANCE PROGRAM  
For the Year Ended June 30, 2021**

|  | Fiscal Year June 30, |              |              |              |
|--|----------------------|--------------|--------------|--------------|
|  | 2017                 | 2018         | 2019         | 2020         |
| <b>Total Group Life Insurance OPEB Liability</b>   |                      |              |              |              |
| Authority's Portion of the Net GLI OPEB Liability  | 0.02492%             | 0.02494%     | 0.02494%     | 0.02482%     |
| Authority's Proportionate Share of the Net GLI OPEB Liability  | \$ 375,460           | \$ 378,761   | \$ 403,947   | \$ 401,113   |
| Authority's Covered Payroll  | \$ 4,596,992         | \$ 4,775,526 | \$ 4,900,710 | \$ 4,987,345 |
| Authority's Proportionate Share of the Net GLI OPEB Liability as a Percentage of its Covered Payroll | 8.17%                | 7.93%        | 8.24%        | 8.04%        |
| Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability                          | 48.86%               | 51.22%       | 52.00%       | 52.64%       |

**Notes to Schedule:**

- (1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for those years for which information is available.
- (2) The information on this schedule is derived from the actuarial valuation report for the Augusta County Service Authority, which consolidated information for both the Augusta County Service Authority and Landfill employees. Amounts have been allocated between the Augusta County Service Authority and the Landfill based on the contributions for each entity.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - OTHER POSTEMPLOYMENT BENEFITS**  
**Year Ended June 30, 2021**

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**Note 1. Health Care**

There are no assets accumulated in a trust to pay benefits for the Health Care OPEB.

A. Changes of Benefit Terms

There have been no actuarially material changes to the Health Care benefit provisions since the prior actuarial valuation.

B. Changes of Assumptions

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following is the discount rate used for the period presented:

|      |       |
|------|-------|
| 2021 | 2.45% |
|------|-------|

**Note 2. Group life Insurance Program**

A. Changes of Benefit Terms

There have been no actuarially material changes to the Virginia Retirement System benefit provisions since the prior actuarial valuation.

B. Changes of Assumptions

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumption as a result of the experience study and VRS Board action are as follows:

|   |  |
|---|--|
| Mortality Rates<br>(pre-retirement, post-retirement<br>healthy, and disabled) | Update to a more current mortality table - RP -2014 projected to 2020                              |
| Retirement Rates  | Lowered rates at older ages and changed final retirement from 70 to 75                             |
| Withdrawal Rates  | Adjusted rates to better fit experience at each year age and service through nine years of service |
| Disability Rates  | Lowered disability rates   |
| Salary Scale  | No change  |
| Discount Rate   | Decrease from 7.00% to 6.75%   |

## **SUPPLEMENTARY SCHEDULES**

## SCHEDULE OF REVENUES - BUDGET AND ACTUAL

Year Ended June 30, 2021

|  | <u>Budget</u>        | <u>Actual</u>        | <b>Variance<br/>Favorable<br/>(Unfavorable)</b> |
|--|----------------------|----------------------|---|
| Operating Revenue:                                 |                      |                      |   |
| Water:   |                      |                      |   |
| Water sales  | \$ 9,208,367         | \$ 9,305,038         | \$ 96,671                                       |
| Water hook-up fees                                 | 79,420               | 115,119              | 35,699  |
| Total Water Revenues                               | <u>9,287,787</u>     | <u>9,420,157</u>     | <u>132,370</u>                                  |
| Sewer:   |                      |                      |   |
| Sewer service charges                              | 10,832,729           | 10,917,824           | 85,095  |
| Reimbursements/septage                             | 1,172,792            | 1,165,866            | (6,926)   |
| Sewer hook-up fees                                 | 55,250               | 50,744               | (4,506)   |
| Total Sewer Revenues                               | <u>12,060,771</u>    | <u>12,134,434</u>    | <u>73,663</u>                                   |
| Other Revenues:                                    |                      |                      |   |
| Penalties  | 160,000              | 68,878               | (91,122)  |
| Other fees   | 111,260              | 293,853              | 182,593   |
| Total Other Revenues                               | <u>271,260</u>       | <u>362,731</u>       | <u>91,471</u>                                   |
| Total Operating Revenue                            | <u>21,619,818</u>    | <u>21,917,322</u>    | <u>297,504</u>                                  |
| Nonoperating Revenues:                             |                      |                      |   |
| Interest earned                                    | 126,000              | 55,400               | (70,600)  |
| Gain on disposal of assets                         | -                    | 51,348               | 51,348  |
| Availability fees from customers<br>and developers | 700,000              | 1,348,522            | 648,522   |
| Contributions of dedicated infrastructure          | -                    | 382,007              | 382,007   |
| Total Nonoperating Revenue                         | <u>826,000</u>       | <u>1,837,277</u>     | <u>1,011,277</u>                                |
| Total Revenue                                      | <u>\$ 22,445,818</u> | <u>\$ 23,754,599</u> | <u>\$ 1,308,781</u>                             |

**SCHEDULE OF EXPENSES - BUDGET AND ACTUAL**

**Year Ended June 30, 2021**

|                                  | <u>Budget</u>    | <u>Actual</u>    | <b>Variance<br/>Favorable<br/>(Unfavorable)</b> |
|----------------------------------|------------------|------------------|---|
| Operating Expenses:              |                  |                  |   |
| Water Expenses:                  |                  |                  |   |
| Water supply-wholesale purchases | \$ 1,166,350     | \$ 1,185,655     | \$ (19,305)                                     |
| Water production and treatment   | 1,187,965        | 1,089,294        | 98,671  |
| Water testing and lab            | 15,095           | 13,531           | 1,564   |
| Water line maintenance           | 680,905          | 426,018          | 254,887   |
| Water line location              | 79,423           | 84,660           | (5,237)   |
| Service connection maintenance   | 334,026          | 347,450          | (13,424)  |
| Cross connection control         | 41,649           | 20,705           | 20,944  |
| Water meter replacement          | 10,300           | 249              | 10,051  |
| Water meter testing              | 30,000           | 71               | 29,929  |
| Hydrant maintenance              | 76,468           | 101,378          | (24,910)  |
| Water pumping booster stations   | 159,876          | 142,905          | 16,971  |
| Water storage tanks              | 39,765           | 56,877           | (17,112)  |
| Safety training - water          | 5,183            | 570              | 4,613   |
|                                  | <u>3,827,005</u> | <u>3,469,363</u> | <u>357,642</u>                                  |
| Total Water Expenses             |                  |                  |   |
| Sewer Expenses:                  |                  |                  |   |
| Purchased sewage treatment       | 268,785          | 339,016          | (70,231)  |
| Sewage treatment                 | 3,074,390        | 3,346,044        | (271,654)                                       |
| Inflow and infiltration          | 122,833          | 142,369          | (19,536)  |
| Sewer line maintenance           | 190,830          | 157,255          | 33,575  |
| Sewer line connection            | 41,050           | 49,408           | (8,358)   |
| Sludge management                | 337,549          | 220,231          | 117,318   |
| Sewer pumping stations           | 278,936          | 291,636          | (12,700)  |
| Pretreatment program and testing | 54,219           | 21,144           | 33,075  |
| Safety training - sewer          | 6,812            | 1,455            | 5,357   |
| Laboratory                       | 399,306          | 303,671          | 95,635  |
|                                  | <u>4,774,710</u> | <u>4,872,229</u> | <u>(97,519)</u>                                 |
| Total Sewer Expenses             |                  |                  |   |

**SCHEDULE OF EXPENSES - BUDGET AND ACTUAL (Continued)**

Year Ended June 30, 2021

|   | <u>Budget</u>        | <u>Actual</u>        | <u>Variance<br/>Favorable<br/>(Unfavorable)</u> |
|---|----------------------|----------------------|---|
| Administration and General Expenses:        |                      |                      |   |
| Board members                               | \$ 11,165            | \$ 11,495            | \$ (330)  |
| Administration                              | 1,041,401            | 762,744              | 278,657   |
| Field Office                                | 385,008              | 413,581              | (28,573)  |
| Engineering, GIS and Information Technology | 1,151,885            | 889,853              | 262,032   |
| Finance                                     | 377,743              | 337,068              | 40,675  |
| Meter reading and customer service          | 893,940              | 862,954              | 30,986  |
| Purchasing and risk management              | 489,863              | 244,123              | 245,740   |
| Facility and vehicle maintenance            | 739,339              | 513,420              | 225,919   |
| Reimbursable customer projects              | 3,725                | 54,740               | (51,015)  |
| Total administration and general expenses   | <u>5,094,069</u>     | <u>4,089,978</u>     | <u>1,004,091</u>                                |
| Depreciation and amortization               | <u>6,100,000</u>     | <u>6,171,330</u>     | <u>(71,330)</u>                                 |
| Total Operating Expenses                    | <u>19,795,784</u>    | <u>18,602,900</u>    | <u>1,192,884</u>                                |
| Nonoperating Expense:                       |                      |                      |   |
| Interest expense                            | <u>606,524</u>       | <u>579,808</u>       | <u>26,716</u>                                   |
| Total Non-Operating Expense                 | <u>606,524</u>       | <u>579,808</u>       | <u>26,716</u>                                   |
| Total Expenses                              | <u>\$ 20,402,308</u> | <u>\$ 19,182,708</u> | <u>\$ 1,219,600</u>                             |

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# **STATISTICAL SECTION**

## **Statistical Section**

This part of Augusta County Service Authority's comprehensive annual financial report presents detailed and unaudited information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Authority's overall financial health.

### **Contents**

#### Financial Trends (Tables 1-7)

*These tables contain trend information to help the reader understand how the Authority's financial performance and well-being have changed over time as well as show how the revenue and expenses are split between the water and sewer departments.*

#### Revenue Trends and Capacity (Tables 8-14)

*These tables contain trend information to help the reader assess the Authority's most significant revenue sources, user rates, and the growth in water and sewer connections.*

#### Debt Service Trends and Capacity (Tables 15-16)

*These tables present trend information to help the reader assess the Authority's current levels of outstanding debt and the capacity to acquire additional debt with appropriate revenue coverage.*

#### Demographic and Economic Information (Tables 17-19)

*These tables offer demographic and economic indicators for Augusta County to help the reader understand the environment within which the Authority's financial activities take place.*

#### Operating Information (Table 20)

*This table contains service and infrastructure data to help the reader understand how the information in the Authority's financial report relates to the services the government provides and the activities it performs.*

### **Sources:**

Unless otherwise noted, the information in these tables is derived from the audited financial reports for the relevant year.

**NET POSITION BY COMPONENT**  
**Last Ten Fiscal Years (Unaudited)**

| <b>Fiscal Year<br/>Ended<br/>June 30,</b> | <b>Net Investment in<br/>Capital Assets,</b> | <b>Restricted<br/>Net Position</b> | <b>Unrestricted<br/>Net Position</b> | <b>Total<br/>Net Position</b> |
|---|--|------------------------------------|--------------------------------------|-------------------------------|
| 2021                                      | \$ 111,854,003                               | \$ 2,782,631                       | \$ 20,621,218                        | \$ 135,257,852                |
| 2020                                      | 109,681,528                                  | 2,704,234                          | 18,300,199                           | 130,685,961                   |
| 2019                                      | 106,283,380                                  | 2,629,868                          | 17,512,607                           | 126,425,855                   |
| 2018                                      | 104,798,259                                  | 2,519,714                          | 15,144,655                           | 122,462,628                   |
| 2017                                      | 103,838,314                                  | 2,366,571                          | 14,635,088                           | 120,839,973                   |
| 2016                                      | 101,655,326                                  | 2,278,110                          | 14,402,179                           | 118,335,615                   |
| 2015                                      | 100,159,026                                  | 2,271,890                          | 13,574,469                           | 116,005,385                   |
| 2014                                      | 98,295,165                                   | 2,173,816                          | 14,751,053                           | 115,220,034                   |
| 2013                                      | 94,437,957                                   | 2,137,434                          | 17,737,880                           | 114,313,271                   |
| 2012                                      | 92,463,267                                   | 2,210,587                          | 20,043,032                           | 114,716,886                   |
| Average annual<br>increase                | 2.23%  | 2.86%                              | 0.40%                                | 1.85%                         |

(1) The Authority implemented GASB Statement No. 63 in fiscal year 2013, which changed descriptions and definitions. "Net Assets" is now "Net Position" and "Invested in Capital Assets, Net of Related Debt" is now "Net Investment in Capital Assets". The new statement also changed how the amounts are calculated.

**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years (Unaudited)**

| <b>Fiscal Year<br/>Ended<br/>June 30,</b> | <b>Operating<br/>Revenues (1)</b> | <b>Operating<br/>Expenses (2)</b> | <b>Operating<br/>Income</b> | <b>Total<br/>Nonoperating<br/>Revenues/<br/>(Expenses), net (3)</b> | <b>Income/<br/>(Loss) before<br/>Capital<br/>Contributions<br/>&amp; Special<br/>Items</b> | <b>Capital<br/>Contributions (4)</b> | <b>Special<br/>Items (5)</b> | <b>Change in<br/>Net Position</b> |
|---|-----------------------------------|-----------------------------------|-----------------------------|---|--|--------------------------------------|------------------------------|-----------------------------------|
| 2021                                      | \$ 21,917,322                     | \$18,602,900                      | \$ 3,314,422                | \$ (473,060)  | \$ 2,841,362   | \$ 1,730,529                         | \$ -                         | \$ 4,571,891                      |
| 2020                                      | 21,441,016                        | 18,496,342                        | 2,944,674                   | (437,140)   | 2,507,534  | 1,752,572                            | -                            | 4,260,106                         |
| 2019                                      | 20,667,553                        | 17,192,759                        | 3,474,794                   | (582,243)   | 2,892,551  | 1,070,676                            | -                            | 3,963,227                         |
| 2018                                      | 19,511,124                        | 17,766,147                        | 1,744,977                   | (896,420)   | 848,557  | 1,175,059                            | -                            | 2,023,616                         |
| 2017                                      | 18,981,403                        | 16,756,480                        | 2,224,923                   | (864,107)   | 1,360,816  | 1,143,542                            | -                            | 2,504,358                         |
| 2016                                      | 18,264,715                        | 15,987,419                        | 2,277,296                   | (1,056,641)   | 1,220,655  | 1,109,575                            | -                            | 2,330,230                         |
| 2015                                      | 16,781,297                        | 15,233,744                        | 1,547,553                   | (1,182,809)   | 364,744  | 1,799,723                            | -                            | 2,164,467                         |
| 2014                                      | 15,445,281                        | 14,993,048                        | 452,233                     | (1,412,547)   | (960,314)  | 1,867,077                            | -                            | 906,763                           |
| 2013                                      | 14,746,046                        | 14,475,023                        | 271,023                     | (1,684,128)   | (1,413,105)  | 1,371,367                            | (361,877)                    | (403,615)                         |
| 2012                                      | 14,760,391                        | 14,112,632                        | 647,759                     | (1,704,454)   | (1,056,695)  | 3,194,907                            | -                            | 2,138,212                         |
| Average                                   | \$ 18,251,615                     | \$16,361,649                      | \$ 1,889,966                | \$ (1,029,355)  | \$ 860,611   | \$ 1,621,503                         | \$ (36,188)                  | \$ 2,445,926                      |

(1) Details on Table 3

(2) Details on Table 4

(3) Details on Table 5

(4) Details on Table 6

(5) Special items were due to removal of the Greenville Sewer System in 2013 and impairment of WWTPs and related wastewater facilities in anticipation of expansion and regulatory changes, water projects and facilities abandoned due to ground water impairment, and the disposal of older meters in 2006.

**OPERATING REVENUES BY SOURCE**  
**Last Ten Fiscal Years (Unaudited)**

| Fiscal Year<br>Ended<br>June 30, | Water           |                 |              | Sewer           |                                      |                 |               | Other<br>Revenue | Total         |
|----------------------------------|-----------------|-----------------|--------------|-----------------|--------------------------------------|-----------------|---------------|------------------|---------------|
|                                  | Rate<br>Revenue | Hook-up<br>Fees | Total        | Rate<br>Revenue | WWTP Reim-<br>bursement<br>& Septage | Hook-up<br>Fees | Total         |                  |               |
| 2021                             | \$ 9,305,038    | \$ 115,119      | \$ 9,420,157 | \$ 10,917,824   | \$ 1,165,866                         | \$ 50,744       | \$ 12,134,434 | \$ 362,731       | \$ 21,917,322 |
| 2020                             | 9,030,122       | 110,618         | 9,140,740    | 10,511,305      | 1,327,656                            | 36,232          | 11,875,193    | 425,083          | 21,441,016    |
| 2019                             | 8,658,863       | 80,875          | 8,739,738    | 10,285,423      | 1,136,146                            | 48,307          | 11,469,876    | 457,939          | 20,667,553    |
| 2018                             | 8,305,768       | 118,266         | 8,424,034    | 9,369,570       | 1,193,716                            | 66,026          | 10,629,312    | 457,778          | 19,511,124    |
| 2017                             | 7,995,430       | 110,720         | 8,106,150    | 9,008,213       | 1,246,445                            | 52,709          | 10,307,367    | 567,886          | 18,981,403    |
| 2016                             | 7,652,331       | 84,111          | 7,736,442    | 8,649,915       | 1,187,864                            | 50,905          | 9,888,684     | 639,589          | 18,264,715    |
| 2015                             | 7,144,729       | 93,088          | 7,237,817    | 7,937,903       | 1,085,140                            | 81,935          | 9,104,978     | 438,502          | 16,781,297    |
| 2014                             | 6,639,111       | 85,671          | 6,724,782    | 7,188,594       | 968,616                              | 51,630          | 8,208,840     | 511,659          | 15,445,281    |
| 2013                             | 6,316,161       | 70,005          | 6,386,166    | 6,742,265       | 958,169                              | 65,860          | 7,766,294     | 593,586          | 14,746,046    |
| 2012                             | 6,433,713       | 79,760          | 6,513,473    | 6,832,433       | 995,714                              | 34,570          | 7,862,717     | 384,201          | 14,760,391    |
| Average annual<br>increase       | 3.69%           | n/a             | 3.72%        | 5.05%           | 2.74%                                | n/a             | 4.76%         | 1.09%            | 4.15%         |

Other Revenue includes penalties, service call and inspection fees, fees for inspection and minor customer-requested operational projects, and rent for cell towers on several water tanks.

**OPERATING EXPENSES BY DIVISION**  
**Last Ten Fiscal Years (Unaudited)**

| <b>Fiscal Year<br/>Ended<br/>June 30,</b> | <b>Water</b> | <b>Sewer</b> | <b>Administrative/<br/>General</b> | <b>Depreciation<br/>and<br/>Amortization</b> | <b>Total</b>  |
|---|--------------|--------------|------------------------------------|--|---------------|
| 2021                                      | \$ 3,469,363 | \$ 4,872,229 | \$ 4,089,978                       | \$ 6,171,330                                 | \$ 18,602,900 |
| 2020                                      | 3,810,921    | 4,618,612    | 4,193,096                          | 5,873,713                                    | 18,496,342    |
| 2019                                      | 3,364,941    | 4,451,221    | 3,643,183                          | 5,733,414                                    | 17,192,759    |
| 2018                                      | 3,621,816    | 4,206,698    | 4,277,619                          | 5,660,014                                    | 17,766,147    |
| 2017                                      | 3,454,784    | 4,098,477    | 3,572,900                          | 5,630,319                                    | 16,756,480    |
| 2016                                      | 3,263,232    | 3,831,584    | 3,443,433                          | 5,449,170                                    | 15,987,419    |
| 2015                                      | 3,052,444    | 3,648,285    | 3,253,828                          | 5,279,187                                    | 15,233,744    |
| 2014                                      | 2,749,110    | 3,519,837    | 3,490,079                          | 5,234,022                                    | 14,993,048    |
| 2013                                      | 2,834,956    | 3,560,161    | 2,950,151                          | 5,129,755                                    | 14,475,023    |
| 2012                                      | 2,749,537    | 3,418,211    | 2,864,055                          | 5,080,829                                    | 14,112,632    |
| Average annual<br>increase                | 3.04%        | 3.61%        | 3.45%                              | 3.04%  | 3.12%         |

**NONOPERATING REVENUES AND EXPENSES**  
**Last Ten Fiscal Years (Unaudited)**

| <b>Fiscal Year<br/>Ended<br/>June 30,</b> | <b>Interest<br/>Earned</b> | <b>Gain<br/>(loss) on<br/>Disposal of<br/>Assets</b> | <b>Interest<br/>Expense</b> | <b>Total<br/>Nonoperating<br/>Revenue/<br/>(Expenses), net</b> |
|---|----------------------------|--|-----------------------------|--|
| 2021                                      | \$ 55,400                  | \$ 51,348  | \$ (579,808)                | \$ (473,060)   |
| 2020                                      | 220,989                    | 23,273   | (681,402)                   | (437,140)  |
| 2019                                      | 252,668                    | (54,762)   | (780,149)                   | (582,243)  |
| 2018                                      | 123,276                    | (143,435)  | (876,261)                   | (896,420)  |
| 2017                                      | 77,242                     | 28,360   | (969,709)                   | (864,107)  |
| 2016                                      | 60,963                     | (1,066)  | (1,116,538)                 | (1,056,641)  |
| 2015                                      | 58,042                     | (9,112)  | (1,231,739)                 | (1,182,809)  |
| 2014                                      | 74,042                     | (4,173)  | (1,482,416)                 | (1,412,547)  |
| 2013                                      | 60,135                     | (62,930)   | (1,681,333)                 | (1,684,128)  |
| 2012                                      | 102,718                    | 3,789  | (1,810,961)                 | (1,704,454)  |
| Average                                   | \$ 108,548                 | \$ (16,871)  | \$ (1,121,032)              | \$ (1,029,355)   |

**AUGUSTA COUNTY SERVICE AUTHORITY**

**Table 6**

**CAPITAL CONTRIBUTIONS AND GRANTS  
Last Ten Fiscal Years (Unaudited)**

| <b>Fiscal Year<br/>Ended<br/>June 30,</b> | <b>Water and<br/>Sewer<br/>Availability<br/>Fees</b> | <b>Augusta County<br/>Contributions<br/>&amp; Dedications</b> | <b>Federal or<br/>State<br/>Grants and<br/>Dedications</b> | <b>Developer<br/>Dedications</b> | <b>Total Capital<br/>Contributions<br/>and Grants</b> |
|---|--|---|--|----------------------------------|---|
| 2021                                      | \$ 1,348,522   | \$ -  | \$ -   | \$ 382,007                       | \$ 1,730,529  |
| 2020                                      | 1,392,368  | -   | 2,599  | 357,605                          | 1,752,572   |
| 2019                                      | 918,937  | -   | -  | 151,739                          | 1,070,676   |
| 2018                                      | 1,060,549  | 60,000  | 54,510   | -                                | 1,175,059   |
| 2017                                      | 966,193  | 45,000  | 132,349  | -                                | 1,143,542   |
| 2016                                      | 1,072,823  | -   | 36,752   | -                                | 1,109,575   |
| 2015                                      | 1,421,658  | 5,624   | 28,250   | 344,191                          | 1,799,723   |
| 2014                                      | 758,946  | 54,238  | 64,340   | 989,553                          | 1,867,077   |
| 2013                                      | 780,538  | 6,522   | 170,033  | 414,274                          | 1,371,367   |
| 2012                                      | 632,098  | 429,520   | 292,821  | 1,840,468                        | 3,194,907   |
| <b>Average</b>                            | <b>\$ 1,035,263</b>                                  | <b>\$ 60,090</b>  | <b>\$ 78,165</b>   | <b>\$ 447,984</b>                | <b>\$ 1,621,503</b>                                   |

Availability fees are collected for new and/or reserved water and sewer connections to pay for capacity related infrastructure improvements. Generally, these fees represent cash payments (100% payment on single lots or 25% downpayment or the balance due on major subdivision projects).

**SCHEDULE OF OPERATING REVENUES AND EXPENSES SPLIT BETWEEN WATER AND SEWER**  
**Year Ended June 30, 2021**

|  | <u>Water</u>     | <u>Sewer</u>      | <u>Total</u>      |
|--|------------------|-------------------|-------------------|
| <b>Operating Revenues:</b>               |                  |                   |                   |
| Rate-driven revenues                     | \$ 9,305,038     | \$ 10,917,825     | \$ 20,222,863     |
| Septage and Regional WWTP Reimbursements | -                | 1,165,865         | 1,165,865         |
| Hook-up fees                             | 115,119          | 50,744            | 165,863           |
| Miscellaneous income                     | 223,333          | 139,398           | 362,731           |
| <b>Total Operating Revenues</b>          | <u>9,643,490</u> | <u>12,273,832</u> | <u>21,917,322</u> |
| <b>Operating Expenses:</b>               |                  |                   |                   |
| <b>Water Operations:</b>                 |                  |                   |                   |
| Water supply, wholesale purchases        | 1,185,655        | -                 | 1,185,655         |
| Water production, treatment and testing  | 1,102,825        | -                 | 1,102,825         |
| Water line maintenance                   | 426,018          | -                 | 426,018           |
| Water line location                      | 84,660           | -                 | 84,660            |
| Service connection maintenance           | 347,450          | -                 | 347,450           |
| Cross connection control                 | 20,705           | -                 | 20,705            |
| Water meter replacement and testing      | 320              | -                 | 320               |
| Hydrant maintenance                      | 101,378          | -                 | 101,378           |
| Water pumping booster stations           | 142,905          | -                 | 142,905           |
| Water storage tanks                      | 56,877           | -                 | 56,877            |
| Safety training - water                  | 570              | -                 | 570               |
| <b>Total Water Operations Expenses</b>   | <u>3,469,363</u> | <u>-</u>          | <u>3,469,363</u>  |
| <b>Sewer Operations:</b>                 |                  |                   |                   |
| Purchased sewage treatment               | -                | 339,016           | 339,016           |
| Sewage treatment                         | -                | 3,346,044         | 3,346,044         |
| Inflow and Infiltration                  | -                | 142,369           | 142,369           |
| Sewer line maintenance                   | -                | 157,255           | 157,255           |
| Sewer line connection                    | -                | 49,408            | 49,408            |
| Sludge management                        | -                | 220,231           | 220,231           |
| Sewer pumping stations                   | -                | 291,636           | 291,636           |
| Pretreatment program and testing         | -                | 21,144            | 21,144            |
| Safety training - sewer                  | -                | 1,455             | 1,455             |
| Laboratory                               | -                | 303,671           | 303,671           |
| <b>Total Sewer Operations Expenses</b>   | <u>-</u>         | <u>4,872,229</u>  | <u>4,872,229</u>  |

**SCHEDULE OF OPERATING REVENUES AND EXPENSES SPLIT BETWEEN WATER AND SEWER (CONTINUED)**  
**Year Ended June 30, 2021**

|  | <u>Water</u>        | <u>Sewer</u>        | <u>Total</u>        |
|--|---------------------|---------------------|---------------------|
| <b>Operating Expenses: (Continued)</b>                           |                     |                     |                     |
| <b>Administrative and General:</b>                               |                     |                     |                     |
| Board members  | \$ 7,077            | \$ 4,418            | \$ 11,495           |
| Administration   | 469,621             | 293,123             | 762,744             |
| Engineering, GIS, inspection, IT                                 | 547,882             | 341,971             | 889,853             |
| Finance  | 207,533             | 129,535             | 337,068             |
| Meter reading and customer service                               | 531,320             | 331,634             | 862,954             |
| Purchasing and risk management                                   | 150,306             | 93,817              | 244,123             |
| Field office and maintenance                                     | 570,754             | 356,247             | 927,001             |
| Reimbursable customer projects                                   | 33,703              | 21,037              | 54,740              |
| <b>Total Administrative and General</b>                          | <u>2,518,196</u>    | <u>1,571,782</u>    | <u>4,089,978</u>    |
| <b>Total Operating Expenses before Depreciation/Amortization</b> | 5,987,559           | 6,444,011           | 12,431,570          |
| Depreciation and Amortization                                    | <u>2,235,521</u>    | <u>3,935,809</u>    | <u>6,171,330</u>    |
| <b>Total Operating Expenses</b>                                  | <u>8,223,080</u>    | <u>10,379,820</u>   | <u>18,602,900</u>   |
| <b>Operating Income</b>  | <u>\$ 1,420,410</u> | <u>\$ 1,894,012</u> | <u>\$ 3,314,422</u> |

**Note:** The Authority does not maintain separate funds for water and sewer. This table is presented to display the costs attributable to these operations.

**SCHEDULE OF WATER AND SEWER RATES FOR SINGLE FAMILY HOUSEHOLD CONNECTION  
Last Ten Fiscal Years (Unaudited)**

| Fiscal Year<br>Ended<br>June 30, | WATER                            |                             |  |  | SEWER                            |                             |                          |  |  |
|----------------------------------|----------------------------------|-----------------------------|--|--|----------------------------------|-----------------------------|--------------------------|--|--|
|                                  | Variable<br>Rate<br>(1,000 gals) | Bi-monthly<br>Fixed<br>Rate | Average<br>Bi-Monthly<br>Residential<br>Bill | % increase<br>in bi-monthly<br>residential<br>bill | Variable<br>Rate<br>(1,000 gals) | Bi-monthly<br>Fixed<br>Rate | Chesapeake<br>Bay<br>Fee | Average<br>Bi-Monthly<br>Residential<br>Bill | % increase<br>in bi-monthly<br>residential<br>bill |
| 2021                             | \$5.87                           | \$15.24                     | \$59.85                                      | 2.2%   | \$9.92                           | \$17.34                     | \$6.00                   | \$98.73                                      | 2.3%   |
| 2020                             | 5.70                             | 15.24                       | 58.56  | 2.3%   | 9.63                             | 17.34                       | 6.00                     | 96.53  | 2.3%   |
| 2019                             | 5.53                             | 15.24                       | 57.27  | 2.2%   | 9.35                             | 17.34                       | 6.00                     | 94.40  | 2.2%   |
| 2018                             | 5.37                             | 15.24                       | 56.05  | 2.2%   | 9.08                             | 17.34                       | 6.00                     | 92.35  | 2.2%   |
| 2017                             | 5.21                             | 15.24                       | 54.84  | 3.6%   | 8.82                             | 17.34                       | 6.00                     | 90.37  | 3.7%   |
| 2016                             | 4.96                             | 15.24                       | 52.94  | 6.3%   | 8.40                             | 17.34                       | 6.00                     | 87.18  | 14.8%  |
| 2015                             | 4.55                             | 15.24                       | 49.82  | 3.5%   | 7.71                             | 17.34                       | 6.00                     | 75.94  | 5.7%   |
| 2014                             | 4.33                             | 15.24                       | 48.15  | 3.4%   | 7.17                             | 17.34                       | 6.00                     | 71.83  | 0.0%   |
| 2013                             | 4.12                             | 15.24                       | 46.55  | 0.0%   | 7.17                             | 17.34                       | -                        | 71.83  | 0.0%   |
| 2012                             | 4.12                             | 15.24                       | 46.55  | 2.7%   | 7.17                             | 17.34                       | -                        | 71.83  | 4.3%   |

Notes: A residential bill is based on 7,600 gallons bi-monthly usage and a 5/8" meter.

Source: Authority customer service records.

**AUGUSTA COUNTY SERVICE AUTHORITY**

**Table 9**

**SCHEDULE OF WATER AND SEWER RATES FOR ALL METER SIZES  
Last Ten Fiscal Years (rates in effect on June 30) (Unaudited)**

|   | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> | <u>2013</u> | <u>2012</u> |
|---|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| <b>Water rates</b>  |             |             |             |             |             |             |             |             |             |             |
| Fixed bi-monthly charge<br>(meter size)                           |             |             |             |             |             |             |             |             |             |             |
| 5/8"  | \$ 15.24    | \$ 15.24    | \$ 15.24    | \$ 15.24    | \$ 15.24    | \$ 15.24    | \$ 15.24    | \$ 15.24    | \$ 15.24    | \$ 15.24    |
| 3/4"  | 22.86       | 22.86       | 22.86       | 22.86       | 22.86       | 22.86       | 22.86       | 22.86       | 22.86       | 22.86       |
| 1"  | 38.10       | 38.10       | 38.10       | 38.10       | 38.10       | 38.10       | 38.10       | 38.10       | 38.10       | 38.10       |
| 1 1/2"  | 80.01       | 80.01       | 80.01       | 80.01       | 80.01       | 80.01       | 80.01       | 80.01       | 80.01       | 80.01       |
| 2"  | 144.78      | 144.78      | 144.78      | 144.78      | 144.78      | 144.78      | 144.78      | 144.78      | 144.78      | 144.78      |
| 3"  | 247.65      | 247.65      | 247.65      | 247.65      | 247.65      | 247.65      | 247.65      | 247.65      | 247.65      | 247.65      |
| 4"  | 457.20      | 457.20      | 457.20      | 457.20      | 457.20      | 457.20      | 457.20      | 457.20      | 457.20      | 457.20      |
| 6"  | 762.00      | 762.00      | 762.00      | 762.00      | 762.00      | 762.00      | 762.00      | 762.00      | 762.00      | 762.00      |
| Usage rate (per 1,000<br>gallons)                                 | \$ 5.87     | \$ 5.70     | \$ 5.53     | \$ 5.37     | \$ 5.21     | \$ 4.96     | \$ 4.55     | \$ 4.33     | \$ 4.12     | \$ 4.12     |
| <b>Sewer rates</b>  |             |             |             |             |             |             |             |             |             |             |
| Fixed bi-monthly charge<br>and Chesapeake Bay Fee<br>(meter size) |             |             |             |             |             |             |             |             |             |             |
| 5/8"  | \$ 23.34    | \$ 23.34    | \$ 23.34    | \$ 23.34    | \$ 23.34    | \$ 23.34    | \$ 23.34    | \$ 23.34    | \$ 17.34    | \$ 17.34    |
| 3/4"  | 32.01       | 32.01       | 32.01       | 32.01       | 32.01       | 32.01       | 32.01       | 32.01       | 26.01       | 26.01       |
| 1"  | 49.35       | 49.35       | 49.35       | 49.35       | 49.35       | 49.35       | 49.35       | 49.35       | 43.35       | 43.35       |
| 1 1/2"  | 109.30      | 109.30      | 109.30      | 109.30      | 109.30      | 109.30      | 109.30      | 109.30      | 89.30       | 89.30       |
| 2"  | 184.73      | 184.73      | 184.73      | 184.73      | 184.73      | 184.73      | 184.73      | 184.73      | 164.73      | 164.73      |
| 3"  | 297.44      | 297.44      | 297.44      | 297.44      | 297.44      | 297.44      | 297.44      | 297.44      | 277.44      | 277.44      |
| 4"  | 587.54      | 587.54      | 587.54      | 587.54      | 587.54      | 587.54      | 587.54      | 587.54      | 537.54      | 537.54      |
| 6"  | 917.00      | 917.00      | 917.00      | 917.00      | 917.00      | 917.00      | 917.00      | 917.00      | 867.00      | 867.00      |
| Usage rate (per 1,000<br>gallons)                                 | \$ 9.92     | \$ 9.63     | \$ 9.35     | \$ 9.08     | \$ 8.82     | \$ 8.40     | \$ 7.71     | \$ 7.17     | \$ 7.17     | \$ 7.17     |

Notes: All customers (commercial, residential, industrial, institutional) pay the same rates. The Chesapeake Bay Fee became effective for billings after July 1, 2013.

Source: Authority customer service records.

**SCHEDULE OF WATER AND SEWER AVAILABILITY FEES FOR ALL METER SIZES**  
**Last Ten Fiscal Years (rates in effect on June 30) (Unaudited)**

|                                | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> | <u>2013</u> | <u>2012</u> |
|--------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| <b>Water availability fees</b> |             |             |             |             |             |             |             |             |             |             |
| (meter size)                   |             |             |             |             |             |             |             |             |             |             |
| 5/8"                           | \$ 2,645    | \$ 2,645    | \$ 2,645    | \$ 2,645    | \$ 2,645    | \$ 2,645    | \$ 2,645    | \$ 2,645    | \$ 2,645    | \$ 2,645    |
| 3/4"                           | 3,968       | 3,968       | 3,968       | 3,968       | 3,968       | 3,968       | 3,968       | 3,968       | 3,968       | 3,968       |
| 1"                             | 6,613       | 6,613       | 6,613       | 6,613       | 6,613       | 6,613       | 6,613       | 6,613       | 6,613       | 6,613       |
| 1 1/2"                         | 13,225      | 13,225      | 13,225      | 13,225      | 13,225      | 13,225      | 13,225      | 13,225      | 13,225      | 13,225      |
| 2"                             | 21,160      | 21,160      | 21,160      | 21,160      | 21,160      | 21,160      | 21,160      | 21,160      | 21,160      | 21,160      |
| 3"                             | 42,320      | 42,320      | 42,320      | 42,320      | 42,320      | 42,320      | 42,320      | 42,320      | 42,320      | 42,320      |
| 4"                             | 66,125      | 66,125      | 66,125      | 66,125      | 66,125      | 66,125      | 66,125      | 66,125      | 66,125      | 66,125      |
| 6"                             | 132,250     | 132,250     | 132,250     | 132,250     | 132,250     | 132,250     | 132,250     | 132,250     | 132,250     | 132,250     |
| <b>Sewer availability fees</b> |             |             |             |             |             |             |             |             |             |             |
| (meter size)                   |             |             |             |             |             |             |             |             |             |             |
| 5/8"                           | \$ 4,900    | \$ 4,900    | \$ 4,900    | \$ 4,900    | \$ 4,900    | \$ 4,900    | \$ 4,900    | \$ 4,900    | \$ 4,900    | \$ 4,900    |
| 3/4"                           | 7,350       | 7,350       | 7,350       | 7,350       | 7,350       | 7,350       | 7,350       | 7,350       | 7,350       | 7,350       |
| 1"                             | 12,250      | 12,250      | 12,250      | 12,250      | 12,250      | 12,250      | 12,250      | 12,250      | 12,250      | 12,250      |
| 1 1/2"                         | 24,500      | 24,500      | 24,500      | 24,500      | 24,500      | 24,500      | 24,500      | 24,500      | 24,500      | 24,500      |
| 2"                             | 39,200      | 39,200      | 39,200      | 39,200      | 39,200      | 39,200      | 39,200      | 39,200      | 39,200      | 39,200      |
| 3"                             | 78,400      | 78,400      | 78,400      | 78,400      | 78,400      | 78,400      | 78,400      | 78,400      | 78,400      | 78,400      |
| 4"                             | 122,500     | 122,500     | 122,500     | 122,500     | 122,500     | 122,500     | 122,500     | 122,500     | 122,500     | 122,500     |
| 6"                             | 245,000     | 245,000     | 245,000     | 245,000     | 245,000     | 245,000     | 245,000     | 245,000     | 245,000     | 245,000     |

Notes: All customers (commercial, residential, industrial, institutional) pay the same fees, except for multi-family residential complexes, which (effective April 1, 2005) are charged the higher of a fee based upon meter size or the calculation of the number of units multiplied by an equivalent residential connection (ERC) factor. The ERC factors were phased in to be fully in effect on July 1, 2006. The ERC factors are as follows: Multi-family (apartments) 1 unit = 0.36 ERC where 1.0 ERC is equal to the 5/8" meter rate; hotel room = 0.36 ERC; mobile home = 0.56 ERC.

Source: Authority customer service records.

**SCHEDULE OF WATER AND SEWER CONNECTIONS**  
**Last Ten Fiscal Years (Unaudited)**

| <b>Fiscal Year Ended June 30,</b> | <b>New Water Connections</b> | <b>Active Water Connections</b> | <b>% Water Growth</b> | <b>New Sewer Connections</b> | <b>Active Sewer Connections</b> | <b>% Sewer Growth</b> | <b>Total Service Connections</b> |
|-----------------------------------|------------------------------|---------------------------------|-----------------------|------------------------------|---------------------------------|-----------------------|----------------------------------|
| 2021                              | 104                          | 14,903                          | 0.7%                  | 89                           | 9,302                           | 1.0%                  | 24,205                           |
| 2020                              | 103                          | 15,371                          | 0.7%                  | 75                           | 9,355                           | 0.8%                  | 24,726                           |
| 2019                              | 93                           | 15,177                          | 0.6%                  | 74                           | 9,141                           | 0.8%                  | 24,318                           |
| 2018                              | 116                          | 15,077                          | 0.8%                  | 91                           | 9,073                           | 1.0%                  | 24,150                           |
| 2017                              | 120                          | 14,909                          | 0.8%                  | 97                           | 9,058                           | 1.1%                  | 23,967                           |
| 2016                              | 117                          | 14,773                          | 0.8%                  | 88                           | 8,963                           | 1.0%                  | 23,736                           |
| 2015                              | 114                          | 14,641                          | 0.8%                  | 82                           | 8,854                           | 0.9%                  | 23,495                           |
| 2014                              | 111                          | 14,527                          | 0.8%                  | 96                           | 8,772                           | 1.1%                  | 23,299                           |
| 2013                              | 96                           | 14,416                          | 0.7%                  | 66                           | 8,676                           | 0.8%                  | 23,092                           |
| 2012                              | 100                          | 14,320                          | 0.7%                  | 71                           | 8,610                           | 0.8%                  | 22,930                           |

Source: Authority customer service records.

**ANNUAL WATER AND SEWER BILLED CONSUMPTION BY CUSTOMER TYPE**

Last Ten Fiscal Years for Water (Unaudited)

Last Ten Fiscal Years for Sewer (Unaudited)

| Fiscal Year<br>Ended<br>June 30, | Water Consumption (1,000 gallons) |            |            |               |           | Sewer Billed Treatment (1,000 gallons) |            |            |               |         |
|----------------------------------|-----------------------------------|------------|------------|---------------|-----------|--|------------|------------|---------------|---------|
|                                  | Residential                       | Commercial | Industrial | Institutional | Total     | Residential                            | Commercial | Industrial | Institutional | Total   |
| 2021                             | 705,645                           | 114,366    | 360,962    | 124,829       | 1,305,802 | 439,060                                | 93,709     | 255,344    | 173,354       | 961,467 |
| 2020                             | 690,718                           | 112,079    | 329,856    | 157,057       | 1,289,710 | 425,426                                | 85,476     | 238,302    | 182,930       | 932,134 |
| 2019                             | 688,260                           | 112,175    | 313,016    | 156,476       | 1,269,927 | 416,842                                | 90,523     | 235,525    | 204,996       | 947,886 |
| 2018                             | 701,815                           | 104,420    | 273,115    | 165,579       | 1,244,929 | 416,581                                | 92,109     | 184,779    | 179,550       | 873,019 |
| 2017                             | 681,955                           | 115,605    | 270,396    | 149,544       | 1,217,500 | 413,940                                | 92,471     | 171,791    | 173,469       | 851,671 |
| 2016                             | 693,758                           | 121,874    | 264,710    | 147,395       | 1,227,737 | 416,946                                | 97,066     | 171,316    | 182,208       | 867,536 |
| 2015                             | 687,722                           | 146,657    | 215,075    | 155,901       | 1,205,355 | 410,875                                | 120,462    | 116,647    | 185,760       | 833,744 |
| 2014                             | 681,817                           | 118,730    | 211,847    | 158,717       | 1,171,111 | 405,074                                | 92,006     | 112,182    | 201,733       | 810,995 |
| 2013                             | 700,630                           | 117,282    | 194,335    | 145,572       | 1,157,819 | 413,818                                | 89,979     | 97,610     | 196,047       | 797,454 |
| 2012                             | 707,457                           | 119,834    | 221,323    | 142,375       | 1,190,989 | 411,039                                | 88,922     | 115,596    | 196,295       | 811,852 |
| Change from<br>2021 to 2020      | 2.16%                             | 2.04%      | 9.43%      | -20.52%       | 1.25%     | 3.20%                                  | 9.63%      | 7.15%      | -5.23%        | 3.15%   |

Notes: Authority customer service records as of June 30 of every year. "Commercial" includes apartments and business parks. "Institutional" includes government and community buildings, hospitals, schools, and churches as well as customers served through the Cities of Staunton and Waynesboro and the Town of Craigsville.

**TOP TEN CUSTOMERS  
WATER CONSUMPTION AND SEWER TREATMENT  
Current Year and Ten Years Ago (Unaudited)**

| Ten Largest Users of the Water System<br>Annual Billed Consumption | 2021             |      |               |                    | 2012             |      |               |
|--|------------------|------|---------------|--------------------|------------------|------|---------------|
|  | in 000/gals      | Rank | % of System   | % Change from 2020 | in 000/gals      | Rank | % of System   |
| Shamrock Farms   | 108,705          | 1    | 8.32%         | 1%                 | -                | -    | -             |
| Hershey Chocolate of Virginia                                      | 96,047           | 2    | 7.36%         | 21%                | 70,320           | 1    | 5.90%         |
| McKee Foods Corporation  | 58,690           | 3    | 4.49%         | -7%                | 56,434           | 2    | 4.74%         |
| Augusta Health   | 36,354           | 4    | 2.78%         | -23%               | 46,832           | 3    | 3.93%         |
| Daikin Applied   | 26,456           | 5    | 2.03%         | 112%               | 20,405           | 5    | 1.71%         |
| Middle River Regional Jail   | 22,901           | 6    | 1.75%         | 27%                | 13,625           | 6    | 1.14%         |
| Nibco of VA  | 15,648           | 7    | 1.20%         | 24%                | 8,363            | 10   | 0.70%         |
| Augusta County School Board (16 schools)                           | 12,556           | 8    | 0.96%         | -36%               | 21,356           | 4    | 1.79%         |
| Flow Beverages   | 10,851           | 9    | 0.83%         | 637%               | -                | -    | 0.00%         |
| Accutec Blades   | 9,355            | 10   | 0.72%         | 3%                 | -                | -    | 0.00%         |
| American Safety Razor Corp   | -                | -    | -             | -                  | 13,515           | 7    | 1.13%         |
| Shenandoah Valley Estates  | -                | -    | -             | -                  | 11,780           | 8    | 0.99%         |
| Cold Springs Correctional Center                                   | -                | -    | -             | -                  | 9,210            | 9    | 0.77%         |
|  | <u>397,563</u>   |      | <u>30.45%</u> | <u>7%</u>          | <u>271,840</u>   |      | <u>22.82%</u> |
|  | <u>1,305,802</u> |      |               |                    | <u>1,190,989</u> |      |               |

| Ten Largest Users of the Sewer System<br>Annual Billed Treatment | 2021           |      |               |                    | 2012           |      |               |
|--|----------------|------|---------------|--------------------|----------------|------|---------------|
|  | in 000/gals    | Rank | % of System   | % Change from 2020 | in 000/gals    | Rank | % of System   |
| Shamrock Farms   | 108,705        | 1    | 11.31%        | 1%                 | -              | -    | -             |
| Hershey Chocolate of Virginia                                    | 50,979         | 2    | 5.30%         | 4%                 | 36,873         | 3    | 4.54%         |
| City of Staunton (wholesale)                                     | 48,547         | 3    | 5.05%         | 5%                 | 44,187         | 2    | 5.44%         |
| Augusta Health (formerly Augusta Medical Center)                 | 36,354         | 4    | 3.78%         | -23%               | 46,733         | 1    | 5.76%         |
| McKee Foods Corporation  | 32,278         | 5    | 3.36%         | -12%               | 33,863         | 4    | 4.17%         |
| Daikin Applied   | 26,456         | 6    | 2.75%         | 112%               | 20,405         | 5    | 2.51%         |
| Middle River Regional Jail                                       | 20,405         | 7    | 2.12%         | 35%                | 13,467         | 9    | 1.66%         |
| Augusta Regional Landfill  | 20,049         | 8    | 2.09%         | 44%                | 14,980         | 8    | 1.85%         |
| Nibco of VA  | 15,648         | 9    | 1.63%         | 24%                | -              | -    | -             |
| Flow Beverages   | 10,851         | 10   | 1.13%         | 637%               | -              | -    | -             |
| Augusta County School Board (16 schools)                         | -              | -    | -             | -                  | 17,580         | 6    | 2.17%         |
| Western State Hospital   | -              | -    | -             | -                  | 16,951         | 7    | 2.09%         |
| Shenandoah Valley Estates  | -              | -    | -             | -                  | 11,200         | 10   | 1.38%         |
|  | <u>370,272</u> |      | <u>38.52%</u> | <u>8%</u>          | <u>256,239</u> |      | <u>31.57%</u> |
| Total System Annual Billed Treatment                             | <u>961,467</u> |      |               |                    | <u>811,852</u> |      |               |

Source: Authority customer service and finance records

**AUGUSTA COUNTY SERVICE AUTHORITY**

**Table 14**

**TEN LARGEST CUSTOMERS  
COMBINED ANNUAL WATER AND SEWER CHARGES  
Year Ended June 30, 2021 (Unaudited)**

|   | <b>Water<br/>Rate<br/>Revenue</b> | <b>Water<br/>Consumption<br/>Rank<br/>(Table 13)</b> | <b>Sewer<br/>Rate<br/>Revenue</b> | <b>Sewer<br/>Consumption<br/>Rank<br/>(Table 13)</b> | <b>Other<br/>Operating<br/>Revenue</b> | <b>Total<br/>Operating<br/>Revenue</b> | <b>Percent<br/>Change<br/>from<br/>2020</b> |
|---|-----------------------------------|--|-----------------------------------|--|--|--|---|
| Shamrock Farms  | \$ 640,842                        | 1  | \$ 1,081,879                      | 1  | \$ 3,107                               | \$ 1,725,828                           | -4%   |
| City of Staunton (1)                                  | 9,066                             | -  | 229,505                           | 3  | 1,045,053                              | 1,283,624                              | 4%  |
| Hershey Chocolate of Virginia                         | 568,368                           | 2  | 511,214                           | 2  | 5,760                                  | 1,085,342                              | 7%  |
| McKee Foods Corporation                               | 350,042                           | 3  | 325,700                           | 5  | 1,862                                  | 677,604                                | -10%  |
| Augusta Health (formerly Augusta Medical Center)      | 218,199                           | 4  | 366,430                           | 4  | 765                                    | 585,394                                | -20%  |
| Daikin Applied  | 158,040                           | 5  | 265,969                           | 6  | 1,605                                  | 425,614                                | 113%  |
| Middle River Regional Jail                            | 135,607                           | 6  | 203,681                           | 7  | -                                      | 339,288                                | 35%   |
| Nibco of VA   | 161,731                           | 7  | 94,597                            | 9  | 1,605                                  | 257,933                                | 26%   |
| Augusta County School Board (16 Schools)              | 100,519                           | 8  | 123,670                           | -  | -                                      | 224,189                                | -24%  |
| Flow Beverages  | 66,439                            | 9  | 111,167                           | 10   | 564                                    | 178,170                                | 640%  |
|   | <u>\$ 2,408,853</u>               |  | <u>\$ 3,313,812</u>               |  | <u>\$ 1,060,321</u>                    | <u>\$ 6,782,986</u>                    | <u>4%</u>                                   |
| % of rate or non-hookup fee revenue from top 10 users | 25.9%                             |  | 30.4%                             |  | 69.4%                                  | 30.9%                                  |   |
| Total rate or non-hookup fee revenue                  | \$ 9,305,038                      |  | \$ 10,917,825                     |  | \$ 1,528,596                           | \$ 21,751,459                          |   |
| Reimbursement/septage charges                         | -                                 |  | 1,165,865                         |  | (1,165,865)                            | -                                      |   |
| Total hook-up fees                                    | 115,119                           |  | 50,744                            |  | -                                      | 165,863                                |   |
| Total Water and Sewer Charges (Exh 2, Sch 1, Table 3) | <u>\$ 9,420,157</u>               |  | <u>\$ 12,134,434</u>              |  | <u>\$ 362,731</u>                      | <u>\$ 21,917,322</u>                   |   |

(1) Water and sewer is supplied to a limited number of Staunton customers at a wholesale rate (the average of both water or sewer rates times 57.5% or \$3.1712/1,000 gallons of water and \$4.7275/1,000 gallons of sewer treated). Other operating revenue is the reimbursement Staunton pays for the Service Authority to operate the Middle River Regional Wastewater Treatment Plant, based on percent of wastewater flow (73.7% of charges in fiscal year 2021).

Source: Authority customer service and finance records.

**OUTSTANDING DEBT BY TYPE**  
**Last Ten Fiscal Years (Unaudited)**

| Fiscal Year<br>Ended<br>June 30, | Senior Debt:     |    | Subordinate Debt: |                            | Total               |                       | As a Share<br>of MHI (2) |
|----------------------------------|------------------|----|-------------------|----------------------------|---------------------|-----------------------|--------------------------|
|                                  | Revenue<br>Bonds |    | Leases            | Notes/Other<br>Obligations | Debt<br>Outstanding | Per<br>Connection (1) |                          |
| 2021                             | \$ 19,524,250    | \$ | -                 | \$ 1,665,900               | \$ 21,190,150       | \$ 875                | 1.40%                    |
| 2020                             | 23,017,139       |    | -                 | 1,896,447                  | 24,913,586          | 1,008                 | 1.64%                    |
| 2019                             | 26,415,736       |    | -                 | 2,120,659                  | 28,536,395          | 1,173                 | 1.97%                    |
| 2018                             | 29,730,174       |    | -                 | 2,338,714                  | 32,068,888          | 1,328                 | 2.34%                    |
| 2017                             | 32,961,485       |    | -                 | 2,550,786                  | 35,512,271          | 1,482                 | 2.72%                    |
| 2016                             | 36,104,660       |    | -                 | 2,757,042                  | 38,861,702          | 1,637                 | 3.03%                    |
| 2015                             | 39,991,185       |    | -                 | 3,002,110                  | 42,993,295          | 1,830                 | 3.52%                    |
| 2014                             | 42,924,584       |    | -                 | 3,281,785                  | 52,706,654          | 2,262                 | 4.44%                    |
| 2013                             | 45,673,870       |    | -                 | 3,549,441                  | 49,223,311          | 2,132                 | 4.12%                    |
| 2012                             | 48,889,658       |    | 10,371            | 3,806,625                  | 52,706,654          | 2,299                 | 4.54%                    |

Notes: Details on the Outstanding Debt can be found in Note 5 in the financial section.

(1) Total connections (water and sewer) data is found on Table 11.

(2) Median Household Income (MHI) data is found on Table 17; where if a particular year's data is not available, the last available data is used.

The Bond MTI limits debt to the amount which can be covered as follows: net available revenue is 1.1 times the Senior debt service payments and 1.0 times the subordinate debt service payments (see Table 16).

**PLEGGED-REVENUE DEBT SERVICE COVERAGE**

Last Ten Fiscal Years (Unaudited)

(amounts expressed in thousands, except for the coverage ratio)

| Fiscal Year Ended June 30 | Operating Revenues (Table 3) | Nonoper. Revenues: Interest Income (Table 5) | Availability Fees (Table 6) | Gross Pledged Revenues (1) | Less: Operating Expenses (less depreciation) (Table 4) | Net Available Revenue | Annual Debt Service |                   |                | Coverage Ratio (2) |
|---------------------------|------------------------------|--|-----------------------------|----------------------------|--|-----------------------|---------------------|-------------------|----------------|--------------------|
|                           |                              |  |                             |                            |  |                       | Principal Payments  | Interest Payments | Total Payments |                    |
| 2021                      | \$ 21,917                    | \$ 55  | \$ 1,349                    | \$ 23,321                  | \$ 12,432  | \$ 10,889             | \$ 3,723            | \$ 583            | \$ 4,306       | 2.53               |
| 2020                      | 21,441                       | 214  | 1,392                       | 23,047                     | 12,623   | 10,424                | 3,623               | 678               | 4,301          | 2.42               |
| 2019                      | 20,668                       | 222  | 919                         | 21,809                     | 11,459   | 10,350                | 3,532               | 771               | 4,303          | 2.41               |
| 2018                      | 19,511                       | 123  | 1,061                       | 20,695                     | 12,106   | 8,589                 | 3,443               | 861               | 4,304          | 2.00               |
| 2017                      | 18,981                       | 77   | 966                         | 20,024                     | 11,126   | 8,898                 | 3,349               | 948               | 4,297          | 2.07               |
| 2016                      | 18,265                       | 61   | 1,073                       | 19,399                     | 10,538   | 8,861                 | 3,000               | 1,141             | 4,141          | 2.14               |
| 2015                      | 16,781                       | 58   | 1,422                       | 18,261                     | 9,955  | 8,306                 | 3,216               | 1,376             | 4,592          | 1.81               |
| 2014                      | 15,446                       | 74   | 759                         | 16,279                     | 9,759  | 6,520                 | 3,020               | 1,556             | 4,576          | 1.42               |
| 2013                      | 14,746                       | 60   | 781                         | 15,587                     | 9,345  | 6,242                 | 3,103               | 1,712             | 4,815          | 1.30               |
| 2012                      | 14,760                       | 103  | 632                         | 15,495                     | 9,032  | 6,463                 | 2,899               | 2,021             | 4,920          | 1.31               |

Notes:

(1) The gross revenues shown are those pledged for debt service coverage, according to the bond Master Trust Indenture.

(2) The coverage ratio is calculated as Net Available Revenue divided by Total Annual Debt Service Payments.

**DEMOGRAPHIC AND ECONOMIC STATISTICS FOR AUGUSTA COUNTY**  
**Last Ten Calendar Years Available (Unaudited)**

| Calendar Year | Population (2) | Median Household Income (2) | Per Capita Personal Income (2) | Total Personal Income (3) | Unemployment Rate (1) |       | Labor Force (1) | Total Housing Units (2) |
|---------------|----------------|-----------------------------|--------------------------------|---------------------------|-----------------------|-------|-----------------|-------------------------|
|               |                |                             |                                |                           | County                | State |                 |                         |
| 2020          | 77,487         | \$ 62,668                   | \$ 29,400                      | \$ 2,278,117,800          | 4.30%                 | 5.70% | 36,864          | 32,590                  |
| 2019          | 75,558         | 61,305                      | 29,366                         | 2,218,836,228             | 2.00%                 | 2.40% | 38,007          | 32,851                  |
| 2018          | 75,457         | 59,544                      | 30,088                         | 2,270,350,216             | 2.30%                 | 2.60% | 37,228          | 32,732                  |
| 2017          | 75,144         | 56,802                      | 28,601                         | 2,149,193,544             | 3.00%                 | 3.30% | 36,696          | 32,552                  |
| 2016          | 74,997         | 54,558                      | 27,000                         | 2,024,919,000             | 3.60%                 | 3.80% | 37,024          | 32,285                  |
| 2015          | 74,314         | 54,018                      | 26,398                         | 1,961,740,972             | 3.60%                 | 3.90% | 36,141          | 32,139                  |
| 2014          | 73,862         | 52,027                      | 25,519                         | 1,884,884,378             | 4.30%                 | 4.50% | 36,267          | 31,798                  |
| 2013          | 73,912         | 50,971                      | 23,882                         | 1,765,166,384             | 4.70%                 | 5.40% | 39,367          | 31,577                  |
| 2012          | 73,658         | 51,719                      | 23,861                         | 1,757,553,538             | 5.00%                 | 5.50% | 37,200          | n/a                     |
| 2011          | 73,765         | 50,612                      | 23,571                         | 1,738,714,815             | 5.90%                 | 6.10% | 37,662          | 31,377                  |

Sources:

(1) Virginia Labor Market Information ([www.VirginiaLMI.com](http://www.VirginiaLMI.com))

(2) [www.QuickFacts.census.gov](http://www.QuickFacts.census.gov)

(3) Calculated as Population times Per Capita Personal Income

**TEN LARGEST EMPLOYERS FOR AUGUSTA COUNTY**  
**Current Year and Nine Years Ago (Unaudited)**

| <u>Employer</u>               | <u>Fiscal Year 2021</u> |             |   | <u>Fiscal Year 2012</u> |             |   |
|-------------------------------|-------------------------|-------------|---|-------------------------|-------------|---|
|                               | <u>Employees</u>        | <u>Rank</u> | <u>% of Total<br/>County<br/>Employment</u> | <u>Employees</u>        | <u>Rank</u> | <u>% of Total<br/>County<br/>Employment</u> |
| Augusta County School Board   | 1,000+                  | 1           |   | 1,000+                  | 1           |   |
| Augusta Medical Center        | 1,000+                  | 2           |   | 1,000+                  | 2           |   |
| Hershey Chocolate of Virginia | 500-999                 | 3           |   | 500-999                 | 3           |   |
| Target Corp.                  | 500-999                 | 4           |   | 500-999                 | 5           |   |
| McKee Foods Corporation       | 500-999                 | 5           |   | 500-999                 | 4           |   |
| AAF McQuay, Inc.              | 500-999                 | 6           |   | 250-499                 | 6           |   |
| Hollister, Inc.               | 500-999                 | 7           |   | 250-499                 | 7           |   |
| NIBCO of Virginia             | 250-499                 | 8           |   | -                       |             |   |
| County of Augusta             | 250-499                 | 9           |   | -                       |             |   |
| Variform Inc.                 | 250-499                 | 10          |   | -                       |             |   |
| Blue Ridge Community College  |                         |             |   | 250-499                 | 8           |   |
| Augusta Correctional Center   |                         |             |   | 250-499                 | 9           |   |
| County of Augusta             |                         |             |   | 250-499                 | 10          |   |
| Totals-average                | <u>6,875</u>            |             | <u>19.05%</u>                               | <u>7,500</u>            |             | <u>20.40%</u>                               |
| Total County Employment       | <u>36,096</u>           |             |   | <u>36,773</u>           |             |   |

Source: Virginia Employment Commission, Labor Market Information (LMI)

**PERMITS AND VALUE OF NEW CONSTRUCTION FOR AUGUSTA COUNTY  
Last Ten Calendar Years (Unaudited)**

| Calendar Year            | All Sectors          |                        | Single Family Residences (2) |                        | New water connections as a percent of single family home construction (3) |
|--------------------------|----------------------|------------------------|------------------------------|------------------------|---|
|                          | Building Permits (1) | New Construction Value | Number of Units              | New Construction Value |   |
| 2020                     | 794                  | \$ 66,551,188          | 188                          | \$ 49,679,485          | 55.3%   |
| 2019                     | 825                  | 94,793,394             | 163                          | 34,705,705             | 63.2%   |
| 2018                     | 779                  | 99,825,726             | 151                          | 33,953,826             | 61.6%   |
| 2017                     | 907                  | 103,899,075            | 167                          | 31,126,351             | 69.5%   |
| 2016                     | 826                  | 111,606,991            | 163                          | 31,898,818             | 73.6%   |
| 2015                     | 812                  | 61,667,740             | 164                          | 32,459,946             | 71.3%   |
| 2014                     | 801                  | 94,707,519             | 168                          | 33,540,788             | 67.9%   |
| 2013                     | 728                  | 75,334,117             | 147                          | 26,527,631             | 75.5%   |
| 2012                     | 780                  | 29,067,242             | 127                          | 20,102,957             | 75.6%   |
| 2011                     | 763                  | 35,522,048             | 123                          | 22,367,097             | 81.3%   |
| Change from 2020 to 2019 | -3.76%               | -29.79%                | 15.34%                       | 43.15%                 |   |

Notes:

(1) General building permits include alterations and repairs.

(2) Single family information is a subset of the total information but is only for new construction and does not include townhomes, duplexes or manufactured homes.

(3) There is not a direct correlation: the time between permit issue and hook-up to public water varies widely, from several months to several years and many homes are built outside subdivisions and the public water (and sewer) service areas. New water connection information is from Table 11 which is reported in fiscal years (a six month delay).

Source: Augusta County, Department of Building Inspections.

**OPERATING INFORMATION**

**Last Ten Fiscal Years (Unaudited)**

|   | 2021             | 2020             | 2019             | 2018             | 2017             | 2016             | 2015             | 2014             | 2013             | 2012             |
|---|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|
| <b>Employees (full-time equivalent as of June 30):</b>                                    |                  |                  |                  |                  |                  |                  |                  |                  |                  |                  |
| Administration, Engineering and Customer Service  | 24               | 29               | 27               | 28               | 26               | 25               | 27               | 26               | 27               | 26               |
| Water and Sewer Plant Maintenance & Operators   | 40               | 33               | 33               | 32               | 32               | 33               | 33               | 32               | 32               | 37               |
| Water and Sewer Line Maintenance & Construction   | 29               | 37               | 37               | 37               | 40               | 37               | 34               | 33               | 36               | 28               |
| Landfill--on-site (managed for the Cities of Staunton and Waynesboro, and Augusta County) | 14               | 14               | 14               | 13               | 14               | 15               | 14               | 14               | 15               | 15               |
| <b>Total</b>  | <b>107</b>       | <b>113</b>       | <b>111</b>       | <b>110</b>       | <b>112</b>       | <b>110</b>       | <b>108</b>       | <b>105</b>       | <b>110</b>       | <b>106</b>       |
| Value of capital assets per non-Landfill employee*  | \$1,436          | \$1,359          | \$1,393          | \$1,412          | \$1,422          | \$1,481          | \$1,524          | \$1,590          | \$1,508          | \$1,597          |
| Service connections (water & sewer) per non-Landfill employee                             | 260              | 250              | 251              | 249              | 245              | 250              | 250              | 256              | 243              | 252              |
| <b>Water System (operational and capital asset statistics):</b>                           |                  |                  |                  |                  |                  |                  |                  |                  |                  |                  |
| Number of water systems   | 12               | 12               | 12               | 12               | 12               | 12               | 12               | 12               | 12               | 12               |
| Number of service connections   | 14,903           | 15,371           | 15,177           | 15,077           | 14,909           | 14,773           | 14,641           | 14,527           | 14,416           | 14,320           |
| Miles of water mains (2 inch or larger pipe)  | 415              | 412              | 411              | 419              | 419              | 419              | 417              | 417              | 414              | 412              |
| Number of fire hydrants   | 2,112            | 2,093            | 2,059            | 2,035            | 2,035            | 2,035            | 2,033            | 2,020            | 2,019            | 2,011            |
| Daily average produced & treated or purchased (MGD)                                       | 4.157            | 4.287            | 4.291            | 4.240            | 4.292            | 4.495            | 4.746            | 4.483            | 4.470            | 4.495            |
| Daily average consumption/billed (MGD):   | 3.578            | 3.533            | 3.479            | 3.410            | 3.336            | 3.364            | 3.302            | 3.209            | 3.172            | 3.263            |
| --Average water purchased for consumption (MGD)   | 1.023            | 1.277            | 1.189            | 1.077            | 0.924            | 1.100            | 1.101            | 1.028            | 1.096            | 1.160            |
| --Average water distributed from ACSA's facilities (MGD)                                  | 2.555            | 2.256            | 2.290            | 2.333            | 2.412            | 2.264            | 2.201            | 2.181            | 2.076            | 2.103            |
| Storage capacity (MGD)  | 13.030           | 13.030           | 13.030           | 13.030           | 13.030           | 13.030           | 13.030           | 13.030           | 11.030           | 11.030           |
| <b>Sewer System (operational and capital asset statistics):</b>                           |                  |                  |                  |                  |                  |                  |                  |                  |                  |                  |
| Number of treatment plants  | 9                | 9                | 9                | 9                | 9                | 9                | 9                | 9                | 9                | 9                |
| Number of service connections   | 9,302            | 9,355            | 9,141            | 9,073            | 9,058            | 8,963            | 8,854            | 8,772            | 8,676            | 8,610            |
| Miles of sanitary sewers (8 inch or larger pipe)  | 225              | 224              | 223              | 234              | 234              | 234              | 233              | 233              | 226              | 221              |
| Daily average treatment (MGD, without Staunton)   | 4.228            | 3.069            | 5.051            | 2.874            | 3.094            | 3.763            | 3.151            | 3.686            | 3.155            | 3.255            |
| Permitted capacity of treatment plants (MGD, without Staunton)                            | 11.035           | 11.035           | 11.035           | 11.035           | 11.035           | 11.035           | 11.035           | 11.035           | 11.035           | 11.035           |
| <b>Value of capital assets (net of depreciation/amortization)*</b>                        | <b>\$133,547</b> | <b>\$134,573</b> | <b>\$135,137</b> | <b>\$136,964</b> | <b>\$139,367</b> | <b>\$140,660</b> | <b>\$143,276</b> | <b>\$144,701</b> | <b>\$143,279</b> | <b>\$145,327</b> |
| <b>Special weather conditions</b>   | wet              | -                | wet              | -                | -                | wet              | -                | wet              | -                | -                |

\* Expressed in thousands

Source: Authority financial, customer service, operations and engineering records. (MGD equals millions of gallons per day)

## **COMPLIANCE SECTION**



**INDEPENDENT AUDITOR’S REPORT ON  
INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Honorable Board of Directors  
Augusta County Service Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the business-type activities and the fiduciary activity of the Augusta County Service Authority (Authority), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Authority’s basic financial statements, and have issued our report thereon dated December 14, 2021.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority’s internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Authority’s financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*PBMares, LLP*

Harrisonburg, Virginia  
December 14, 2021